TOWNSHIP OF UPPER REPORT OF AUDIT FOR THE YEAR ENDED DECEMBER 31, 2024

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#### TOWNSHIP OF UPPER

#### PART I

#### **REPORT ON AUDIT OF**

#### FINANCIAL STATEMENTS - REGULATORY BASIS

#### FOR THE YEAR ENDED

**DECEMBER 31, 2024** 



#### 1535 HAVEN AVENUE • OCEAN CITY, NJ • 08226 PHONE 609.399.6333 • FAX 609.399.3710 www.ford-scott.com

#### **INDEPENDENT AUDITOR'S REPORT**

To the Honorable Mayor and Members of the Township Committee Township of Upper County of Cape May, New Jersey

#### **Report on the Financial Statements**

#### Opinions

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the Township of Upper, as of December 31, 2024 and 2023, the related statement of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2024 and the related notes to the financial statements, which collectively comprise the Township's basic financial statements as listed in the table of contents.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Township of Upper as of December 31, 2024, and 2023, or changes in financial position for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis balances sheets and account group as of December 31, 2024 and 2023, the regulatory basis statements of operations for the years then ended and the regulatory basis statements of revenues and expenditures for the year ended December 31, 2024 in accordance with the basis of financial reporting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Financial Statements section of our report. We are required to be independent of the Township of Upper and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles.

As described in Note 1 of the financial statements, the financial statements are prepared by the Township of Upper on the basis of the financial reporting provisions prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township of Upper's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements, as a whole, are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and audit requirements prescribed by the Division of Local Government Services will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from an error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, *Government Auditing Standards* and audit requirements prescribed by the Division of Local Government Services, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of the internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township of Upper's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

• Conclude, whether in our judgement there are conditions or events considered in the aggregate, that raise substantial doubt about the Township of Upper's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charge with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control – related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Township of Upper basic financial statements. The supplementary information listed in the table of contents and schedule of expenditures of federal awards and schedule of state financial assistance, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and NJ OMB 15-08 respectively, and the letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information listed in the table of contents, schedule of expenditures of federal awards and the schedule of state financial assistance are fairly stated, in all material respects, in relation to the regulatory basis financial statements as a whole.

The letter of comments and recommendations section has not been subject to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 30, 2025, on our consideration of the Township of Upper's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township of Upper's internal control over financial reporting and compliance.

#### Ford, Scott & Associates, L.L.C.

FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

#### Leon P. Costello

Leon P. Costello Certified Public Accountant Registered Municipal Accountant No. 393

April 30, 2025

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EXHIBIT - A CURRENT FUND

#### CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

	_	2024	2023
ASSETS	-		
Regular Fund:			
Cash:			
Cash Treasurer	\$	20,284,405.35	15,748,266.29
Cash - Change	_	300.00	400.00
Total Cash	_	20,284,705.35	15,748,666.29
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable		524,810.27	440,118.82
Tax Title and Other Liens		157,667.15	105,738.61
Property Acquired for Taxes -			
at Assessed Valuation		3,794,099.00	3,790,699.00
Revenue Accounts Receivable		3,651.21	1,444.08
Interfund Receivable:			
Trust - Other		2,767.05	2,434.20
Animal Control Trust Fund		-	1,054.29
Total Receivables and Other Assets	-	4,482,994.68	4,341,489.00
	_		
Total Regular Fund	_	24,767,700.03	20,090,155.29
Federal and State Grant Fund:			
Federal and State Grants Receivable		3,755,905.71	694,058.55
Due from Current Fund		15,754.11	317,677.73
	-		
Total Federal and State Grant Fund	-	3,771,659.82	1,011,736.28
Total Current Fund	\$ _	28,539,359.85	21,101,891.57

#### CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

		2024	2023
LIABILITIES, RESERVES AND FUND BALANCE			
Regular Fund:			
Liabilities:			
Appropriation Reserves	\$	981,042.29	1,309,409.30
Reserve for Encumbrances	r	401,522.71	411,034.26
Payroll Taxes Payable		17,711.06	-
Prepaid Taxes		668,506.52	580,918.94
Overpaid Taxes		4,729.29	7,466.95
Local School Tax Payable		7,577,096.00	6,475,090.00
County Added Tax Payable		50,997.52	47,136.61
Due to State:			
Marriage Licenses		375.00	450.00
DCA Fees		4,940.00	4,042.00
Other		2,798.05	1,550.79
Dog Licenses		2.40	5.40
Hunting Licenses		423.25	88.75
Interfund Payable:			
General Capital Fund		4,019,309.71	564,286.28
Animal Control Trust Fund		379.66	-
Grant Fund		15,754.11	317,677.73
Other			
Reserve for Capital Projects		158,361.89	139,896.89
Reserve for Tax Map		780.00	780.00
Reserve for Revaluation		161,664.65	161,664.65
Reserve for State Tax Appeal		9,303.00	9,303.00
Reserve National Opioid Settlements		27,776.74	9,437.68
Reserve Municipal Relief Fund		-	645,806.08
		14,103,473.85	10,686,045.31
Reserve for Receivables and Other Assets		4,482,994.68	4,341,489.00
Fund Balance		6,181,231.50	5,062,620.98
Total Regular Fund		24,767,700.03	20,090,155.29
Federal and State Grant Fund:			
Unappropriated Reserves		10,000.00	133,267.17
Appropriated Reserves		2,537,500.91	754,651.77
Encumbrances Payable	_	1,224,158.91	123,817.34
Total Federal and State Grant Fund		3,771,659.82	1,011,736.28
Total Current Fund	\$	28,539,359.85	21,101,891.57
	Ψ	20,000,000.00	21,101,001.07

#### CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

Revenue and Other Income Realized Fund Balance Miscellaneous Revenue Anticipated Receipts from Delinquent Taxes	\$	2,155,000.00 13,182,320.07 420,084.74	1,755,000.00 9,587,113.09
Fund Balance Miscellaneous Revenue Anticipated Receipts from Delinquent Taxes	\$	13,182,320.07	
Miscellaneous Revenue Anticipated Receipts from Delinquent Taxes	Ŧ	13,182,320.07	
Receipts from Delinquent Taxes			
			427,677.68
Receipts from Current Taxes		43,570,083.29	41,243,325.64
Non Budget Revenue		298,131.78	387,790.22
Other Credits to Income:		200, 10 11 0	
Unexpended Balance of Appropriation Res.		1,260,119.60	1,100,808.31
Interfund Returned		3,488.49	1,703.98
Cancellation of Prior Year Payable		-	41,947.37
Cancellation of Grants		4,238.00	-
Total Income	_	60,893,465.97	54,545,366.29
		00,000,400.07	04,040,000.20
Expenditures			
Budget and Emergency Appropriations:			
Appropriations Within "CAPS"			
Operations:			
Salaries and Wages		5,499,075.00	5,075,015.00
Other Expenses		6,851,903.00	6,827,355.00
Public and Private Programs Offset by Revenues		3,379,587.89	589,762.99
Deferred Charges & Statutory Expenditures		1,095,395.00	1,029,476.00
Appropriations Excluded from "CAPS"			
Operations:			
Insurance (N.J.S.A. 40A:4-45.3(00))		-	131,504.00
Capital Improvements		401,732.83	140,000.00
Debt Service		1,723,545.83	1,434,331.67
Deferred Charges		469,775.00	-
Local District School Tax		29,754,193.00	27,550,179.00
County Tax		6,349,552.24	6,499,020.12
County Share of Added Tax		50,997.52	46,393.77
Interfund Created		2,767.05	3,488.49
Refund of Prior Year's Revenue		1,250.00	1,500.00
Other:			
Special District Tax		2,040,081.09	2,002,514.22
Total Expenditures	_	57,619,855.45	51,330,540.26
Excess in Revenue	\$	3,273,610.52	3,214,826.03

#### CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	 2024	2023
Adjustments to Income before Fund Balance: Expenditures included above which are by Statute Deferred Charges to Budgets of Succeeding Year	\$ -	-
Total Adjustments	 -	-
Statutory Excess to Fund Balance	 3,273,610.52	3,214,826.03
Fund Balance January 1	 5,062,620.98	3,602,794.95
Decreased by:	8,336,231.50	6,817,620.98
Decreased by: Utilization as Anticipated Revenue	 2,155,000.00	1,755,000.00
Fund Balance December 31	\$ 6,181,231.50	5,062,620.98

CU STATEMENT OF REV FOR THE YEAR E	CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2024	RY BASIS , 2024		Sheet 1
	Antici Budget	Anticipated N.J.S. 40A:4-87	Realized	Excess or (Deficit)
Fund Balance Anticipated	\$ 2,155,000.00		2,155,000.00	
Total Fund Balance Anticipated	2,155,000.00		2,155,000.00	
Miscellaneous Revenues: Section A: Local Revenues Licenses:				
	5,000.00		5,300.00	300.00
Filles and Costs. Municipal Court	35,000.00		51,029.00	16,029.00
Interest and Costs on Taxes	90,000.00 250,000,00		103,039.16 674 405 46	13,039.16
Interest on Investments and Deposits EMS Ambulance Fees	335.000.00		0/4,403.10 460,230.52	324,403.10 125,230.52
Host Community Benefits	550,000.00		530,721.53	(19,278.47)
Cable TV Fees	60,000.00		67,174.90	7,174.90
Cell Tower Fees	110,000.00		141,091.35	31,091.35
Total Section A: Local Revenues	1,535,000.00		2,032,991.62	497,991.62
Section B: State Aid Without Offsetting Appropriations Energy Receipts Tax (P.L. 1997, Chapters 162 & 167) Garden State Trust Municipal Relief Fund	6,191,482.00 132,171.00 645,806.08		6,265,312.00 162,760.00 645,806.08	73,830.00 30,589.00 -
Total Section B: State Aid Without Offsetting Appropriations	6,969,459.08	,	7,073,878.08	104,419.00
Section C: Uniform Construction Code Fees Uniform Construction Code Fees	225,000.00		355,712.60	130,712.60
Total Section C: Uniform Construction Code Fees	225,000.00		355,712.60	130,712.60

Exhibit A-2

The accompanying notes to the financial statements are an integral part of this statement.

CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2024	T FUND ES - REGULATOF DECEMBER 31,	Y BASIS 2024		Sheet 2
	Anticipated Budget N.J	ated N.J.S. 40A:4-87	Realized	Excess or (Deficit)
Section F: Special Items - Public and Private Programs NJ Transportation Trust Fund Authority Act Municipal Alliance on Alcoholism and Drug Abuse Emergency Management Stormwater Assistance Grant American Rescue Plan Clean Communities Program - NJDOT Safe Routes to Schools Program - NJDOT Safe Routes to Schools Program - NJDOT Safe Routes to Schools Program - NJDOT Assistance to Firefighter 2024 - NJ DCA US Department of Agriculture Predevelopment Planning Grant 2024 Local Recreational Improvement Grant - NJ DCA US Department of Treasury Coronavirus State and Local Fiscal Recovery Division on Mental Health & Addiction Services Youth Leadership US Department of Treasury Coronavirus State and Local Fiscal Recovery Division on Mental Health & Addiction Services Youth Leadership US Department of Treasury Coronavirus State and Local Fiscal Recovery Division on Mental Health & Addiction Services Youth Leadership US Department of Treasury Coronavirus State and Local Fiscal Recovery Division on Mental Health & Addiction Services Youth Leadership US Department of Treasury Coronavirus State and Local Fiscal Recovery Division on Mental Health & Addiction Services Youth Leadership	264,364.00 18,894.00 10,000.00 15,000.00 123,267.17	47,095.96 1,000,000.00 925,000.00 728,181.75 69,300.00 60,000.00 68,500.00 68,500.00 21,539.26 3,634.26 4,237.99 15,850.00	264,364.00 18,894.00 10,000.00 15,000.00 123,267.17 47,095.96 1,000,000.00 925,000.00 925,000.00 69,300.00 60,000.00 68,500.00 68,500.00 21,539.26 3,634.26 4,237.99 15,850.00	
Total Section F: Special Items - Public and Private Programs Off-Set with Appropriations	431,525.17	2,943,339.22	3,374,864.39	,
Section G: Other Special Items Dennis Township & Corbin City - Municipal Court Reserve for Debt Service	125,000.00 165,005.30		179,868.08 165,005.30	54,868.08 -
Total Section G: Other Special Items	290,005.30	,	344,873.38	54,868.08
Total Miscellaneous Revenues:	9,450,989.55	2,943,339.22	13,182,320.07	787,991.30
Receipts from Delinquent Taxes	377,200.00		420,084.74	42,884.74
Amount to be Raised by Taxes for Support of Municipal Budget Local Tax for Municipal Purposes	5,618,158.06		6,498,931.55	880,773.49
Total Amount to be Raised by Taxes for Support of Municipal Budget	5,618,158.06	.	6,498,931.55	880,773.49
Budget Totals	17,601,347.61	2,943,339.22	22,256,336.36	1,711,649.53
Non- Budget Revenues: Other Non- Budget Revenues:	,		298,131.78	298,131.78
\$	17,601,347.61	2,943,339.22	22,554,468.14	2,009,781.31

The accompanying notes to the financial statements are an integral part of this statement.

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### Exhibit A-2 Sheet 2

#### CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2024

Analysis of Realized Revenues

Allocation of Current Tax Collections: Revenue from Collections Less: Reserve for Tax Appeals Pending		43,570,083.29
Net Revenue from Collections		43,570,083.29
Allocated to: School, County and Other Taxes	_	38,194,823.85
Balance for Support of Municipal Budget Appropriations		5,375,259.44
Increased by: Appropriation "Reserved for Uncollected Taxes"		1,123,672.11
	-	, , , -
Amount for Support of Municipal Budget Appropriations	=	6,498,931.55
Receipts from Delinguent Taxes:		
Delinquent Tax Collection	418,036.83	
Tax Title Lien Collections	2,047.91	
Total Receipts from Delinquent Taxes	=	420,084.74
Analysis of Non-Budget Revenue: Miscellaneous Revenue Not Anticipated: Township Facilities Use Fees Boat Ramp Fees Street Openings Mining Permits Planning and Zoning Board Deposits MUA Permit Fees State Wildlife Property Lists Raffle and Bingo Licenses Clerk's Receipts Engineer/Zoning Escrow Fees Passport Fees Tax Collector Receipts Lead Inspection Fees Fish and Game Short Term Rental Registration JIF Reimbursement Campground Fees/Mobile Park Fees Dog Park Receipts/Dog Excess Administration Fees Ambulance Fees Corbin City W/C Employee Reimbursement Corbin City Public Works Services Other Reimbursements & Refunds	8,266.00 24,595.00 545.00 15,000.00 20,700.00 14,683.81 9,190.00 640.00 210.00 16,195.91 9,140.00 5,285.00 5,457.65 11,780.00 164.00 100.00 42,986.84 17,336.00 1,877.04 1,811.71 10,000.00 45,598.95 27,000.00 9,568.87	

Total Miscellaneous Revenue Not Anticipated:

298,131.78

		Appropriations	riations		Expended		(Over expended) Unexpended
		Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
OPERATIONS WITHIN "CAPS" GENERAL GOVERNMENT: Mavor and Committee							
Salaries & Wages Other Expenses	θ	73,500.00 18,800.00	73,500.00 18,800.00	72,824.92 16,899.68	249.23	675.08 1.651.09	
Township Clerk							
Salaries & Wages		207,500.00	225,000.00	219,129.08		5,870.92	
Other Expenses		48,000.00	38,000.00	29,081.55	8,279.15	639.30	•
Financial Administration							
Salaries & Wages		166,000.00	178,500.00	177,700.01		799.99	
Other Expenses							
Audit Services		40,000.00	40,000.00	40,000.00		•	
Computer Services		193,000.00	188,000.00	128,245.95	41,131.28	18,622.77	
Miscellaneous Other Expenses		21,200.00	21,200.00	14,046.42	2,983.82	4,169.76	•
General Administration							
Salaries & Wages		102,700.00	120,300.00	119,450.08		849.92	•
Other Expenses		46,700.00	46,700.00	30,512.15	15,307.28	880.57	
Assessment of Taxes							
Salaries & Wages		130,000.00	104,000.00	95,931.17		8,068.83	
Other Expenses		31,900.00	11,900.00	3,230.35	5,290.08	3,379.57	
Collection of Taxes							
Salaries & Wages		171,100.00	178,600.00	173,578.05		5,021.95	
Other Expenses							
Purchase of Tax Title Liens		3,000.00	I			•	
Miscellaneous Other Expenses		6,900.00	6,900.00	3,345.45	38.90	3,515.65	
Legal Services							
Other Expenses		165,000.00	147,000.00	113,409.70		33,590.30	
Special Litigation							
Other Expenses		145,000.00	135,000.00	61,718.32	59,248.55	14,033.13	•
Engineering Services							
Other Expenses		275,000.00	220,000.00	171,680.10	47,407.19	912.71	

Exhibit A - 3

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2024 The accompanying notes to the financial statements are an integral part of this statement.

