

**TOWNSHIP OF UPPER  
REPORT OF AUDIT  
FOR THE YEAR ENDED  
DECEMBER 31, 2015**



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**TOWNSHIP OF UPPER**  
**PART I**  
**REPORT ON AUDIT OF**  
**FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED**  
**DECEMBER 31, 2015**





# FORD - SCOTT

& ASSOCIATES, L.L.C.

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## Independent Auditor's Report

To the Honorable Mayor and  
Members of the Township Committee  
Township of Upper  
County of Cape May, New Jersey

### **Report on the Financial Statements**

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the Township of Upper, as of December 31, 2015 and 2014, the related statement of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Township's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles.***

As described in Note 1 of the financial statements, the financial statements are prepared by the Township of Upper on the basis of the financial reporting provisions prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the “Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles” paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Township of Upper as of December 31, 2015 and 2014, or changes in financial position for the years then ended.

***Qualified Opinion on Regulatory Basis of Accounting***

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis balance sheets and account group as of December 31, 2015 and 2014, the regulatory basis statements of operations for the years then ended and the regulatory basis statements of revenues and expenditures for the year ended December 31, 2015 in accordance with the basis of financial reporting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

***Other Matters***

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Township of Upper’s basic financial statements. The supplementary information listed in the table of contents and the letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. The letter of comments and recommendations section has not been subject to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The supplemental information listed in the table of contents is presented for the purposes of additional analysis and is not a required part of the financial statements. Because of the significance of the variances between the regulatory basis of accounting and accounting principles generally accepted in the United States of America, it is inappropriate to and we do not express an opinion on the supplementary information referred to above.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 8, 2016 on our consideration of the Township of Upper's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township of Upper's internal control over financial reporting and compliance.

*Ford, Scott & Associates, L.L.C.*  
**FORD, SCOTT & ASSOCIATES, L.L.C.**  
**CERTIFIED PUBLIC ACCOUNTANTS**

*Leon P. Costello*

**Leon P. Costello**  
**Certified Public Accountant**  
**Registered Municipal Accountant**  
**No. 393**

**April 8, 2016**

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**EXHIBIT - A  
CURRENT FUND**



**CURRENT FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
AS OF DECEMBER 31,**

<u>ASSETS</u>	<u>2015</u>	<u>2014</u>
Regular Fund:		
Cash:		
Cash Treasurer	\$ 9,201,438.10	9,580,820.25
Cash - Change	800.00	800.00
Total Cash	<u>9,202,238.10</u>	<u>9,581,620.25</u>
Receivables and Other Assets with Full Reserves:		
Delinquent Property Taxes Receivable	563,119.43	507,557.32
Tax Title and Other Liens	301,630.95	274,436.71
Property Acquired for Taxes - at Assessed Valuation	2,560,799.00	2,560,799.00
Revenue Accounts Receivable	3,023.75	4,230.35
Interfund Receivable:		
Animal Control Trust Fund	778.30	654.53
Trust - Other	465.45	354.69
Total Receivables and Other Assets	<u>3,429,816.88</u>	<u>3,348,032.60</u>
Deferred Charges:		
Special Emergency Appropriation	490,000.00	650,000.00
Total Deferred Charges	<u>490,000.00</u>	<u>650,000.00</u>
Total Regular Fund	<u>13,122,054.98</u>	<u>13,579,652.85</u>
Federal and State Grant Fund:		
Federal and State Grants Receivable	936,454.50	1,045,803.96
Due from Current Fund	122,529.49	228,612.27
Total Federal and State Grant Fund	<u>1,058,983.99</u>	<u>1,274,416.23</u>
Total Current Fund	<u>\$ 14,181,038.97</u>	<u>14,854,069.08</u>