### Exhibit A - 3

# CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2024

	Appropriations	ations		Expended		(Over expended) Unexpended
	Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
INSURANCE General Liability Workers Compensation Insurance	221,000.00 482,500.00	221,000.00 507,500.00	216,889.03 506,525.33	1,625.00	2,485.97 974.67	
Employee Group Health Health Benefit Salaries & Wages	2,310,000.00 12,000.00	2,310,000.00 12,000.00	1,709,856.25 10,000.00	7,710.78	592,432.97 2,000.00	
LAND USE ADMINISTRATION Planning Board Salaries & Wages	23,750.00	29,650.00	28,175.28		1,474.72	
Zoning Board of Adjustment Salaries & Wages Other Expenses	19,400.00 21,750.00 19,400.00	21,750.00 9,400.00	19,022.30 20,926.78 4,749.07		1,370.00 823.22 4,650.93	
PUBLIC SAFETY First Aid Organization						
Salaries & Wages Other Expenses	910,000.00 175,315.00	990,000.00 170,315.00	978,525.08 142,065.36	28,223.87	11,474.92 25.77	
Emergency management. Services Salaries & Wages Other Expenses	6,700.00 88,000.00	6,700.00 62,000.00	6,699.98 53,722.73	4,140.24	0.02 4,137.03	
crossing duard Salaries & Wages Other Franesses	10,800.00 500.00	9,400.00 500.00	8,714.00		686.00 500.00	
Regional Dispetch - Contractual	293,865.00	279,865.00	279,221.90		643.10	•
Numerper Court Salaries & Wages Other Expenses Dublic Defender	209,000.00 43,250.00	199,000.00 27,250.00	191,791.70 19,813.18	3,642.17	7,208.30 3,794.65	
rublic Deterricer Ministance Expenses Ministance Descenter	25,163.00	25,163.00	24,125.85		1,037.15	I
other Expenses	55,000.00	55,000.00	52,708.41		2,291.59	

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# CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2024

	Appropriations Bu	iations Budget After	Paid or	Expended	-	(Over expended) Unexpended Balance
	Budget	Modifications	Charged	Encumbered	Keserved	Cancelled
PUBLIC WORKS Road Repairs and Maintenance						
Salaries & Wages	877,400.00	894,400.00	887,864.52		6,535.48	
Outer Expenses Surfacing of Roads	29,000.00	7,000.00	6,402.17		597.83	
Miscellaneous Other Expenses	389,600.00	389,600.00	335,074.03	40,722.78	13,803.19	
recycling Salaries & Wages	280,800.00	282,800.00	273,970.61		8,829.39	
Other Expenses	141,500.00	126,500.00	98,219.87	7,236.53	21,043.60	
Dage and Trasi Salaries & Wages	514,500.00	489,500.00	461,377.89		28,122.11	
Other Expenses Tinning Fees	530 000 00	530 000 00	407 404 RG	7 975 87	24 520 27	
Miscellaneous Other Expenses	134,800.00	104,800.00	67,715.42	6,629.10	30,455.48	
Public Buildings and Grounds		000 000				
salaries & wages Other Expenses	373.200.00	834,000.00 383.200.00	843,183.59 316.443.60	63.510.48	10,816.41 3.245.92	
Demolition						
Other Expenses	10,000.00					
HEALTH AND WELFARE						
Board of Health						
Other Expenses	100.00	100.00			100.00	
J regulation Other Expenses	106,210.00	106,210.00	103,172.99		3,037.01	ı
PARK AND RECREATION						
Emergency Shore Protection						
Other Expenses Beach Protection	65,000.00	65,000.00	37,391.58	12,206.55	15,401.87	'
Salaries & Wages	405,175.00	398,275.00	398,273.05		1.95	
Other Expenses	37,300.00	38,400.00	37,113.11	1,276.55	10.34	I
	45,000.00	45,000.00	39,095.09	1,127.94	4,776.97	
Affordable Housing						
Other Expenses Shorts and Berreation	500.00	500.00	39.00	75.00	386.00	•
Salaries & Wages	94,000.00	85,000.00	84,081.78		918.22	
Other Expenses	60,750.00	55,750.00	45,942.70	5,293.00	4,514.30	
Gypsy mouth Frogram Other Expenses	4,800.00	4,800.00	2,036.19		2,763.81	
Parking Enforcement Salarias & Maraes	25 000 00	26 800 00	76 710 61		50 36	1
Other Expenses	3,500.00	3,500.00	3,457.04		42.96	

UNIFORM CONSTRUCTION CODE State Uniform Construction Code Construction Official Salaries & Wages Other Expenses Compensation of Public Events Salaries & Wages Other Expenses Compensation for Accumulated Absence Drug and Alcohol Testing UNCLASSIFIED Celebration of Public Events Compensation for Accumulated Absence Drug and Alcohol Testing UTLLTY EXPENSES AND BULK PURCHASES Street Lighting UTLLTY EXPENSES AND BULK PURCHASES Street Lighting TOTAL OPERATIONS INCLUDING Contingent TOTAL OPERATIONS INCLUDING Contingent TOTAL OPERATIONS INCLUDING Contingent TOTAL OPERATIONS INCLUDING CONTINCENT WITHIN "CAPS" Detail: Salaries & Wages Other Expenses Other Expenses Contingent Statuory Expenditures: Contributions to: None Statutory Expenditures: Contributions to: Unemployment Compensation Insurance
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CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2024 The accompanying notes to the financial statements are an integral part of this statement.

Exhibit A - 3

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2024	Budget After Paid or Budget Modifications Charged Encumbered Reserved	1,088,795.00 1,095,395.00 1,075,605.86 -	13,446,373.00 13,446,373.00 12,063,808.00 401,522.71 981,042.29			18,894.00         18,894.00         18,894.00           4,723.50         4,723.50         4,723.50           10,000.00         10,000.00         10,000.00           264,364.00         264,364.00         264,364.00		123,267.17 123,267.17 123,267.17 15,000.00 15,000.00 47,095,96 47,095,96	1,0 9		00,000,000	85,500.00 6 Recovery 21,539.26 2	ip Recovery	436,248.67 3,379,587.89 3,379,587.89	436,248.67 3,379,587.89 3,379,587.89 -	- 436,248.67 3,379,587.89 3,379,587.89 -	150,000.00 150,000.00 150,000.00 40,000.00 40,000.00 40,000.00	211,732.83	401,732.83 401,732.83 401,732.83 -
		TOTAL DEFERRED CHARGES AND STATUTORY EXPENDITURES:	TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES WITHIN "CAPS"	OPERATIONS - EXCLUDED FROM "CAPS" (A) Operations - Excluded from "CAPS" Employee Group Health	(A) Public and Private Programs Off-Set by	Kevenues Municipal Alliance Grant Municipal Alliance Grant - Match Emergency Management NJ Transportation Trust Fund Authority Act	American Rescue Plan:	stormwater Pump Project Stormwater Assistance Program Clean Communities Program	Local Aid Infrastructure Fund Program - NJDOT Safe Routes to Schools Program- NJDOT	Assistance to Firefighters Grant Program American Rescue Plan Firefighter 2024 - NJ DCA	US Department of Agriculture Predevelopment Planning Grant	2024 Local Recreational Improvement Grant - NJ DCA US Department of Treasury Coronavirus State and Local Fiscal	Division on Mental Health & Addiction Services Youth Leadersh US Department of Treasury Coronavirus State and Local Fiscal Estate of Rita McIhenny-Lifeguard Boat	Total Public and Private Programs Off-Set by Revenues	Total Operations - Excluded from "CAPS"	Detail: Salaries & Wages Other Expenses	(C) Capital Improvements Capital Improvement Fund Beach Replenishment Fund	Stormwater Pump Project	Total Capital Improvements

**CURRENT FUND** 

The accompanying notes to the financial statements are an integral part of this statement.

Exhibit A - 3

20	CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2024	CURRENT FUND PENDITURES - REGULAT R ENDED DECEMBER 31	TORY BASIS , 2024			Exhibit A - 3
	Appropriations	iations		Expended		(Over expended) Unexpended
	Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
(D) Debt Service Payment of Bond Principal Payment of Bond Anticipation Notes and Capital Notes Interest on Bonds Interest on Notes	800,000.00 650,000.00 146,400.00 127,146.00	800,000.00 650,000.00 146,400.00 127,146.00	800,000.00 650,000.00 146,400.00 127,145.83		- (00:0)	
Total Debt Service	1,723,546.00	1,723,546.00	1,723,545.83		(0.00)	0.17
(E) Deferred Charges Ord # 19-11 Ord # 12-18 Ord # 02-23	160,000.00 300,000.00 9,775.00	160,000.00 300,000.00 9,775.00	160,000.00 300,000.00 9,775.00			
Total Deferred Charges	469,775.00	469,775.00	469,775.00	1		'
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES EXCLUDED FROM "CAPS"	3,031,302.50	5,974,641.72	5,974,641.55		(0.00)	0.17
SUBTOTAL GENERAL APPROPRIATIONS	16,477,675.50	19,421,014.72	18,038,449.55	401,522.71	981,042.29	0.17
(M) Reserve for Uncollected Taxes	1,123,672.11	1,123,672.11	1,123,672.11		1	ſ
TOTAL GENERAL APPRORIATIONS	\$ 17,601,347.61	20,544,686.83	19,162,121.66	401,522.71	981,042.29	0.17
Budget Appropriations by 40A:4-87		17,601,347.61 2,943,339.22 20,544,686.83			Cancelled Overexpended	0.17 - 0.17
Reserve for Uncollected Taxes Federal and State Grants Deferred Charges Capital Improvement Fund Disbursements			1,123,672.11 3,379,587.89 489,775,00 190,000.00 13,999,086.66 19,162,121.66			

Exhibit A - 3

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EXHIBIT - B TRUST FUND

#### TRUST FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

		2024	2023
Assets			
Animal Control Fund			
Cash and Investments	\$	5,722.34	6,776.63
Due from Current Fund		379.66	-
	_	6,102.00	6,776.63
Other Funds			
Cash and Investments - Treasurer		3,825,736.81	3,580,858.70
Revenue Accounts Receivable - POAA		2.00	-
	_	3,825,738.81	3,580,858.70
	\$ _	3,831,840.81	3,587,635.33

#### TRUST FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

	 2024	2023
Liabilities, Reserves and Fund Balance		
Animal Control Fund		
Reserve for Animal Control Expenditures Due to Current Fund	\$ 6,102.00 -	5,722.34 1,054.29
	 6,102.00	6,776.63
Other Funds		
Deposits for Tax Title Lien Certificates	36,507.00	204.87
Premiums Received at Tax Sale	215,400.00	190,200.00
Due to Current Fund	2,767.05	2,434.20
Reserve for Fire Safety	18,114.40	18,114.40
Reserve for Unemployment Compensation	147,341.22	182,051.68
Reserve for Developers' Escrow	20,091.03	76,923.03
Reserve for Client Funds Escrow	363,883.34	505,801.55
Reserve for Landfill Closure Fund	37,657.55	36,085.50
Reserve for Planning Board Escrow	162,193.96	130,535.66
Reserve for Recycling	368,202.38	355,089.32
Reserve for Recreation Fund	37,022.51	34,402.51
Reserve for Municipal Alliance	12,459.89	12,240.81
Reserve for Sick Pay	322,984.30	319,952.65
Reserve for Affordable Housing Trust	2,069,778.45	1,705,492.79
Reserve for UT Cafeteria Fund	465.21	465.21
Reserve for Recreation Donations	10,756.52	10,756.52
Reserve for Parking Offenses Adjudication Act	114.00	108.00
	 3,825,738.81	3,580,858.70
	\$ 3,831,840.81	3,587,635.33

EXHIBIT - C GENERAL CAPITAL FUND

#### GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

		2024	2023
ASSETS			
Deferred Charges to Future Taxation -			
Unfunded	\$	1,175,000.00	6,779,775.00
Funded	Ŧ	12,600,000.00	5,560,000.00
Interfunds and Receivables		, ,	-,,
Due from Current Fund		4,019,309.71	564,286.28
	-	17,794,309.71	12,904,061.28
	=	17,701,000.71	12,001,001.20
LIABILITIES, RESERVES AND FUND BALANCE			
Encumbrances Payable		1,328,076.85	434,564.76
Bond Anticipation Notes Payable		-	3,000,000.00
General Serial Bonds		12,600,000.00	5,560,000.00
Improvement Authorizations:			
Funded		1,242,126.12	495,224.39
Unfunded		1,175,000.00	1,965,412.29
Reserve for PW Equipment		50,000.00	50,000.00
Reserve for Beach Replenishment		665,000.00	625,000.00
Reserve for Capital Projects		195,218.00	195,218.00
Reserve for Building Repairs		10,828.85	10,828.85
Reserve for Construction of Recreation Facilities		9,004.24	9,004.24
Reserve for Asbestos Abatement		86,700.00	86,700.00
Reserve for Debt Service		160,252.20	110,646.50
Reserve to Pay Debt Service-2019 Bond Sale		-	54,358.80
Capital Improvement Fund		192,103.45	227,103.45
Fund Balance		80,000.00	80,000.00
	\$	17,794,309.71	12,904,061.28
	-		

There were bonds and notes authorized but not issued at December 31,

2023	3,779,775.00
2024	1,175,000.00

#### GENERAL CAPITAL FUND COMPARATIVE STATEMENT OF FUND BALANCE -REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	_	2024	2023
Beginning Balance January 1,	\$	80,000.00	80,000.00
Increased by: None		-	-
Decreased by: None		-	-
Ending Balance December 31,	- \$	80,000.00	80,000.00

EXHIBIT - G GENERAL FIXED ASSETS ACCOUNT GROUP

# GENERAL FIXED ASSETS ACCOUNT GROUP STATEMENT OF GENERAL FIXED ASSETS - REGULATORY BASIS AS OF DECEMBER 31,

		2024	2023
General Fixed Assets:			
Land	\$	23,020,300.00	23,676,664.00
Buildings		12,200,968.00	12,003,092.00
Machinery and Equipment	_	10,911,701.00	8,291,578.00
Total General Fixed Assets	=	46,132,969.00	43,971,334.00
Investment in General Fixed Assets	\$ =	46,132,969.00	43,971,334.00

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Reporting Entity

Except as noted below, the financial statements of the Township of Upper include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the Township of Upper, as required by N.J.S. 40A:5-5.

The Township of Upper is an offshore community located in the County of Cape May, State of New Jersey. The population according to the 2020 census is 12,539.

The Township of Upper is incorporated and operates under a Mayor and Committee form of government. The Mayor is the chief executive officer of the Township. The Township Committee is the law-making body and passes all resolutions and ordinances.

Component units are legally separate organizations for which the township is financially accountable. The township is financially accountable for an organization if the township appoints a voting majority of the organization's governing board and (1) the township is able to significantly influence the programs or services performed or provided by the organization; or (2) the township is legally entitled to or can otherwise access the organization's resources; the township is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the township is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the township in that the township approves the budget, the issuance of debt or the levying of taxes. The Township of Upper has component units consisting of four fire districts as defined by Governmental Accounting Standards Board (GASB).

## **B. Description of Funds**

The accounting policies of the Township of Upper conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with the respect to public funds. Under this method of accounting, the Township of Upper accounts for its financial transactions through the following separate funds:

<u>Current Fund</u> -- resources and expenditures for governmental operations of a general nature, including Federal and State grant funds.

<u>Trust Funds</u> -- receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

<u>General Capital Fund</u> -- receipt and disbursement of funds for the acquisition of general facilities, other than those acquired in the Current Fund.

<u>General Fixed Assets Account Group</u> -- All fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in governmental funds.

## C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from generally accepted accounting principles applicable to local governmental units. The more significant policies in New Jersey follow.

A modified accrual basis of accounting is followed with minor exceptions.

<u>Revenues</u> -- are recorded as received in cash except for certain amounts, which are due from other governmental units. Receipts from Federal and State grants are realized as revenue when anticipated in the township budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the Township's Current Fund, such amounts are not recorded as revenue until collected. Other amounts that are due to the township which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

<u>Expenditures</u> -- are recorded on the "budgetary" basis of accounting. Generally expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements. Appropriation reserves covering unencumbered appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be canceled by the Governing Body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are provided on the cash basis; interest on general capital indebtedness is on the cash basis. Compensated absences are treated on a pay as you go basis. The Township charges appropriations in their annual budget and transfers these funds to a dedicated trust fund for Sick Pay.

<u>Foreclosed Property</u> -- Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

<u>Interfunds</u> -- Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

<u>Inventories of Supplies</u> -- The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories is not included on the various balance sheets.

<u>General Fixed Assets</u> -- The Township has developed a fixed assets accounting and reporting system, as promulgated by the Division of Local Government Services, which differs in certain respects from generally accepted accounting principles.

As required by New Jersey Statutes, foreclosed property is reported in the current operating fund of the municipality.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available except for land which is valued at estimated market value on the date of acquisition. Expenditures for long lived assets with an original cost in excess of \$2,000 are capitalized.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital fund until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

<u>Levy of Taxes</u> -- The County Board of Taxation certifies the tax levy of the municipality each year. The tax levy is based on the assessed valuation of taxable property within the municipality. Taxes are payable on the first day of February, May, August, and November. Any taxes that have not been paid by 11th day of the 11th month in the fiscal year levied are subject to being included in the tax sale and the lien enforced by selling the property in accordance with NJSA 54:5 et. seq.

The municipality is responsible for remitting 100% of the school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the municipality and not the school district or county.

<u>Interest on Delinquent Taxes</u> – It is the policy of the Township of Upper to collect interest for the nonpayment of taxes or assessments on or before the date when they would become delinquent. The Tax Collector is authorized to charge eight percent (8%) per annum on the first \$1,500.00 of taxes becoming delinquent after due date and eighteen percent (18%) per annum on any amount of taxes in excess of \$1,500.00 becoming delinquent after due date and if a delinquency is in excess of \$10,000.00 and remains in arrears beyond December 31st, an additional penalty of six percent (6%) shall be charged against the delinquency. There is a ten day grace period.

<u>Capitalization of Interest</u> -- It is the policy of the Township of Upper to treat interest on projects as a current expense and the interest is included in the current operating budget.

<u>Use of Estimates</u> -- The preparation of financial statements in conformity with generally accepted accounting principles or the statutory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## **D. Required Financial Statements**

The State of New Jersey requires the following financial statements to be presented for each fund on the regulatory basis of accounting: Balance Sheet, Statement of Operations and Changes in Fund Balance, Statement of Revenue and Statement of Expenditures. These statements differ from those presented under Generally Accepted Accounting Principles, which requires a Statement of Net Position and Statement of Activities in addition to the fund financial statements.

## E. Comparative Data

Comparative total data for the prior year has been presented in the accompanying Balance Sheets and Statement of Operations in order to provide an understanding of changes in the township's financial position. However, comparative (i.e., presentation of prior year totals by fund type) data have not been presented in the Statement of Revenue-Regulatory Basis and Statement of Expenditures-Regulatory Basis since their inclusion would make the statements unduly complex and difficult to read.

## F. Impact of Recently Issued Accounting Principles

#### Adopted Accounting Pronouncements

The following GASB Statements became effective for the year ended December 31, 2024:

In April 2022, the Governmental Accounting Standards Board (GASB) issued Statement No.99, "Omnibus 2022". This statement, and the requirements related to leases, PPP's and SBITAs which is effective for fiscal years beginning after June 15, 2022, and all reporting periods, thereafter, may have an effect on the Township's financial statements. This statement, and the requirements related financial guarantees and the classification and reporting of derivative instruments which is effective for fiscal years beginning after June 15, 2023, and all reporting periods, thereafter. This standard did not have a significant effect on the Township's financial reporting for the year ended December 31, 2024.

In June 2022, the Governmental Accounting Standards Board (GASB) issued Statement No. 100, "Accounting Changes and Error Corrections – an amendment of GASB Statement No. 62". This statement, which is effective for fiscal years beginning after June 15, 2023, and all reporting periods, thereafter. This standard did not have a significant effect on the Township's financial reporting for the year ended December 31, 2024.

In June 2022, the Governmental Accounting Standards Board (GASB) issued Statement No. 101, "Compensated Absences". This statement, which is effective for fiscal years beginning after December 15, 2023, and all reporting periods, thereafter. This standard did not have a significant effect on the Township's financial reporting for the year ended December 31, 2024.

#### G. Recent Accounting Pronouncements Not Yet Effective

In December 2023, the Governmental Accounting Standards Board (GASB) issued Statement No. 102, "Certain Risk Disclosures". This statement, which is effective for fiscal years beginning after June 15, 2024, and all reporting periods, thereafter, will not have any significant effect on the Township's financial reporting.

In April 2024, the Governmental Accounting Standards Board (GASB) issued Statement No. 103, "Financial Reporting Model Improvements". This statement, which is effective for fiscal years beginning after June 15, 2025, and all reporting periods, thereafter, will not have any significant effect on the Township's financial reporting.

In September 2024, the Governmental Accounting Standards Board (GASB) issued Statement No, 104, "Disclosure of Certain Capital Assets". This statement, which is effective for fiscal years beginning after June 15, 2025, and all reporting periods, thereafter, will not have any significant effect on the Township's financial reporting.

## NOTE 2: BUDGETARY INFORMATION

NJSA 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. During 2024 and 2023, the following significant budget insertions were approved:

Budget Category	2024	2023
Clean Communities Program	\$ 47,095.96	\$ 41,464.49
Local Aid Infrastructure Fund Program - NJDOT	1,000,000.00	
Safe Routes to Schools Program- NJDOT	925,000.00	
Assistance to Firefighters Grant Program	728,181.75	
American Rescue Plan Firefighter 2024 - NJ DCA	69,300.00	
US Department of Agriculture Predevelopment Planning Grant	60,000.00	
2024 Local Recreational Improvement Grant - NJ DCA	68,500.00	
US Department of Treasury Coronavirus State and Local Fiscal Recovery	21,539.26	
Division on Mental Health & Addiction Services Youth Leadership	3,634.26	
US Department of Treasury Coronavirus State and Local Fiscal Recovery	4,237.99	
Estate of Rita McIhenny-Lifeguard Boat	15,850.00	
Lead Grant Assistance Program		7,200.00
Spotted Lanternfly Grant Program		15,000.00
CMC American Rescue Plan Act Infrastructure Grant Program		400,000.00
Cape May County Historic Presevation Trust Grant Program		29,500.00
SLFRF-Premium Pay EMS		33,581.00

The township may make emergency appropriations, after the adoption of the budget, for a purpose which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budgets of the succeeding year. Special emergency appropriations are permitted to be raised in the budgets of the succeeding three or five years. As of December 31, 2024, the Township did not have any special emergency appropriations.

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2024 and 2023 statutory budgets included a reserve for uncollected taxes in the amount of \$1,123,672.11 and \$1,097,620.62. To balance the budget, the township is required to show a budgeted fund balance. The amount of fund balance budgeted to balance the 2024 and 2023 statutory budgets was \$2,155,000.00 and \$1,755,000.00.

The Chief Financial Officer has the discretion of approving intra-department budgetary transfers throughout the year. Inter department transfers are not permitted prior to November 1. After November 1 these transfers can be made in the form of a resolution and approved by the Township Committee. The following significant budget transfers were approved in the 2024 and 2023 calendar years:

<u>Budget Category - Current Fund:</u> Financial Administration		2024	2023
	•		
Salaries and Wages	\$		(25,000.00)
Assessment of Taxes			
Salaries and Wages		(26,000.00)	
Engineering Services			
Salaries and Wages			(60,300.00)
Other Expenses		(55,000.00)	120,000.00
Insurance			
Workers Compensation Insurance		25,000.00	
First Aid Organization			
Salaries and Wages		80,000.00	(60,000.00)
Emergency Management Services			
Other Expenses		(26,000.00)	
Road Repairs and Maintenance			
Salaries and Wages			(37,000.00)
Other Expenses			(26,000.00)
Garbage and Trash			
Salaries and Wages		(25,000.00)	
Other Expenses - Misc		(30,000.00)	
Public Buildings and Grounds			
Other Expenses			70,000.00
Compensation for Accumulated Absence		40,000.00	
Utility - Street Lighting		102,500.00	40,000.00

## NOTE 3: INVESTMENTS

As of December 31, 2024 and 2023, the township held certificates of deposit in the amount of \$37,657.55 and \$36,085.50 respectively with Ocean First Bank. The certificates matured in 2024 and were rolled over for one year with an interest rate of 4.17%.

**Interest Rate Risk** - The municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

**Credit Risk** - New Jersey Statutes 40A:5-15.1(a) limits municipal investments to those specified in the Statutes. The type of allowable investments are Bonds of the United States of America or of the local unit or school districts of which the local unit is a part of: obligations of federal agencies not exceeding 397 days; government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

**Concentration of Credit Risk** - The township places no limit on the amount the township can invest in any one issuer.

## NOTE 4: CASH

**Custodial Credit Risk – Deposits**. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The township's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in the New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. Under the act, all demand deposits are covered by the Federal Deposit Insurance Corporation (FDIC). Public funds owned by the municipality in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled trust funds such as salary withholdings, bail funds or fund that may pass to the municipality relative to the happening of a future condition. As of December 31, 2024, \$110,591.95 of the government's bank balance of \$24,248,922.82 was exposed to custodial credit risk. As of December 31, 2023, \$48,303.14 of the government's bank balance of \$19,338,737.78 was exposed to custodial credit risk.

## NOTE 5: FIXED ASSETS

The following schedules are a summarization of the changes in general fixed assets for the calendar years ended December 31, 2024, and 2023:

Balance 12/31/2022	Additions	Deletions	Balance 12/31/2023
\$23,731,406.00 11,996,077.00 8,545,395.00 \$44,272,878.00	46,458.00 7,015.00 528,076.00 581,549.00	(101,200.00) (781,893.00) (883,093.00)	23,676,664.00 12,003,092.00 8,291,578.00 43,971,334.00
Balance 12/31/2023	Additions	** Adjustment	Balance 12/31/2024
\$ 23,676,664.00 12,003,092.00 8,291,578.00 \$ 43,971,334.00	168,299.00 1,460,772.00	(656,364.00) 29,577.00 1,159,351.00 532,564.00	23,020,300.00 12,200,968.00 10,911,701.00 46,132,969.00
	12/31/2022 \$ 23,731,406.00 11,996,077.00 8,545,395.00 \$ 44,272,878.00 Balance 12/31/2023 \$ 23,676,664.00 12,003,092.00	12/31/2022       Additions         \$ 23,731,406.00       46,458.00         11,996,077.00       7,015.00         8,545,395.00       528,076.00         \$ 44,272,878.00       581,549.00         Balance       12/31/2023         Additions       \$ 23,676,664.00         12,003,092.00       168,299.00         8,291,578.00       1,460,772.00	12/31/2022         Additions         Deletions           \$ 23,731,406.00         46,458.00         (101,200.00)           11,996,077.00         7,015.00         (101,200.00)           8,545,395.00         528,076.00         (781,893.00)           \$ 44,272,878.00         581,549.00         (883,093.00)           Balance         **           12/31/2023         Additions         Adjustment           \$ 23,676,664.00         (656,364.00)         29,577.00           12,003,092.00         168,299.00         29,577.00           8,291,578.00         1,460,772.00         1,159,351.00

\*\* A complete inventory of the Townships assets was done in 2024.

## NOTE 6: SHORT-TERM OBLIGATIONS

	Balance 12/31/2022	Issued	Retired	Balance 12/31/2023
Bond Anticipation				
Notes payable:				
General	\$ 3,450,000.00	3,000,000.00	3,450,000.00	3,000,000.00
	\$ 3,450,000.00	3,000,000.00	3,450,000.00	3,000,000.00
	Balance 12/31/2023	Issued	Retired	Balance 12/31/2024
Bond Anticipation				
Notes payable:				
General	\$ 3,000,000.00		3,000,000.00	-
	\$ 3,000,000.00		3,000,000.00	-

The Capital Bond Anticipation Note was paid in full on August 14, 2024. The note was permanently funded with General Improvement Bonds on August 13, 2024.

As of December 31, 2024, the township has authorized but not issued bonds in the amount of \$1,175,000.00 in the General Capital Fund.

## NOTE 7: LONG TERM DEBT

Long-term debt as of December 31, 2024, and 2023 consisted of the following:

	Balance 12/31/2022	Issued	Retired	Balance 12/31/2023	Due Within One Year
Other liabilities:					
Compensated Absences Payable	\$ 788,189.39		381,155.14	407,034.25	
General Capital Fund Bonds Payable	6,280,000.00		720,000.00	5,560,000.00	800,000.00
Total long-term liabilities	7,068,189.39		1,101,155.14	5,967,034.25	800,000.00
	Balance	la sur d		Balance	Due Within
Other liebilities	12/31/2023	Issued	Retired	12/31/2024	One Year
Other liabilities: Compensated					
Absences Payable	\$ 407,034.25	318,524.93		725,559.18	
General Capital Fund Bonds Payable	5,560,000.00	7,840,000.00	800,000.00	12,600,000.00	1,350,000.00
Total long-term liabilities	5,967,034.25	8,158,524.93	800,000.00	13,325,559.18	1,350,000.00

## **Description of Bonds and Loans Payable**

At December 31, 2024, bonds payable in the General Capital Fund consisted of the following individual issues:

\$8,000,000.00 General Improvement Bonds dated December 18, 2019, due in annual installments beginning November 15, 2020 through November 15, 2029, bearing interest at various rates from 2.000% to 3.000% per annum. The balance remaining as of December 31, 2024, is \$4,760,000.00.

\$7,840,000.00 General Improvement Bonds dated August 13, 2024, due in annual installments beginning August 1, 2025 through August 1, 2034, bearing interest at various rates from 4.000% to 2.000% per annum. The balance remaining as of December 31, 2024, is \$7,840,000.00.

#### Schedule of Annual Debt Service for Principal and Interest for Serial Bonds Issued and Outstanding

	Year Ending		General Capital Fund			
	December 31		Principal		Interest	
	2025	\$	1,350,000.00		405,826.67	
	2026		1,470,000.00		370,000.00	
	2027		1,585,000.00		320,400.00	
	2028		1,705,000.00		266,600.00	
	2029		1,825,000.00		218,400.00	
	2030 - 2034		4,665,000.00		477,000.00	
		\$	12,600,000.00		2,058,226.67	
Summary of Municipa	<u>l Debt</u>		<u>Year 2024</u>		<u>Year 2023</u>	<u>Year 2022</u>
<u>lssued:</u>						
General - Bonds an	d Notes		\$ 12,600,000.00	\$	8,560,000.00	\$ 9,730,000.00
Total Issued		-	12,600,000.00		8,560,000.00	 9,730,000.00
Authorized but not iss	ued:					
General - Bonds an			1,175,000.00		3,779,775.00	460,000.00
Total Authorized Bu	It Not Issued					
		-	1,175,000.00		3,779,775.00	 460,000.00
Total Bonds & Notes	Issued and					
Authorized But Not Is	sued	:	\$ 13,775,000.00	\$	12,339,775.00	\$ 10,190,000.00

## Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 0.484%.

	(	Gross Debt	Deductions	Net Debt
Local School District Debt	\$	-		-
General Debt	13	3,775,000.00	160,252.20	13,614,747.80
	\$ 13	3,775,000.00	160,252.20	13,614,747.80

Net Debt \$13,614,747.80 ÷ Equalized Valuation Basis per N.J.S.A. 40A:2-2 as amended, \$2,810,245,275.67 = 0.484%.

Borrowing Power Under N.J.S.A. 40A:2-6 as Amended

3 1/2 % of Equalized Valuation Basis (Municipal) Net Debt	\$ 98,358,585.00 13,614,747.80
Remaining Borrowing Power	\$ 84,743,837.20

## **NOTE 8: FUND BALANCES APPROPRIATED**

Fund balances at December 31, 2024 and 2023, which were appropriated and included as anticipated revenue in their respective funds for the year ending December 31, 2024 and 2023 were as follows:

	<u>2025</u>	<u>2024</u>
Current Fund	\$ 2,629,000.00	2,155,000.00

## NOTE 9: SCHOOL TAXES

Local District School Taxes have been raised and a liability deferred by statute, resulting in the school tax payable set forth in the Current Fund liabilities as follows:

 12/31/2024		12/31/2023
\$ 14,877,096.00	\$	13,775,090.00
7,300,000.00		7,300,000.00
\$ 7,577,096.00	\$	6,475,090.00
\$	\$ 14,877,096.00 7,300,000.00	\$ 14,877,096.00 \$ 7,300,000.00

## NOTE 10: TAXES COLLECTED IN ADVANCE

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

	Balance	Balance		
	12/31/2024	12/31/2023		
Prepaid Taxes	\$ 668,506.52	\$ 580,918.94		
Cash Liability for Taxes Collected in Advance	\$ 668,506.52	\$ 580,918.94		

## **NOTE 11: PENSION FUNDS**

## Description of Plans

Substantially all of the township's employees participate in the Public Employees' Retirement System (PERS) cost sharing multiple employer defined benefit pension plan which has been established by State Statute and is administered by the New Jersey Division of Pensions and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the System will be assumed by the State of New Jersey should the system terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the systems. This report may be obtained by writing to the Division of Pension and Benefits, PO Box 295, Trenton, New Jersey 08625 or the report can be accessed on the internet at -

http://www.state.nj.us/treasury/pensions/annrprts.shtml.

## Public Employees' Retirement System

The Public Employees' Retirement System was established in January 1955 under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The PERS is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full-time employees of the State or any county, municipality, school district or public agency provided the employee is not required to be a member of another State-administered retirement system.

## Defined Contribution Retirement Program (DCRP)

The Defined Contribution Retirement Program (DCRP) was established as of July 1, 2008 under the provisions of Chapter 92, P.L. 2008 and Chapter 103, P.L. 2008 (NJSA 43:15c-1 et seq). The DCRP is a cost-sharing multiple-employer defined contribution pension fund. The DCRP provides eligible members, and their beneficiaries, with a tax sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. Vesting and benefit provisions are established by NJSA 43: 15c-1 et seq. Currently there are fourteen individuals enrolled in DCRP.

## Funding Policy

The contribution policy is set by N.J.S.A. 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PERS provided for employee contributions of 7.50% of employee's annual compensation, as defined. Employers are required to contribute to an actuarially determined rate in PERS. The current PERS rate is 17.11% of covered payroll. The township's contributions to PERS for the years ended December 31, 2024, 2023, and 2022 were \$656,995.00, \$615,626.00, and \$582,883.00.

The total payroll for the year ended December 31, 2024, 2023, and 2022 was \$4,742,262.91, \$4,268,811.87, and \$4,396,194.40. Payroll covered by PERS was \$3,914,738.00, \$3,614,431.00, and \$3,637,159.00.

## Significant Legislation

Chapter 78, P.L. 2011, effective June 28, 2011 made various changes to the manner in which the Public Employees' Retirement System (PERS) operates and to the benefit provisions of those systems.

Chapter 78's provisions impacting employee pension and health benefits include:

- New members of the PERS hired on or after June 28, 2011 (Tier 5 members) will need 30 years of creditable service and age 65 for receipt of the early retirement benefit without a reduction of ¼ of 1% for each month that the member is under age 65.
- The eligibility age to qualify for a service retirement in the PERS is increased from age 63 to 65 for Tier 5 members.
- Increases in active member contribution rates. PERS active member rates increase from 5.5% of annual compensation to 6.5% plus an additional 1% phased-in over 7 years. The phase-in of the additional incremental member contribution rates for PERS members will take place in July of each subsequent fiscal year.
- The payment of automatic cost-of-living adjustment (COLA) additional increases to current and future retirees and beneficiaries is suspended until reactivated as permitted by this law.
- New employee contribution requirements towards the cost of employer-provided health benefit coverage. Employees are required to contribute a certain percentage of the cost of coverage. The rate of contribution is determined based on the employee's annual salary and the selected level of coverage. The increased employee contributions will be phased in over a 4-year period for those employed prior to Chapter 78's effective date with a minimum contribution required to be at least 1.5% of salary.
- In addition, this new legislation changes the method for amortizing the pension systems' unfunded accrued liability (from a level percent of pay method to a level dollar of pay).

Chapter 1, P.L. 2010, effective May 21, 2010, made a number of changes to the State-administered retirement systems concerning eligibility, the retirement allowance formula, the definition of compensation, the positions eligible for service credit, the non-forfeitable right to a pension, the prosecutor's part of the PERS and employer contributions to the retirement systems.

Also, Chapter 1, P.L. 2010 changed the membership eligibility criteria for new members of PERS from the amount of annual compensation to the number of hours worked weekly. Also, it returned the benefit multiplier for new members of PERS to 1/60<sup>th</sup> from 1/55<sup>th</sup>, and it provided that new members of PERS have the retirement allowance calculated using the average annual compensation for the last five years of service instead of the last three years of service. New members of PERS will no longer receive pension service credit from more than one employer. Pension service credit will be earned for the highest paid position only. This law also closed the Prosecutors Part of the PERS to new members and repealed the law for new members that provided a non-forfeitable right to receive a pension based on the laws of the retirement system in place at the time 5 years of pension service credit is attained. The law also requires the State to make its full pension contribution, defined a 1/7<sup>th</sup> of the required amount, beginning in fiscal years 2013.

Chapter 3, P.L. 2010, effective May 21, 2010, replaced the accidental and ordinary disability retirement for new members of the PERS with disability insurance coverage similar to that provided by the State to individuals enrolled in the State's Defined Contribution Retirement Program.

Chapter 92, P.L. 2007 implemented certain recommendations contained in the December 1, 2006 report of the Joint Legislative Committee on Public Employee Benefits Reform; established a DCRP for elected and certain appointed officials, effective July 1, 2007; the new pension loan interest rate became 4.69% per year, and an \$8.00 processing fee per loan was charged, effective January 1, 2008. The legislation also removed language from existing law that permits the State Treasurer to reduce employer pension contributions needed to fund the Funds and Systems when excess assets are available.

## NOTE 12: PENSION LIABILITIES

In 2012, the Governmental Accounting Standards Board issued GASB statement 68. This statement is effective for fiscal years beginning after June 15, 2014. This statement changes the method of reporting the Township's pension liabilities. However, due to the fact that the Township reports on the regulatory basis of accounting, no financial statement impact will be recognized.

The following represents the Township's pension liabilities as June 30, 2023:

## Public Employees' Retirement System

The Township has a liability of \$7,120,054 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022 that was rolled forward to June 30, 2023. The Township's proportion of the net pension liability was based on a projection of the Township's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2023, the Township's proportion would be 0.04915679760%, which would be an increase of 0.69% from its proportion measured as of June 30, 2022.

For the year ended December 31, 2023, the Township would have recognized pension expense of (\$28,920). At December 31, 2023, the Township would report deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected & actual experience	\$	68,077	\$	(29,104)
Changes of assumptions		15,641		(431,506)
Changes in proportion		254,343		(204,311)
Net difference between projected and actual earnings				
on pension plan investments		32,789		
Total	\$	370,850	\$	(664,921)

Amounts that would be reported as deferred outflows of resources and deferred inflows of resources related to pensions would be recognized in pension expense as follows:

Year ended		
June 30,	_	
2024	\$	427,625
2025		(67,357)
2026		(542,040)
2027		(101,365)
2028		(10,934)
Total	\$	(294,071)
Iotai	\$	(294,071)

## **Actuarial Assumptions**

The total pension liability for the June 30, 2023 measurement date was determined by an actuarial valuation as of July 1, 2022, which was rolled forward to June 30, 2023. This actuarial valuation used the following assumptions, applied to all periods in the measurement:

Inflation rate	
Price	2.75%
Wage	3.25%
Salary increases:	2.75% - 6.55% (based on years of service)
Investment rate of return:	7.00%

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee mortality table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability retirement rates used to value disable retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement for males and 117.2% adjustment for females, and with future improvement for males and 117.2% adjustment for females, and with future improvement for males and 117.2% adjustment for females, and with future improvement for males and 117.2% adjustment for females, and with future improvement for males and 117.2% adjustment for females, and with future improvement for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2018 to June 30, 2021.

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2023) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2023, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
US equity	28.00%	8.98%
Non-U.S. developed markets equity	12.75%	9.22%
International small cap equity	1.25%	9.22%
Emerging markets equity	5.50%	11.13%
Private equity	13.00%	12.50%
Real estate	8.00%	8.58%
Real assets	3.00%	8.40%
High yield	4.50%	6.97%
Private credit	8.00%	9.20%
Investment grade credit	7.00%	5.19%
Cash Equivalents	2.00%	3.31%
U.S. Treasuries	4.00%	3.31%
Risk mitigation strategies	3.00%	6.21%

## Discount Rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2023. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments in determining the total pension liability.

## Sensitivity of the Township's proportionate share of the net pension liability to changes in the discount rate.

The following presents the Township's proportionate share of the net pension liability calculated using the discount rate as disclosed above, as well as what the Township's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1%	Current Discount	1%
	Decrease	Rate	Increase
	 -6.00%	-7.00%	-8.00%
Township's proportionate share of			
the net pension liability	\$ 8,585,725	7,120,054.00	5,873,927.64

## Pension plan fiduciary net position.

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial report.

## NOTE 13: OTHER POST-RETIREMENT BENEFITS - STATE

#### General Information about the Plan:

The Township offers Other Post-Retirement Benefits (OPEB) to its employees through the State Health Benefit Local Government Retired Employees Plan (the Plan) a cost-sharing multiple employer defined benefit other postemployment benefit plan. It covers employees of local government employers that have adopted a resolution to participate in the Plan. For additional information about the Plan, please refer to the State of New Jersey (the State), Division of Pensions and Benefits' (the Division) Annual Comprehensive Financial Report (ACFR), which can be found at:

## https://www.state.nj.us/treasury/pensions/financial-reports.shtml.

The Plan provides medical and prescription drug to retirees and their covered dependents of the participating employers. Under the provisions of Chapter 88, P.L 1974 and Chapter 48, P.L. 1999, local government employers electing to provide post-retirement medical coverage to their employees must file a resolution with the Division. Under Chapter 88, local employers elect to provide benefit coverage based on the eligibility rules and regulations promulgated by the State Health Benefits Commission. Chapter 48 allows local employers to establish their own age and service eligibility for employer paid health benefits coverage for retired employees. Under Chapter 48, the employer may assume the cost of post-retirement medical coverage for employees and their dependents who:

1) retired on a disability pension;

or 2) retired with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer;

or 3) retired and reached the age of 65 with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer;

or 4) retired and reached age 62 with at least 15 years of service with the employer. Further, the law provides that the employer paid obligations for retiree coverage may be determined by means of a collective negotiations agreement.

Pursuant to Chapter 78, P.L, 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

## Allocation Methodology:

GASB Statement No. 75 requires participating employers in the Plan to recognize their proportionate share of the collective net OPEB liability, collective deferred outflows of resources, collective deferred inflows of resources, and collective OPEB expense, however under the Regulatory Basis of Accounting followed by the Municipality these amounts are not accrued or recorded in the financial statements and the information listed in this note is for disclosure purposes only. Statewide across all member employers, the special funding situation's and nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are based on separately calculated total OPEB liabilities. For the special funding situation and the nonspecial funding situation, the Collective Total OPEB liabilities for the year ended June 30, 2023, were \$3,461,898,890 and \$11,427,677,896, respectively. The nonspecial funding situation's net OPEB liability, deferred outflows of resources, and OPEB expense are further allocated to employers based on the ratio of the plan members of an individual employer to the total members of the Plan's nonspecial funding situation during the measurement period July 1, 2022, through June 30, 2023. Employer and non-employer allocation percentages have been rounded for presentation purposes.

## Net OPEB Liability:

## Components of Net OPEB Liability

The components of the collective net OPEB liability of the participating employers in the Plan as of June 30, 2023, is as follows:

		June 30, 2023			
		Collective Total	Proportionate Share		
Total OPEB Liability	\$	14,889,576,786	14,853,247		
Plan Fiduciary Net Position (Deficit)		(116,962,691)	(116,677)		
Net OPEB Liability	\$_	15,006,539,477	14,969,924		
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability		-0.79%	-0.79%		

At June 30, 2023, the Township's proportionate share of the Collective Net OPEB Liability was \$14,969,924. The Township's proportion of the Collective Net OPEB Liability was 0.099756% which was an increase from the prior year of 16.48%.

For the year ended June 30, 2023, the Township's Total OPEB Expense was \$2,308,169.

Investment Rate of Return

The total OPEB liability as of June 30, 2023, was determined by an actuarial valuation as of June 30, 2022, which was rolled forward to June 30, 2023. The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

Including Infla	tion rate	3.65%
Salary increases*: PERS	Completed Years of Ser 0 5 10 15 20 25 >=29	vice <u>Annual Rate of Increase (%)</u> 6.55 5.75 4.75 3.75 3.15 2.85 2.75
PFRS	<u>Completed Years of Ser</u> 0 5 10 15 >=17	vice <u>Annual Rate of Increase (%)</u> 16.25 11.00 6.00 4.00 3.25

#### Mortality:

Pre-Retirement Healthy Mortality:

PERS: Pub-2010 General classification headcount weighted mortality with fully generational mortality improvement projections from the central year using Scale MP-2021

PFRS: Pub-2010 Safety classification headcount weighted mortality with fully generational mortality improvement projections from the central year using Scale MP-2021

#### Post-Retirement Healthy Mortality

Chapter 330 Retirees: PUB-2010 "Safety" classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

Other Retirees: PUB-2010 "General" classification headcount-weighted mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

#### **Disable Retiree Mortality:**

PERS Future Disabled Retirees: PUB-2010 "General" classification headcountweighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

PFRS Future Disabled Retirees: PUB-2010 "Safety" classification headcountweighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021. Chapter 330 Current Retirees: PUB-2010 "Safety" classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

Other Current Retirees: PUB-2010 "General" classification headcount-weighted disabled mortality table with fully generational mortality improvement projections from the central year using Scale MP-2021.

Actuarial assumptions used in the July 1, 2022, valuation were based on the results of the PFRS and PERS experience studies prepared for July 1, 2018, to June 30, 2021, and July 1, 2018, to June 30, 2021, respectively.

100% of active members are considered to participate in the Plan upon retirement.

#### Discount Rate

The discount rate for June 30, 2023 was 3.65%. The discount rate will change each year based on the Bond Buyer Go 20-Bond Municipal Bond Index each year.

#### Sensitivity of Net OPEB Liability to Changes in the Discount Rate

The following presents the Net OPEB liability as of June 30, 2023, calculated using the discount rate as disclosed above as well as what the Net OPEB liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage-point higher than the current rate:

	_	1% Decrease (2.65%)	Discount Rate (3.54%)	1% Increase (4.54%)
Collective Net OPEB Liability	\$	17,382,356	15,006,539,477	13,095,561,553
Proportionate Share Net OPEB Liability	\$	17,340	14,969,924	13,063,609

#### Sensitivity of Net OPEB Liability to Changes in the Healthcare Trend Rate

The following presents the net OPEB liability as of June 30, 2023, calculated using the healthcare trend rate as disclosed above as well as what the net OPEB liability would be if it was calculated using a healthcare trend rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

		Healthcare cost					
	_	1% Decrease	Trend Rate	1% Increase			
	¢	10 750 700 005	15 000 520 477	17 000 740 654			
Net OPEB Liability	Ф	12,753,792,805	15,006,539,477	17,890,743,651			
Proportionate Share Net OPEB Liability	\$	12,722,674	14,969,924	17,847,091			

## Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the State reported deferred outflows of resources and deferred inflows of resources related to retired employees' OPEB from the following sources:

	Collective	e Totals	Proportiona	ate Share
	Deferred Outflows	Deferred Inflows	Deferred Outflows	Deferred Inflows
	of Resources	of Resources	of Resources	of Resources
Differences between expected and actual experience	\$ 629,024,174	(4,075,285,752)	690,336	(4,065,342)
Changes of assumptions	1,943,909,895	(4,241,868,248)	1,939,167	(4,231,518)
Net difference between projected and actual earnings				
on OPEB plan investments	-	(2,476,129)		(2,470)
Changes in proportion and differences between				
contributions and proportionate share of contributions	-		16,657,481	-
Total	\$ 2,572,934,069	(8,319,630,129)	19,286,984	(8,299,330)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to retired employees' OPEB will be recognized in OPEB expense as follows:

Year Ended June 30,	 Collective Totals	Proportionate Share
2024	\$ (1,702,483,126)	3,291,220
2025	(1,394,440,795)	2,695,716
2026	(754,368,466)	1,458,336
2027	(353,621,247)	683,616
2028	(713,799,887)	1,379,909
Thereafter	(764,982,539)	1,478,855
Total	\$ (5,683,696,060)	10,987,654

Detailed information about the plan's fiduciary net position is available in the separately issued OPEB financial report.

## Collective OPEB Expenses reported by the State of New Jersey

The components of allocable OPEB Expense related to specific liabilities of individual employers for the year ending June 30, 2023 are as follows:

Service cost	\$ 597,135,801
Interest on Total OPEB Liability	581,375,849
Expected Investment Return	3,134,857
Administrative Expenses	12,616,744
Changes of Benefit Terms	23,039,435
Current Period Recognition (Amortization) of Deferred Inflows/	
Outflows of Resources:	
Differences between Expected and Actual Experience	(899,529,226)
Changes in Assumptions	(803,252,884)
Differences between Projected and Actual Investment	
Earnings on OPEB Plan Investments	1,590,849
Total Collective OPEB Expense	\$ (483,888,575)

Schedule of Township's Share of Net OPEB Liability

	 2023	2022
Township's Proportionate Share of Net OPEB Liability	0.099756%	0.085643%
Township's Share of Net OPEB Liability	\$ 14,969,924	13,830,998
Township's Covered Payroll	3,614,431	3,637,159
Township's Proportionate Share of the Net OPEB Liability as a percentage of its Covered-Employee Payroll	414.17%	380.27%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	-0.79%	-0.36%

## NOTE 14: POST-RETIREMENT BENEFITS - LOCAL

During 2024, the Township provided post-retirement dental and Medicare Part B coverage to twenty-eight (28) retired employees. Starting in October 2021, major medical benefits are being provided to retirees under the State Health Benefit Program. In accordance with GASB Statement 75 "Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions" ("OPEB") and the State of New Jersey, the Township obtained an actuarial valuation of the liability for providing these benefits.

A retiree must retire with at least 25 years of service, and 25 years in the pension system. Spousal benefits upon retiree's death are discontinued. The Township will contribute 100% the dental premium for retirees and eligible dependents.

The Regulatory Basis of Accounting does not permit the accrual of Actuarily determined OPEB Expenses or Liabilities. The Township reports all OPEB related costs on the "pay as you go" basis. The following information is for disclosure purposes only and has not been accrued in the Financial Statements of the Township.

The actuarial determined valuation of these benefits has been reviewed and will be reviewed bi-annually for the purpose of estimating the present value of future benefits for active and retired employees and their dependents as required by GASB 75.

The actuarial valuation report was based on 91 total participants including 28 retirees.

## Annual OPEB Cost and Net OPEB Liability

The Township's annual OPEB cost represents the accrued cost for post-employment benefits under GASB 75. The cumulative difference between the annual OPEB cost and the benefits paid during a year will result in a net OPEB obligation. The annual OPEB cost is equal to the annual required contribution (ARC) less adjustment if a net OPEB obligation exists. The ARC is equal to the normal cost and amortization of the Unfunded Actuarial Accrued Liability (UAAL) plus interest.

## **Actuarial Methods and Assumptions**

Actuarial valuations of an ongoing plan involve estimates and assumptions about the probability of occurrences of events fare into the future, including future employment, mortality and healthcare cost trends. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

In the January 1, 2023, actuarial valuation, the "Entry-Age-Normal as a Percentage of Salary" method was used for all participants. The actuarial assumptions used to project future costs included a discount rate of 4.31%. In addition, the unfunded actuarial accrued liability is being amortized over the maximum acceptable period of 20 years.

## **Other Post-employment Benefit Costs and Obligations**

In the January 1, 2024, actuarial valuation, the Actuarily Determined Contribution for the year ending December 31, 2024, were projected as follows:

		<u>12/31/2024</u>	<u>12/31/2023</u>	<u>12/31/2022</u> **
Service Cost 20 Year Amortization of NOL	\$	115,679.00 313,784.00	97,337.00 284,358.00	158,795.00 408,701.00
Actuarily Determined Contribution	-	429,463.00	381,695.00	567,496.00
Actual Contribution		46,283.00	57,214.00	48,357.00
Excess Contribution	\$	(383,180.00)	(324,481.00)	(519,139.00)
Covered Payroll	\$	4,474,139.00	4,101,151.00	4,073,651.00
Actuarily Determined Contribution as a % of Covered Payroll		9.60%	9.31%	13.93%

\*\* Benefit changes - Medical and Rx moved to NJ-SHBP at the end of 2021

	<u>12/31/2021</u>	<u>12/31/2020</u>	<u>12/31/2019</u>	<u>12/31/2018</u>
Service Cost 20 Year Amortization of NOL at 1.93	\$ 1,546,552.00 3,533,627.00	971,751.00 3,039,006.00	851,021.00 2,788,372.00	868,997.00 2,629,941.00
Actuarily Determined Contribution	5,080,179.00	4,010,757.00	3,639,393.00	3,498,938.00
Actual Contribution	707,401.00	855,015.00	694,108.00	534,039.00
Excess Contribution	\$ (4,372,778.00)	(3,155,742.00)	(2,945,285.00)	(2,964,899.00)
Covered Payroll	\$ 3,596,136.00	3,854,447.00	3,723,621.00	3,432,599.00
Actuarily Determined Contribution as a % of Covered Payroll	141.27%	104.06%	97.74%	101.93%

The following reflects the change in the Total OPEB Liability as of the January 1, 2024, valuation date for the year ended December 31, 2024.

		12/31/2024	<u>12/31/2023</u>	<u>12/31/2022</u> **
OPEB Liability, Beginning of Year	\$	4,264,416.00	3,760,575.00	6,524,385.00
Changes for the Year:				
Service Cost		115,679.00	97,337.00	158,795.00
Interest		169,651.00	160,848.00	146,255.00
Changes of benefit terms		-	-	-
Assumption Changes & Difference				
Between Actual & Expected Experience		(164,925.00)	9,647.00	(994,853.00)
Change in Assumptions		(381,296.00)	293,223.00	(2,025,649.00)
Benefit Payments		(46,283.00)	(57,214.00)	(48,358.00)
	_			
OPEB Liability, End of Year	\$_	3,957,242.00	4,264,416.00	3,760,575.00
Covered payroll (for Covered Participants)	\$	4,474,139.00	4,101,151.00	4,073,651.00
Total OPEB liability as a percentage				
of covered payroll		88.45%	103.98%	92.31%

\*\* Benefit changes - Medical and Rx moved to NJ-SHBP at the end of 2021

		<u>12/31/2021</u>	12/31/2020	<u>12/31/2019</u>	<u>12/31/2018</u>
OPEB Liability, Beginning of Year	\$	58,172,248.00	44,144,758.00	39,132,187.00	37,145,294.00
Changes for the Year:					
Service Cost		1,546,552.00	971,751.00	851,021.00	868,997.00
Interest		1,115,898.00	1,425,182.00	1,411,779.00	1,342,369.00
Changes of benefit terms		(48,507,436.00)			
Assumption Changes & Difference					
Between Actual & Expected Experience		(2,385,686.00)	1,235,075.00	93,144.00	309,566.00
Change in Assumptions		(2,709,790.00)	11,250,497.00	3,350,735.00	-
Benefit Payments		(707,401.00)	(855,015.00)	(694,108.00)	(534,039.00)
OPEB Liability, End of Year	\$	6,524,385.00	58,172,248.00	44,144,758.00	39,132,187.00
of Eb Elability, End of Total	Ψ	0,024,000.00	00,172,240.00	44,144,700.00	00,102,107.00
Covered payroll (for Covered Participants)	\$	3,596,136.00	3,854,447.00	3,723,621.00	3,432,599.00
Total OPEB liability as a percentage of covered payroll		181.43%	1509.22%	1185.53%	1140.02%

## Sensitivity of the total OPEB liability to changes in the discount rate.

The January 1, 2024 valuation was prepared using a discount rate of 4.28%. If the discount rate were 1% higher than what was used in this valuation, the Total OPEB Liability would decrease to \$3,300,574.00 or by 5.28%. If the discount rate were 1% lower than was used in this valuation, the Total OPEB Liability would increase to \$4,801,934.00 or by 3.28%.

Discount Rate						
		1% Decrease		Baseline 4.28%		1% Increase
Total OPEB Liability	\$	4,801,934	\$	3,957,242	\$	3,300,574

## Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.

The January 1, 2024, valuation was prepared using an initial trend rate of 7.00%. If the trend rate were 1% higher than what was used in this valuation, the total OPEB liability would increase to \$4,859,486.00 or by 8.00%. If the trend rate were 1% lower than was used in this valuation, the total OPEB liability would decrease to \$3,267,453.00 or by 6.00%.

Healthcare Cost Trend Rates						
	1% Decrease		Baseline 7.00%		1% Increase	
Total OPEB Liability \$	3,267,453	\$	3,957,242	\$	4,859,486	

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2024, the Township's Actuarily determined OPEB expense was \$3,957,242.00. At December 31, 2023, the Township reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of	Deferred Inflows of
	Resources	Resources
Increase in January 1, 2024 OPEB Liability due to Actuarial		
Differences between expected & actual experience	\$ 6,891.00	\$ 1,186,989.00
Changes of assumptions	209,445.00	2,026,298.00
Total	\$ 216,336.00	\$ 3,213,287.00

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB would be recognized in OPEB expense as follows:

For the Year Ending December 31,					
2025	\$	(1,485,361)			
2026		(466,265)			
2027		(466,265)			
2028		(466,267)			
2029		(34,764)			
2030		(78,029)			
	\$	(2,996,951)			

## NOTE 15: ACCRUED SICK AND VACATION BENEFITS

The Township has permitted employees to accrue unused vacation, personal and sick time. It is the Township's policy that any unused vacation time may be carried forward into the next succeeding year only. Personal days must be taken during the current calendar year. Any unused personal time may not be carried forward into the next succeeding year. Employees will be paid for earned but unused sick days upon retirement at a maximum of \$15,000.00. It is estimated that the cost for the most current calendar year of such unpaid compensation would approximate \$725,559.18 in 2024 and \$407,034.25 in 2023. This amount is not reported either as an expenditure or liability due to the likelihood of all employees terminating in one fiscal year being improbable. Effective January 1, 2002, the State of New Jersey is allowing municipalities to accrue a compensated absences liability. The township does not accrue the liability.

## NOTE 16: ECONOMIC DEPENDENCY

The Township of Upper has a major source of revenue from the State of New Jersey in the form of the Energy Receipts Tax and Garden State Trust and Municipal Relief Fund Aid. For 2024, the Township realized \$7,073,878.08, which represents approximately 34% of budgeted revenues. Any significant reduction in this State aid would have a negative impact on the Township, specifically in the form of a significant effect on the local tax levy. The Township utilizes State Police protection. Any change in this would have a negative impact on the Township.

## NOTE 17: RISK MANAGEMENT

The township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

<u>Property and Liability Insurance</u> - The Township maintains commercial insurance coverage for property, liability and surety bonds. During the year ended December 31, 2024 and 2023 the township did not incur claims in excess of their coverage and the amount of coverage did not significantly decrease.

The township is a member of the Atlantic County Joint Insurance Fund (JIF) and the Municipal Excess Liability Fund (MEL) which also includes other municipalities throughout the region. The township is obligated to remit insurance premiums into these funds for sufficient insurance coverage. There is an unknown contingent liability with the Atlantic County Municipal Joint Insurance Fund if there is a catastrophic insurance claim from any member of the fund. The township has a general liability limit of \$100,000 under JIF, which increases to \$5,000,000 under MEL.

**New Jersey Unemployment Compensation Insurance** – The Township has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the township is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The township is billed quarterly for amounts due to the State. The following is a summary of township contributions, employee contributions, reimbursements to the State for benefits and the ending balance of the township's trust fund for the previous three years:

Calendar		Interest	Amount	Ending
Year	Contributions	Earned	Reimbursed	Balance
2024	\$ 35,633.96	2,949.56	73,293.98	147,341.22
2023	30,321.80	2,889.62	24,054.64	182,051.68
2022	40,807.60	817.32	27,121.56	172,894.90

## NOTE 18: DEFERRED COMPENSATION

Employees of the Township of Upper may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments). The deferred compensation plan is available to all employees of the township. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

An unrelated financial institution administers the deferred compensation plan. Under the terms of an IRC Section 457 deferred compensation plan, all deferred compensation and income attributable to the investment of the deferred compensation amounts held by the financial institution, until paid or made available to the employees or beneficiaries, are the property of the employees.

As part of its fiduciary role, the township has an obligation of due care in selecting the third-party administrator. In the opinion of the township's legal counsel, the township has acted in a prudent manner and is not liable for losses that may arise from the administration of the plan.

The plans are administered by Nationwide and Mass Mutual Financial Group.

## NOTE 19: CONTINGENT LIABILITIES

From time to time, the township is a defendant in legal proceedings relating to its operations as a municipality. In the best judgment of the township's management, the outcome of any present legal proceedings will not have any adverse material effect on the accompanying financial statements.

## NOTE 20: INTERFUND BALANCES

During the most current calendar year ended December 31, 2024, the following interfunds were included on the balance sheets of the various funds of the Township of Upper:

		Due	Due
		From	То
Current Fund:	-		
General Capital Fund	\$		4,019,309.71
Grant Fund			15,754.11
Trust Other		2,767.05	
Animal Control Fund			379.66
Grant Fund:			
Current Fund		15,754.11	
Trust Fund:			
Current - Tax Title Lien			2,767.05
Current - Animal Control		379.66	
General Capital Fund:			
Current Fund		4,019,309.71	
	\$	4,038,210.53	4,038,210.53

The amount due to the General Capital and Grant funds from the Current fund is due to the fact that there is only one bank account. The amount due from the Animal Control Fund represents the statutory excess accumulated in the Animal Control Fund in the current year. The remaining tax title lien redemption trust are due to amounts that should have been transferred to the proper bank accounts for interest earned on the accounts.

## NOTE 21: LEASE OBLIGATIONS

## **Operating Leases**

In January 2022, the Township entered into an agreement to lease a postage machine for Township Hall under an operating lease. The term of the lease is 63 months, and it will expire in April 2027. The total monthly payment for the lease is \$165.00. The Township has the option to purchase the equipment at the termination of the lease for the fair market value.

The total operating lease payments in 2024 and 2023 were \$3,595.92 and \$4,403.88 respectively.

The following is a schedule of the future minimum lease payments under these leases and the net minimum lease payments at December 31, 2024.

Year	 Operating
2025	\$ 1,980.00
2026	1,980.00
2027	660.00
Total minimum lease payments	 4,620.00
Less amount representing interest	 -
Present value of minimum lease payments	\$ 4,620.00

## NOTE 22: SUBSEQUENT EVENTS

The Township has reviewed and evaluated all events and transactions that occurred between December 31, 2024, through April 30, 2025, the date that the financial statements were issued for possible disclosure and recognition in the financial statements. No items have come to the attention of the Township that would require disclosure.

# SUPPLEMENTARY INFORMATION



CERTIFIED PUBLIC ACCOUNTANTS

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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTER BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the Township Committee Township of Upper 2100 Tuckahoe Road Tuckahoe, New Jersey 08250

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements – regulatory basis, as listed in the accompanying table of contents, of the Township of Upper, State of New Jersey, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Township's basic financial statements, and have issued our report thereon dated April 30, 2025, which was adverse due to being presented in accordance with the New Jersey Regulatory Basis of Accounting. Our report disclosed that, as described in Note 1 to the financial statements, the Township of Upper prepares its financial statements on a basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), that demonstrates compliance with a modified accrual basis of accounting and the budget laws of the State of New Jersey.

## **Report Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Township's control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

## Ford, Scott & Associates, L.L.C. FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

# Leon P. Costello

Leon P. Costello Certified Public Accountant Registered Municipal Accountant No. 393

April 30, 2025



#### CERTIFIED PUBLIC ACCOUNTANTS

#### 1535 HAVEN AVENUE • OCEAN CITY, NJ • 08226 PHONE 609.399.6333 • FAX 609.399.3710 www.ford-scott.com

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE & NJ OMB 15-08

The Honorable Mayor and Members of Township Committee Township of Upper County of Cape May, New Jersey

## Report on Compliance for Each Major Federal and State Program

#### **Opinion on Each Major Federal Program**

We have audited the Township of Upper's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and NJ OMB 15-08 that could have a direct and material effect on each of Upper Township's major federal and state programs for the year ended December 31, 2024. The Township of Upper's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Township of Upper complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended December 31, 2024.

#### Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and NJ OMB 15-08. Our responsibilities under those standards, OMB Circular Uniform Guidance and NJ OMB 15-08 are further described in the Auditor's Responsibilities for the Audit of Compliance section of this report.

We are required to be independent of Township of Upper and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of Upper Township's compliance with the compliance requirements referred to above.

## **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to its Federal and State programs.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Township of Upper's s compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and NJ OMB 15-08 will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Township of Upper's compliance with the requirements of each major federal or state program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding Township of Upper's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of Township of Upper's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and NJ OMB 15-08, but not for the purpose of expressing an opinion on the effectiveness of Township of Upper's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Other Matters

The results of our auditing procedures disclosed no instances of noncompliance which are required to be reported in accordance with the Uniform Guidance or NJ OMB 15-08.

## **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance with a type of compliance with a type of compliance control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of over compliance with a type of compliance requirement of over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular Uniform Guidance and NJ OMB 15-08. Accordingly, this report is not suitable for any other purpose.

Ford, Scott & Associates, L.L.C.

FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Leon P. Costello

Leon P. Costello Certified Public Accountant Registered Municipal Accountant No. 393

April 30, 2025

							Budgetary	Budgetary Expenditures	
Federal or State Grantor/Pass-Through		Grant	Grant Period	Program or	Receipts or Revenue	Source	e		(MEMO) Passed Through
Grantor/Program Title	AL Number	From	To	Award Amount	Recognized	Pass Through	Direct	Total	to Sub-Recipients
D.S. Department of Treasury: U.S. Department of Treasury: Passed thru New Jersey Department of Community Affairs: Cornovirus State and Local									
Fiscal Recovery Funds	21.027	3/3/2021	12/31/2026	1,247,335.17 \$	21,539.26	149,044.42		149,044.42	ı
rassed und new densey bepartment of Community Analis. American Rescue Plan Firefighter Grant	21.027	5/16/2024	6/30/2025	63,000.00		63,000.00		63,000.00	,
rassed mu cape may county: American Rescue Plan Act - Infrastructure Grant	21.027	5/9/2023	6/30/2026	400,000.00		400,000.00		400,000.00	,
Total U.S. Department of Treasury					21,539.26	612,044.42		612,044.42	
U.S. Department of Agriculture: Predevelopment Planning Grant	10.760	8/26/2024	12/31/2024	60,000.00			60,000.00	60,000.00	
Total U.S. Department of Agriculture							60,000.00	60,000.00	
U.S. Department of Homeland Security Passed thru New Jersey Department of Law and Public Safety: Assistance to Firefighters Grant	97.077	8/13/2024	8/12/2026	693,506.42		727,903.50		727,903.50	·
Total U.S. Department of Homeland Security						727,903.50		727,903.50	,
Total Federal Assistance				\$	21,539.26	1,339,947.92	60,000.00	1,399,947.92	

Schedule 1

SCHEDULE OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2024 See Accompanying Notes to Schedule of Federal Awards

# NOTES TO SCHEDULE EXPENDITURES OF FEDERAL AWARDS FINANCIAL ASSISTANCE YEAR ENDED DECEMBER 31, 2024

# Note 1: General

The accompanying schedule of federal awards includes the federal grant activity of the Township of Upper, State of New Jersey and is presented on the basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a comprehensive basis of accounting other than generally accepted accounting principles. Encumbrances are considered in determining single audit threshold on major programs. The Township has elected not to use the 10% de minimis indirect cost rate.

# Note 2: Relationship to General Purpose Financial Statements

Amounts reported in the accompanying schedule do not agree with amounts reported in the Township's financial statements. Receipts from Federal grants are realized as revenue when anticipated in the Township's budget. Expenditures are recognized when they become payable. Following is a reconciliation of expenditures:

Expenditures - Schedule of Federal Awards	\$ 1,399,947.92
Local Grant Match	6,300.00
State Grants	86,603.40
Other Grants	 66,068.43
Expenditures reported on Schedule A-12	\$ 1,558,919.75

## TOWNSHIP OF UPPER SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2024

# Part I -- Summary of Auditor's Results

## **Financial Statement Section**

A)	Type of auditor's report issued:	Adverse - GAA	<sup>&gt;</sup> Basis, Ur	nmodified Re	egulatory Basis	
B)	Internal control over financial reporting: 1) Material weakness(es) identified?		yes	X	no	
	2) Were significant deficiencies identified that were not considered to be material weaknesses?		yes	X	no	
C)	Noncompliance material to general-purpose financial statements noted?		yes	X	no	
<u>Fede</u>	al Awards Section					
D)	Dollar threshold used to determine Type A programs:	\$ 750,000.00				
E)	Auditee qualified as low-risk auditee?		yes	X	no	n/a
F)	Type of auditor's report on compliance for major programs		Unmo	dified		
G)	Internal Control over compliance: 1) Material weakness(es) identified?		yes	X	no	
	2) Were significant deficiencies identified that were not considered to be material weaknesses?		yes	X	no	
H)	Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance		yes	X	no	
I)	Identification of major programs:					
	<u>AL Number(s)</u>	<u>N</u>	ame of Fed	leral Progra	<u>m or Cluster</u>	
	97.044	A	ssistance t	o Firefighter	s Grant	

### TOWNSHIP OF UPPER SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2024

# Part I -- Summary of Auditor's Results

<u>State</u>	Awards Section -	Not Applicable			
J)	Dollar threshold used to determin	ne Type A programs:			
K)	Auditee qualified as low-risk aud	itee?	yes	no	n/a
L)	Type of auditor's report on comp major programs	liance for			
M)	Internal Control over compliance 1) Material weakness(es) ide		yes	no	
	2) Were reportable condition( that were not considered to weaknesses?		yes	no	
N)	Any audit findings disclosed that be reported in accordance with N Circular 15-08?		yes	no	
O)	Identification of major programs:				
	GMIS Number(s)		Name of State	e Program	

# Part 2 - Schedule of Financial Statement Findings

None

# Part 3 - Schedule of Federal Award Findings and Questioned Costs

None

# STATUS OF PRIOR YEAR FINDINGS

# Finding 2023-1:

# **Recommendation:**

That no contract be awarded, or purchase order be approved unless there is sufficient funding in the proper budget line.

# Current Status:

This recommendation was corrected in 2024.

# CURRENT FUND SCHEDULE OF CASH - TREASURER

	1	Current	Fund
Balance December 31, 2023	\$		15,748,266.29
Increased by Receipts: Tax Collector Revenue Accounts Receivable Miscellaneous Revenue Due from State - Veterans and Senior Citizens Accrued Payroll Taxes Marriage & Civil Union License Fees Due to State Hunting and Fishing License Fees Due to State Dog License Fees Due to State DCA Training Fees Due to State Due from General Capital Due from Federal and State Grant Fund Due from Other Trusts Due from Animal Control Reserve National Opioid Settlements Reserve for Capital Projects Petty Cash and Change Funds		$\begin{array}{c} 44,123,175.75\\8,890,838.09\\291,922.09\\90,585.62\\6,450,148.99\\1,725.00\\4,696.75\\1,114.80\\21,767.00\\8,160,252.20\\156,169.06\\2,434.20\\4,831.69\\18,339.06\\19,065.00\\100.00\end{array}$	
			68,237,165.30 83,985,431.59
Decreased by Disbursements: Current Year Appropriation Prior Year Appropriations County Taxes Local District School Taxes Special District Taxes Refund of Tax Overpayments Payroll Taxes and Deductions Due State For Marriage Licenses & Civil Unions Due State for Hunting and Fishing Licenses Due to State for Dog Licenses Due to State for DCA Training Fees Due to General Capital Due to Animal Control Due to Federal and State Grant Fund Reserve for Capital Projects		$\begin{array}{c} 13,999,086.66\\ 460,323.96\\ 6,396,688.85\\ 28,652,187.00\\ 2,040,081.09\\ 30,249.35\\ 6,432,437.93\\ 1,800.00\\ 4,362.25\\ 1,117.80\\ 20,869.00\\ 5,199,998.47\\ 2,645.70\\ 458,578.18\\ 600.00\\ \end{array}$	
			63,701,026.24
Balance December 31, 2024	\$	=	20,284,405.35

	Balance Dec. 31, 2024		524,810.27	524,810.27					
	Transferred To Tax Title Lien	17,821.78 17,821.78	31,048.94	48,870.72	/eterans				
<b>ΧΤΥ ΤΑΧ LEVY</b>	Adjustments	(836.40) (836.40)	(6,416.11)	(7,252.51)	Cash Receipts Senior Citizens and Veterans Other	44,119,526.39	6,400,549.76	29,754,193.00 _ 2,040,081.09	5,924,702.54 44,119,526.39
YSIS OF PROPER	Collections by Cash 23 2024	418,036.83 418,036.83	42,989,164.35	43,407,201.18	43,344,124.51 90,588.36 (27,511.69) 43,407,201.18	42,074,796.94 2,040,081.09 4,648.36	5,295,014.82 772,984.89 281,552.53 50,997.52		5,618,158.06 306,544.48
BLE AND ANAL	Collectio 2023		580,918.94	580,918.94					
SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY	Added Taxes	(5,096.61) (5,096.61)	4,648.36	(448.25)		Tax xes 4-63.1 et. Seq.)	axes kes vice Taxes a Taxes 1 Omited Taxes Total County Taxes	ict Tax chool District Tax x	icipal Purposes ax Levied
SCHEDULE OF	Current Year Levy		44,114,878.03	44,114,878.03		<u>(ear Tax Levy</u> Tax Yield: General Property Tax Special District Taxes Added Taxes (54:4-63.1 et. Seq.)	Tax Levy: General County Taxes County Library Taxes County Health Service Taxes County Open Space Taxes County Added and Omitted Taxes Total County	Local School District Tax Additional Local School District Tax Special District Tax	Local Tax for Municipal Purposes Add: Additional Tax Levied
	Balance Dec. 31, 2023	\$ 440,118.82 440,118.82		\$ 440,118.82		Analysis of Current Year Tax Levy Tax Yield: General Special I Added T			
	Year	Arrears 2023	2024						

CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Exhibit A - 6

See Accompanying Auditor's Report

Exhibit A - 7

# CURRENT FUND SCHEDULE OF TAX TITLE AND OTHER LIENS

Balance December 31, 2023		\$	105,738.61
Increased by: Transfers from Taxes Receivable 6% Penalty Interest and Costs Accrued by Sale November 19, 2024	48,870.72 1,263.31 4,539.14		
		-	54,673.17
Decreased by:			160,411.78
Collections Foreclosures	2,047.91 696.72		
Foreclosures	090.72		
		_	2,744.63
Balance December 31, 2024		\$	157,667.15

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# CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

		Balance	Accrued	Collected by	d by Trageliter	Balance
		. 01, 2020	11 2021	001000		DGC. 01, 2024
Licenses:						
Alcoholic Beverages	÷		5,300.00		5,300.00	
Fines and Costs:						
Municipal Court		1,444.08	53,236.13		51,029.00	3,651.21
Interest and Costs on Taxes			103,039.16	103,039.16		•
Interest Earned on Investments			674,405.16		674,405.16	
Energy Receipts Tax			6,265,312.00		6,265,312.00	•
Garden State Preservation Trust Fund			162,760.00		162,760.00	
Municipal Relief Fund			645,806.08		645,806.08	
EMS Ambulance Fees			460,230.52		460,230.52	
Host Community Benefits			530,721.53		530,721.53	
Cable TV Fees		•	67,174.90		67,174.90	•
Cell Tower Fees		•	141,091.35		141,091.35	•
Dennis Twp & Corbin City - Municipal Court		•	179,868.08		179,868.08	•
Uniform Construction Code Fees		•	355,712.60		355,712.60	•
Reserve for Debt Service		•	165,005.30		165,005.30	•
Miscellaneous Revenue Not Anticipated			298,131.78	5,457.65	292,674.13	·
	\$	1,444.08	10,107,794.59	108,496.81	9,997,090.65	3,651.21

Exhibit A - 9

# CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR

Over- Expended							·	·					,	
Balance Lapsed	3,482.79	558.83	8,552.66 4,002.93	12,009.00	10,212.52	55,373.17	59,523.17	60,486.46	286,347.78	2,139.32	2,436.71	31,920.26 13,435.03	1,888.60	25,144.87
Paid or Charged	560.64	22,918.84	15,744.44 3,582.60	8,811.09	465.39	3,250.00	14,027.75	24,643.25	55,286.92	2,748.21	1,356.68	37,833.84	20,647.66	3,176.59
Balance After Transfers	4,043.43	23,477.67	24,297.10 7,585.53	20,820.09	10,677.91	58,623.17	73,550.92	85,129.71	341,634.70	4,887.53	3,793.39	31,920.26 51,268.87	22,536.26	28,321.46
Balance Dec. 31, 2023	4,043.43	23,477.67	24,297.10 7,585.53	20,820.09	10,677.91	58,623.17	73,550.92	85,129.71	341,634.70	4,887.53	3,793.39	42,920.26 51,268.87	22,536.26	28,321.46
I	θ													
	OPERATIONS WITHIN "CAPS" GENERAL GOVERNMENT: Mayor and Committee Other Expenses	Township Clerk Other Expenses Financial Administration	Other Expenses Computer Services Miscellaneous Other Expenses General Administration	Other Expenses Assessment of Taxes	Other Expenses	Cther Expenses Snacial Hitration	opecial Lingation Other Expenses Engineering Services	Cther Expenses	INSURANCE Employee Group Health	LAND USE ADMINISTRATION Planning Board Other Expenses Zaming Dated Administration	cumig board of Augustinent Other Expenses	PUBLIC SAFETY First Aid Organization Salaries & Wages Other Expenses	Emergency management Services Other Expenses Municipal Court	Municipal Court Other Expenses

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SCHEDULE OF	CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR	-UND RESERVES - PRI	OR YEAR		Exhibit A - 9
	Balance Dec. 31, 2023	Balance After Transfers	Paid or Charged	Balance Lapsed	Over- Expended
PUBLIC WORKS Road Repairs and Maintenance Salaries & Wages	68,172.14	57,172.14		57,172.14	
Other Expenses Surfacing of Roads Miscellaneous Other Expenses	2,780.74 84,641.90	2,780.74 84,641.90	75.00 81,185.08	2,705.74 3,456.82	
Recycling Other Expenses Garbage and Trash	54,848.74	54,848.74	22,336.83	32,511.91	·
Other Expenses Tipping Fees Miscellaneous Other Expenses	72,359.55 53,905.50	72,359.55 53,905.50	36,095.69 26,311.52	36,263.86 27,593.98	
rupul buildings and crounds Other Expenses	66,260.14	86,260.14	28,233.81	58,026.33	·
HEALTH AND WELFARE Dog Regulation Other Expenses	3,018.83	3,018.83	2,250.00	768.83	
PARK AND RECREATION Emergency Shore Protection Other Expenses	44,624.59	44,624.59	25,209.97	19,414.62	
Beach Protection Other Expenses	2,219.17	2,219.17	812.13	1,407.04	
Community Center Other Expenses	9,126.47	9,126.47	1,392.21	7,734.26	
Attordable Housing Other Expenses	474.00	474.00	37.50	436.50	
sports and redreation Other Expenses	16,652.91	18,652.91	15,807.27	2,845.64	
UNIFORM CONSTRUCTION CODE State Uniform Construction Code Construction Official Other Expenses	7,765.04	7,765.04	5,386.12	2,378.92	ľ
DEFERRED CHARGES AND STATUTORY EXPENDITURES Statutory Expenditures: Contributions to: Social Security System (O.A.S.I.)	22,550.11	22,550.11	136.93	22,413.18	ı
All Other Accounts - No Change	407,475.73	407,475.73		407,475.73	
\$	1,720,443.56	1,720,443.56	460,323.96	1,260,119.60	

Exhibit A - 9

64

# CURRENT FUND SCHEDULE OF LOCAL DISTRICT SCHOOL TAX

Increased by:       29,754,193.00         Levy - School Year July 1, 2024 to June 30, 2025       29,754,193.00         Value 20,225       29,754,193.00         Balance December 31, 2024       28,652,187.00         School Tax Payable       7,577,096.00         School Tax Deferred       7,300,000.00         Current Year Liability for Local School District School Tax:       28,652,187.00         Tax Paid       7,577,096.00         Tax Paid       7,577,096.00         Tax Paid       36,229,283.00         Less: Tax Payable Beginning       6,475,090.00         Amount charged to Current Year Operations       \$ 29,754,193.00	Balance December 31, 2023 School Tax Payable School Tax Deferred	\$	6,475,090.00 7,300,000.00		
Levy - School Year July 1, 2024 to June 30, 2025       29,754,193.00         43,529,283.00         Decreased by:         Payments       28,652,187.00         Balance December 31, 2024       7,577,096.00         School Tax Payable       7,577,096.00         School Tax Deferred       7,300,000.00         Current Year Liability for Local School District School Tax:       28,652,187.00         Tax Paid       28,652,187.00         Tax Paid       28,652,187.00         Tax Paid       28,652,187.00         Tax Paid       36,229,283.00         Less: Tax Payable Beginning       6,475,090.00		_	1,000,000.00	\$	13,775,090.00
Decreased by: Payments43,529,283.00Decreased by: Payments28,652,187.00Balance December 31, 2024 School Tax Payable School Tax Deferred7,577,096.00Current Year Liability for Local School District School Tax: Tax Paid Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Current Year Liability for Local School District School Tax: Tax Paid 	•				20 75/ 103 00
Decreased by: Payments28,652,187.00Balance December 31, 2024 School Tax Payable School Tax Deferred7,577,096.00 7,300,000.00Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Less: Tax Payable Beginning6,475,090.00					29,704,195.00
Payments28,652,187.00Balance December 31, 2024 School Tax Payable School Tax Deferred7,577,096.00 7,300,000.00Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Less: Tax Payable Beginning6,475,090.00					43,529,283.00
Payments28,652,187.00Balance December 31, 2024 School Tax Payable School Tax Deferred7,577,096.00 7,300,000.00Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Less: Tax Payable Beginning6,475,090.00	Decreased by:				
School Tax Payable School Tax Deferred7,577,096.00 7,300,000.00Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Less: Tax Payable Beginning36,229,283.00 6,475,090.00					28,652,187.00
School Tax Payable School Tax Deferred7,577,096.00 7,300,000.00Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Less: Tax Payable Beginning36,229,283.00 6,475,090.00	Balance December 31, 2024				
Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending14,877,096.00Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00Less: Tax Payable Beginning6,475,090.00			7,577,096.00		
Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending28,652,187.00 7,577,096.00School District School Tax: Tax Payable Ending36,229,283.00 6,475,090.00Less: Tax Payable Beginning6,475,090.00	School Tax Deferred		7,300,000.00	_	44.077.000.00
Tax Paid       28,652,187.00         Tax Payable Ending       7,577,096.00         36,229,283.00       36,229,283.00         Less: Tax Payable Beginning       6,475,090.00					14,877,096.00
Tax Paid       28,652,187.00         Tax Payable Ending       7,577,096.00         36,229,283.00       36,229,283.00         Less: Tax Payable Beginning       6,475,090.00	Current Year Liability for Local School District School Tax:				
Tax Payable Ending         7,577,096.00           36,229,283.00         36,229,283.00           Less: Tax Payable Beginning         6,475,090.00					28,652,187.00
Less: Tax Payable Beginning 6,475,090.00	Tax Payable Ending				
Less: Tax Payable Beginning 6,475,090.00					36 220 283 00
					30,229,203.00
Amount charged to Current Year Operations \$29,754,193.00	Less: Tax Payable Beginning				6,475,090.00
	Amount charged to Current Year Operations			\$	29,754,193.00

SCHEDULE OF FEDE         Purpose         FERFAL GRANTS:         Purpose         FEDERAL GRANTS:         CMC American Rescue Plan Act Infrastructure Grant Program         SUS Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treas Fund Authority Act Volt Leadership Caen Pogram         NJ Transportation Trust Fund Authority Act Bayview Ph 4       NJ Transportation Trust Fund Authority Act Volt Leadership Caen Communities.         Clean Communities       Colean Communities       Colean Communities.         Colan Recreational Improvement Grant Program       NJ Transportation Trust Fund Authority Act Volt Leadership         NJ Transportation Trust Fund Authority Act Schools Program NJDOT       Cola Recreational Improvement Grant Program     <	RAL AND STATE Balance Balance 33,581.000 33,581.000 33,581.000 50,700.25 40,000.000 50,700.25 40,000.000 3,634.26 15,000.000 3,634.26 15,000.000 3,634.26 15,000.000 3,634.26 147,131.04 147,131.04 29,500.000	LE OF FEDERAL AND STATE GRANTS RECEIVABLE Balance         Transferred Balance         Transferred From 2024         Rec Revenues         Rec           m         \$ 400,000.00         21,539.26         24,539.26         Rec           m         \$ 400,000.00         21,539.26         200.00         Rec           m         \$ 400,000.00         21,539.26         200.00         Rec           m         \$ 33,581.00         21,539.26         200.00         200           mal Recovery         -         21,539.26         200.00         200           mal Recovery         -         23,581.00         21,530.26         200.00         20           mal Recovery         -         23,581.00         21,530.26         20         200.00         20           mal Recovery         -         -         433,581.00         21,530.26         20	ABLE Received 21,539.26 1,387.01 1,387.01 22,926.27 22,926.27 15,000.00 15,000.00 15,850.00 15,850.00	Cancelled 33,581.00	Balance Dec. 31, 2024 4,237,99 60,000.00 69,300.00 69,300.00 726,794.74 1,260,332.73 1,260,332.73 1,260,332.73 1,260,332.73 1,260,332.73 296.53 37,500.00 3,634.26 15,000.00 68,500.00 3,634.26 15,000.00 68,500.00 3,634.26 2,408,629.30 2,462.41 3,023.57 352.57 352.65 382.17 3,023.57 382.17 3,023.57 382.17 3,023.57 382.17 2,715.00
Total Local	113,346.51	34,744.00	61,146.83		86,943.68
6	694,058.55	3,241,597.22	146,169.06	33,581.00	3,755,905.71

Exhibit A - 11

**CURRENT FUND** 

See Accompanying Auditor's Report

SCHEDULE OF		CURRENT FUND APPROPRIATED RESERVES FOR FEDERAL AND STATE GRANTS	EEDERAL AND S	STATE GRANTS			Exhibit A - 12
	Balance De	Balance December 31, 2023					
	Appropriated	Reserve for Encumbrances	2024 Appropriations	Disbursed	Cancelled	Encumbrances	Balance Dec. 31, 2024
FEDERAL GRANTS: American Rescue Plan: Stormwater Pump Project #1 Sewer Study- Marmora CMC American Rescue Plan Act Infrastructure Grant	4	121,319.34		121,319.34 17,186.09	4,238.00	382,813.91	
SLFRF Premium Pay EMS US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Treasury Coronavirus State and Local Fiscal Recovery US Department of Agriculture Predevelopment Planning Grant American Rescue Plan Firefighter 2024 - NJ DCA Assistance to Firefighters Grant Program	33,581.00 - - - -		4,237.99 144,806.43 60,000.00 69,300.00 728,181.75	4,237.99 144,806.43 21,638.50	33,581.00	38,361.50 69,300.00 727,903.50	- - 278.25
Total Federal	437,819.00	121,319.34	1,006,526.17	309,188.35	37,819.00	1,218,378.91	278.25
STATE GRANTS: Clean Communities Clean Communities-2021 Clean Communities-2022 Clean Communities-2023 Clean Communities-2024 Drunk Driving Enforcement NII Office of Tenereneov Management	46,492.38 13,792.92 162.91 13,510.37 13,510.37 25.08	2,498.00	47,095.96	7,776.37 8,720.00		5,780.00	46,492.38 13,792.92 162.91 8,232.00 32,595.96 125.68 34.407.00
NJ Office of Emergency management NJ Office of Emergency Management - 2016 NJ Office of Emergency Management - 2017 NJ Office of Emergency Management - 2024 NJ Transportation Trust Fund Authority Act Stormwater Assistance Program	15,000.00 7,000.00 20,000.00		10,000.00 264,364.00 15,000.00				15,000.00 7,000.00 20,000.00 10,000.00 264,364.00 15,000.00
Youth Leadership Grant Program Lead Grant Assistance Program	3,634.26 7,200.00			5,175.03			3,634.26 2,024.97
sported Lantermity Grant Program Local Aid Infrastructure Fund Program - NJDOT Safe Routes to Schools Program- NJDOT 2024 Local Recreational Improvement Grant - NJ DCA Division on Mental Health & Addiction Services Youth Leadership	00.000,61 - -		1,000,000.00 925,000.00 68,500.00 3,634.26	61,650.00			15,000,000 1,000,000.00 925,000.00 6,850.00 3,634.26
Total State	181,318.52	2,498.00	2,333,594.22	83,321.40	.	5,780.00	2,428,309.34
LOCAL GRANTS: Municipal Alliance Municipal Alliance 2021-2022 Municipal Alliance 2022-2023 Municipal Alliance 2023-2024 Municipal Alliance 2024-2025 CM Open Space - Harbor Road Bike/Pedestrian Gateway Cape May County Historic Preservation Trust Grant Program Estate of Rita McIhenny-Lifeguard Boat	58,518.06 3,593,52 1,388,46 21,392.55 21,121.66 21,121.66 29,500.00		23,617.50	21,208.48 2,224.95 26,785.00 15,850.00			58,518.06 3,553.52 1,388.46 184.07 21,392.55 21,121.66 2,715.00 -
Total Local	135,514.25		39,467.50	66,068.43		.	108,913.32
\$	754,651.77	123,817.34	3,379,587.89	458,578.18	37,819.00	1,224,158.91	2,537,500.91

Exhibit A - 12

See Accompanying Auditor's Report

# CURRENT FUND SCHEDULE OF FEDERAL AND STATE GRANTS - UNAPPROPRIATED RESERVES

Balance Dec. 31, 2024	(0.0)	(000)	10,000.00	10,000.00	10,000.00
Received			10,000.00	10,000.00	10,000.00
Transferred To 2024 Approproriations	123,267.17	123,267.17	10,000.00	10,000.00	133,267.17
Balance Dec. 31, 2023	123,267.17	123,267.17	10,000.00	10,000.00	133,267.17
I	φ	1 1		1 1	с <del>о</del>
Purpose	FEDERAL GRANTS: American Rescue Plan	Total Federal	<b>STATE GRANTS:</b> Emergency Management	Total State	

# TRUST FUND SCHEDULE OF ANIMAL CONTROL CASH - TREASURER

Balance December 31, 2023		\$	6,776.63
Increased By Receipts: Dog License Fees Interest Earned	2,645.70 139.19		
		-	2,784.89
Decreased By Disbursements:			9,561.52
Paid to Current Fund - Interest Earned	139.19		
Due to Current Fund - Statutory Excess	2,199.99		
Animal Control Expenditures	1,500.00		
		-	3,839.18
Balance December 31, 2024		\$	5,722.34

# TRUST FUND SCHEDULE OF OTHER TRUST CASH - TREASURER

Balance December 31, 2023		\$	3,580,858.70
Increased By Receipts:			
Recycling	32,604.57		
UT Cafeteria Fund	300.00		
Developers Escrow	5,415.20		
Sick Pay Reserve	44,737.69		
Affordable Housing Trust	406,177.85		
Client Funds Escrow Deposits	125.16		
Landfill Closure	1,572.05		
Planning Board Escrow Review Fees	89,434.30		
Municipal Alliance	219.08		
Unemployment Compensation	38,583.52		
Tax Sale Premiums	122,200.00		
TTL Redemptions	132,535.67		
Recreation	3,320.00		
Parking Offenses Adjudication Act	4.00		
Health Reimbursement Trust	87,944.68		
Interest Earned on Deposits - Due to Current Fund	14,047.96		
			979,221.73
			4,560,080.43
Decreased By Disbursements:			
Sick Pay Reserve	41,706.04		
UT Cafeteria Fund	300.00		
Client Funds Escrow Deposits	142,043.37		
Recreation	700.00		
Planning Board Escrow	57,776.00		
Recycling	19,491.51		
Developers Escrow	62,247.20		
Affordable Housing Trust	41,892.19		
Unemployment Compensation	73,293.98		
Refunds - Tax Sale Certificates	96,233.54		
Tax Sale Premiums	97,000.00		
Health Reimbursement Trust	87,944.68		
Payments to Current Fund - Revenues	13,715.11		
		•	734,343.62
		<u> </u>	
Balance December 31, 2024		\$	3,825,736.81

# TRUST FUND SCHEDULE OF RESERVE FOR ANIMAL CONTROL EXPENDITURES

Balance December 31, 2023			\$	5,722.34
Increased By: Dog Licenses Fees Interest on Deposits Duplicate & Late Fees Collected		1,999.20 139.19 632.50		
			• 	2,770.89
Decreased By Disbursements: Animal Control Expenditures Due to Current - Statutory Excess Interest Paid to Current Fund		1,500.00 752.04 139.19		8,493.23
Balance December 31, 2024			\$	2,391.23 6,102.00
License and Other Fees Collected	<u>Year</u> 2022 2023	\$ 2,859.90 3,242.10 6,102.00	-	

# TRUST FUND SCHEDULE OF DUE TO (FROM) CURRENT FUND - ANIMAL CONTROL FUND

Balance December 31, 2023		\$ 1,054.29
Increased By: Dog License Fees Collected In Current Fund Interest Paid to Current Fund Due to Current Fund - Statutory Excess	2,631.70 139.19 2,199.99	 4,970.88
Decreased By: Dog License Fees Received from Current Fund Interest Earned Due from Current Fund - Statutory Excess	2,645.70 139.19 752.04	6,025.17
- Balance December 31, 2024		\$ 3,536.93 (379.66)

# GENERAL CAPITAL FUND ANALYSIS OF CASH

Balance	Dec. 31, 2024	80,000.00 192,103,45 1,328,076,85 (4,019,309,71) 50,000.00 665,000.00 10,828,85 195,218,85	160,252.20 9,004.24 86,700.00	2,511.45	2,179.00 1,728.75 3 810 23	55,725.00 55,122.20 5,122.20	4,090.26	122,175.00 64,089.81	1,696.50 100,214.69	64,131.98 247 449 17	62,125.40	251,630.04 45,156.43	208,290.21	
SIS	To	150,000.00 1,328,076.85 165,005.30 40,000.00					160,000.00			300,000.00 2 141 49	167,919.76	274,278.51	185,000.00	2,772,421.91
Transfers	From	185,000.00 434,564.76 659,775.00 54,358.80	110,646.50					130,009.50		0 141 40	11,500.00	68,461.95	1, 115,963.91	2,772,421.91
ments	Miscellaneous	2,960,253.73												2,960,253.73
Disbursements Improvement	Authorizations							1,344.00	528.00	528.00 17 196 18	173,615.94	(21,000.00) 1,477,040.47	1,200,745.88	2,849,998.47
pts	Debt Issued											3,310,000.00	2,340,000.00	5,650,000.00
Receipts	Miscellaneous		160,252.20											160,252.20
Balance	Dec. 31, 2023	80,000.00 227,103,45 434,564,76 (564,286,28) 54,358,80 55,000.00 625,000.00 10,828,85 195,218,00	110,646.50 9,004.24 86,700.00	2,511.45	2,179.00 1,728.75 3 810 23	5,725.00 5,122.20 5,122.20	4,090.26 (160,000.00)	122,175.00 195,443.31	1,696.50 100,742.69	(235,340.02) 264 645 35	79,321.58	230,630.04 (1,993,619.66)	1	(00.0)
		\$ ale	Facilities	S				ving				uipment	uipment	\$
		Fund Balance Captial Improvement Fund Encumbrances Payable Due from Current Fund Reserve to Pay Debt Service-2019 Bond Sale Reserve for PW Equipment Reserve for Building repairs Reserve for Captial Proiecis Reserve for Captial Proiecis	Reserve to Pay Debt Service Reserve for Construction of Recreation Facilities Reserve for Asbestos Abatement	Inprovement Authorizations:           1-00         Rescue Squad Improvements           7:00         Community, Control	Community Center Imp to Recreation Fields Purchase of Ambulance	Street Sweeper Ambulance	Phone System Beach Replenishment	Sang Fence Keplacement Multi-Purpose Equipment/Paving	Street Signs Various Improvements	Various Improvements	Various Improvements	Various Improvements Various Improvements & Equipment	Various Improvements & Equipment	
		Fund Balance Capital Improv Encumbrance Due from Curr Reserve to Pa Reserve for P Reserve for B Reserve for B Reserve for C Reserve for B	Reserve Reserve Reserve	1-00	12-00 14-06 12-07	16-09 16-09 09-10	11-10 19-11	15-12 5-13	10-13 08-16	12-18 20-19	10-20	09-22 02-23	12-24	

Exhibit C - 3

# GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

Balance December 31, 2023		\$ 227,103.45
Increased by: Current Fund Budget Appropriations	150,000.00	
		 150,000.00
Decreased by:		377,103.45
Improvement Authorizations Funded	185,000.00	
		 185,000.00
Balance December 31, 2024		\$ 192,103.45

75

# **GENERAL CAPITAL FUND** SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - FUNDED

Balance December 31, 2023	\$ 5,560,000.00	)
Increased by: Serial Bond Issued	7,840,000.00	
	7,840,000.00	)
<b>5</b>	13,400,000.00	)
Decreased by: Serial Bonds Paid	800,000.00	
	800,000.00	)
Ralanca December 31, 2024	\$ 12 600 000 0	<b>۱</b>

See Accompanying Auditor's Report

Balance December 31, 2024

\$ 12,600,000.00

# Exhibit C - 6

Analysis of Balance

# GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

Unexpended	Improvement	Authorizations						1,175,000.00	1,175,000.00
		Expenditures							
Bond	Anticipation	Notes							,
	Balance	Dec. 31, 2024			ı	·	·	1,175,000.00	1,175,000.00
	Raised	in Budget	160,000.00	300,000.00	325,000.00	325,000.00	9,775.00		1,119,775.00
	Debt	Issued			1,175,000.00	1,175,000.00	3,310,000.00	2,340,000.00	8,000,000.00
	2024	Authorizations						3,515,000.00	3,515,000.00
	Balance	Dec. 31, 2023	160,000.00	300,000.00	1,500,000.00	1,500,000.00	3,319,775.00	ı	6,779,775.00
		Improvement Description	Beach Replenishment \$	Various Improvements	Various Improvements	Various Improvements	Various Improvements & Equipment	Various Improvements & Equipment	\$
		Ord #	19-11	12-18	20-19	10-20	02-23	12-24	

		O O O		Balance December 31, 2023	iber 31, 2023	Authori	Authorizations Deferred Charges to Future	Paid or	Balance December 31, 2024	ber 31, 2024
Ord #	Improvement Description	Date	Amount	Funded	Unfunded	Funding	laxation	Charged	Funded	Untunded
1-00	Improvements	4/10/2000	16,000 \$	2,511.45					2,511.45	
2-00	Comm'y Center Improvements	9/1/2000	11,000	2,179.00					2,179.00	
14-06	Imp to Recreation Fields	5/8/2006	163,730	1,728.75					1,728.75	
12-07	Purchase of Ambulance	7/9/2007	190,000	3,810.23					3,810.23	
16-09	Street Sweeper	7/13/2009	250,000	55,725.00					55,725.00	
09-10	Ambulance	8/23/2010	90,000	5,122.20					5,122.20	
11-10	Phone System	10/18/2010	23,000	4,090.26					4,090.26	
15-12	Sand Fence Replacement	12/17/2012	255,000	122,175.00					122,175.00	
05-13	Multi-Purpose Equipment/Paving	4/8/2013	3,748,000	195,443.31				131,353.50	64,089.81	
10-13	Street Signs	8/12/2013	20,000	1,696.50					1,696.50	
08-16	Various Improvements	4/25/2016	2,970,300	100,742.69				528.00	100,214.69	
12-18	Various Improvements	9/24/2018	3,238,500		64,659.98			528.00	64,131.98	
20-19	Various Improvements	12/9/2019	2,000,000		264,645.35			17,196.18	247,449.17	
10-20	Various Improvements	11/9/2020	2,000,000		79,321.58			17,196.18	62,125.40	
09-22	Various Improvements	5/9/2022	900'006		230,630.04			(21,000.00)	251,630.04	
02-23	Various Improvements & Equipment	3/13/2023	3,494,500		1,326,155.34			1,280,998.91	45,156.43	
12-24	Various Improvements & Equipment	7/8/2024	3,700,000			185,000.00	3,515,000.00	2,316,709.79	208,290.21	1,175,000.00
			н Ф	495,224.39	1,965,412.29	185,000.00	3,515,000.00	3,743,510.56	1,242,126.12	1,175,000.00

GENERAL CAPITAL FUND SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

See Accompanying Auditor's Report

Exhibit C - 7

Balance Dec. 31, 2024	4,760,000.00	7,840,000.00	12,600,000.00
Decreased	800,000.00		800,000.00
Increased		7,840,000.00	7,840,000.00
Balance Dec. 31, 2023	5,560,000.00		5,560,000.00
Interest Rate	3.000% 3.000% 3.000% 2.000% 2.000%	4.000% 4.000% 4.000% 4.000% 4.000% 4.000% 2.000%	\$
Maturities of Bonds Outstanding December 31, 2024 e	840,000.00 920,000.00 960,000.00 1,000,000.00 1,040,000.00	510,000.00 550,000.00 625,000.00 705,000.00 785,000.00 820,000.00 945,000.00 945,000.00 945,000.00 945,000.00 945,000.00	
Maturities Outst Decembe Date	11/15/2025 11/15/2026 11/15/2027 11/15/2028 11/15/2028	8/1/2025 8/1/2026 8/1/2027 8/1/2029 8/1/2030 8/1/2031 8/1/2032 8/1/2033 8/1/2033	
Amount of Original Issue	8,000,000	7,840,000	
Date of Issue	12/18/2019 \$	8/13/2024	
Purpose	General Improvement Bonds, Series 2019 12/18/2019 \$	General Improvement Bonds, Series 2024	

Exhibit C - 8

GENERAL CAPITAL FUND SCHEDULE OF GENERAL SERIAL BONDS

# GENERAL CAPITAL FUND SCHEDULE OF BOND ANTICIPATION NOTES

Balance Decreased Dec. 31, 2024	-	,500,000.00	3,000,000.00
Increased Decr	1,50	1,50	- 3,00
Balance Dec. 31, 2023	4.250% \$ 1,500,000.00	1,500,000.00	3,000,000.00
Interest Rate	4.250% \$	4.250%	\$
Date of Maturity	8/14/2024	8/14/2024	
Date of Issue	8/15/2023	8/15/2023	
Date of Drdinance Original Number Issue	8/18/2021	8/18/2021	
Ordinance Number	20-2019	10-2020	
Improvement Description	Various Improvements	Various Improvements	

Balance Dec. 31, 2024				1,175,000.00	1,175,000.00
Debt Issued			3,310,000.00	2,340,000.00	5,650,000.00
Budget Appropriation	160,000.00	300,000.00	9,775.00		469,775.00
2024 Authorizations				3,515,000.00	3,515,000.00
Balance Dec. 31, 2023	160,000.00	300,000.00	3,319,775.00		3,779,775.00
Improvement Description	Beach Replenishment \$	Various Improvements	Various Improvements & Equipment	Various Improvements & Equipment	Ø
Ordinance Number	19-11	12-18	02-23	12-24	

GENERAL CAPITAL FUND SCHEDULE OF BOND AND NOTES AUTHORIZED BUT NOT ISSUED

# TOWNSHIP OF UPPER

# PART II

# **GENERAL COMMENTS AND RECOMMENDATIONS**

# FOR THE YEAR ENDED

**DECEMBER 31, 2024** 

# **GENERAL COMMENTS**

### Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4

N.J.S.A. 40A:11-4 states, "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. Effective July 1, 2020, the bid threshold is \$44,000.

The governing body of the Township of Upper has the responsibility of determining whether the expenditures in any category will exceed the bid threshold within the fiscal year. Where question arises as to whether any contract or agreement might result in a violation of the statute, the Township Council's opinion should be sought before a commitment is made.

Our examination of expenditures did not reveal any payments in excess of the bid threshold for the provision or performance of any goods or services, other than those where bids had been previously sought by public advertisement, awarded under state or county cooperative purchasing agreements, or awarded in compliance with other provisions of the "Local Public Contracts Law," N.J.S.A. 40A:11

The minutes indicate that bids were sought by public advertising for the following items:

Towing, Storage, and Lockout Services Self-Contained Breathing Apparatus (SCBA) Compressor Athletic Court – Fencing Improvements Project

The minutes indicate that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" as required by N.J.S. 40A:11-5.

#### **Collection of Interest on Delinquent Taxes and Assessments**

The statutes provide the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

The governing body adopted the following resolution authorizing interest to be charged on delinquent taxes:

**BE IT RESOLVED** by the Township Committee of the Township of Upper, in accordance with Chapter 75, New Jersey Laws of 1991, and N.J.S.A. 54:4-67, 54:5-32, 54:5-34 and 54:5-35, which authorizes the Governing Body inter alia to fix the rate of interest to be charged, in the Township of Upper, for the nonpayment of taxes, assessments and municipal charges, said rate of interest shall be and is hereby fixed at 8 per cent per annum on the first \$1,500 of delinquency and 18 per cent per annum on any amount in excess of \$1,500 to be calculated from the date when the taxes, assessments and charges become delinquent.

**BE IT FURTHER RESOLVED** by the Township Committee of the Township of Upper, in accordance with N.J.S.A. 54:4-67, Chapter 75, New Jersey Laws of 1991, and Chapter 32, New Jersey Laws of 1994, which permits a 6 per cent penalty on taxes and municipal charges greater than \$10,000 as of the close of the fiscal year, that said end-of-year penalty shall be fixed for the Year 2024.

This Resolution shall take effect January 1, 2024.

It appears from an examination of the collector's records that interest was charged in accordance with the forgoing resolution.

# **Delinquent Taxes and Tax Title Liens**

The tax sale was held on November 19, 2024, and was complete.

Inspection of tax sale certificates on file revealed that all tax sale certificates were available for audit.

The following comparison is made of the number of tax title liens receivable on December 31<sup>st</sup> of the last three years:

Year	Number
2024	85
2023	86
2022	79

It is essential to good management that all means provided by the statutes be utilized to liquidate tax title liens in order to get such properties back on a tax-paying basis.

# Verification of Delinquent Taxes and Other Charges

A test verification of delinquent taxes and charges as well as current payments was made in accordance with the regulations of the Division of Local Government Services, including the mailing of verification notices as follows:

Туре:	Number Mailed
Payments of 2024 and 2025 Taxes Delinquent Taxes	25 25
Total	50

As of the date of this audit report, all verifications have not been returned. However, no problems were noted with those that have been returned.

# **Comparison of Tax Levies and Collections Currently**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

		Currently	
Year	Tax Levy	Cash Collections	Percentage of Collections
2024 \$	44,119,526.39	43,570,083.29	98.75%
2023	41,727,236.17	41,243,325.64	98.84%
2022	40,063,710.13	39,568,180.22	98.76%
2021	38,383,623.56	37,864,632.38	98.65%
2020	36,707,796.75	36,228,777.22	98.70%

# **Comparative Schedule of Tax Rate Information**

	<u>2024</u>	<u>202</u>	<u>3 202</u>	<u>22</u> <u>20</u>	<u>21</u>	<u>2020</u>
Tax Rate	\$ 2	2.186	2.075	2.005	1.931	1.856
Apportionment of Tax						
Rate:						
Municipal	(	0.294	0.280	0.252	0.219	0.201
County	(	0.334	0.344	0.325	0.302	0.288
Local School		1.558	1.451	1.428	1.410	1.367
Assessed Valuation	1,909,184	4,100 1,899,6	28,000 1,892	2,524,400 1,87	8,392,400 1,8	70,526,600

# **Delinquent Taxes and Tax Title Liens**

This tabulation includes a comparison, expressed in percentage, of the total delinquent taxes and tax title liens, in relation to the tax levies of the last five years.

Year	Amount of Tax Title Liens	Amount of Delinquent Taxes	Total Delinquent	Percentage Of Tax Levy
2024 \$	157,667.15	524,810.27	682,477.42	1.55%
2023	105,738.61	440,118.82	545,857.43	1.31%
2022	85,824.39	432,837.85	518,662.24	1.29%
2021	82,987.57	484,103.64	567,091.21	1.48%
2020	338,292.45	431,376.26	769,668.71	2.10%

# **Uniform Construction Code**

The Township of Upper's construction code official is in compliance with uniform construction code rules NJAC 5:23.17(b) 2 and NJAC 5:23.4.17(b) 3.

# **Deposit of Municipal Funds**

N.J.S.A. 40A:5-15 states:

"All moneys, including moneys collected by taxation, received from any source by or on behalf of any local unit or any board or department thereof shall, within 48 hours after the receipt thereof, either

- a. be paid to the officer charged with the custody of the general funds of the local unit, who shall deposit all such funds within 48 hours after the receipt thereof to the credit of the local unit in its designated legal depository, or
- b. be deposited to the credit of the local unit in its designated legal depository."

Our examination revealed that municipal funds were deposited within the mandated time.

# FINDINGS AND RECOMMENDATIONS

None

In accordance with the Division of Local Government Services Regulations, a corrective action plan must be prepared and filed by the Township Committee in response to comments, if any.

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing my recommendations, please do not hesitate to call me.

Ford, Scott & Associates, L.L.C. FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Leon P. Costello

Leon P. Costello Certified Public Accountant Registered Municipal Accountant No. 393

April 30, 2025