**CURRENT FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
AS OF DECEMBER 31,**

<u>LIABILITIES, RESERVES AND FUND BALANCE</u>	<u>2015</u>	<u>2014</u>
Regular Fund:		
Liabilities:		
Appropriation Reserves	\$ 444,908.79	428,500.02
Reserve for Encumbrances/Accounts Payable	367,964.32	452,536.86
Payroll Taxes Payable	25.14	25.51
Prepaid Taxes	377,125.03	333,788.43
Overpaid Taxes	29,814.58	21,114.82
Local School Tax Payable	4,300,001.00	4,187,501.00
County Added Tax Payable	9,074.37	6,241.21
Due to State:		
Marriage Licenses	250.00	200.00
DCA Fees	4,515.00	3,392.00
Animal Control Fees	-	2.40
Burial Permit	5.00	-
Other	27,636.76	26,825.12
Hunting Licenses	868.25	177.00
Interfund Payable:		
General Capital Fund	938,231.04	1,311,602.89
Federal and State Grant Fund	122,529.49	228,612.27
Other		
Reserve for Capital Projects	554,048.52	529,878.52
Reserve for Tax Map	780.00	780.00
Reserve for Revaluation	161,664.65	421,118.65
Reserve for State Tax Appeal	9,303.00	9,303.00
	7,348,744.94	7,961,599.70
Emergency Note Payable	450,000.00	600,000.00
Reserve for Receivables and Other Assets	3,429,816.88	3,348,032.60
Fund Balance	1,893,493.16	1,670,020.55
Total Regular Fund	13,122,054.98	13,579,652.85
Federal and State Grant Fund:		
Unappropriated Reserves	20,000.00	15,000.00
Appropriated Reserves	592,738.89	658,426.09
Encumbrances Payable	217,650.02	372,395.06
Due to Trust Other	228,595.08	228,595.08
Total Federal and State Grant Fund	1,058,983.99	1,274,416.23
Total Current Fund	\$ 14,181,038.97	14,854,069.08

**CURRENT FUND  
COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES  
IN FUND BALANCE - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31,**

	2015	2014
Revenue and Other Income Realized		
Fund Balance	\$ 930,000.00	910,000.00
Miscellaneous Revenue Anticipated	7,886,877.84	8,700,269.37
Receipts from Delinquent Taxes	508,563.50	515,661.69
Receipts from Current Taxes	31,840,487.09	31,376,378.17
Non Budget Revenue	411,475.47	396,646.60
Other Credits to Income:		
Unexpended Balance of Appropriation Res.	346,720.50	619,004.58
Interfund Returned	999.05	150.62
Total Income	41,925,123.45	42,518,111.03
Expenditures		
Budget and Emergency Appropriations:		
Appropriations Within "CAPS"		
Operations:		
Salaries and Wages	4,145,730.00	4,352,656.00
Other Expenses	4,974,892.00	4,792,720.00
Public and Private Programs Offset by Revenues	242,599.56	760,898.13
Deferred Charges & Statutory Expenditures	772,828.00	785,261.00
Appropriations Excluded from "CAPS"		
Operations:		
Insurance (N.J.S.A. 40A:4-45.3(00))	57,141.00	-
Capital Improvements	52,000.00	261,000.00
Debt Service	674,841.84	618,304.00
Deferred Charges	160,000.00	197,500.00
Local District School Tax	23,200,000.00	22,975,000.00
County Tax	4,887,962.32	4,690,760.64
County Share of Added Tax	9,074.37	6,241.21
Interfund Created	1,243.75	987.82
Refund of Prior Year's Revenue	2,500.00	2,891.78
Other:		
Special District Tax	1,590,838.00	1,559,011.00
Total Expenditures	40,771,650.84	41,003,231.58
Excess in Revenue	1,153,472.61	1,514,879.45

**CURRENT FUND  
COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES  
IN FUND BALANCE - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31,**

	<u>2015</u>	<u>2014</u>
Adjustments to Income before Fund Balance:		
Expenditures included above which are by Statute Deferred Charges to Budgets of Succeeding Year	-	-
Total Adjustments	<u>-</u>	<u>-</u>
Statutory Excess to Fund Balance	<u>1,153,472.61</u>	<u>1,514,879.45</u>
Fund Balance January 1	<u>1,670,020.55</u>	<u>1,065,141.10</u>
	2,823,493.16	2,580,020.55
Decreased by:		
Utilization as Anticipated Revenue	<u>930,000.00</u>	<u>910,000.00</u>
Fund Balance December 31	<u>\$ 1,893,493.16</u>	<u>1,670,020.55</u>

**CURRENT FUND  
STATEMENT OF REVENUES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

	Anticipated		Excess or (Deficit)
	Budget	N.J.S. 40A:4-87	
Fund Balance Anticipated	\$ 930,000.00	930,000.00	-
<b>Total Fund Balance Anticipated</b>	<b>930,000.00</b>	<b>930,000.00</b>	<b>-</b>
Miscellaneous Revenues:			
Section A: Local Revenues			
Licenses:			
Alcoholic Beverages	5,000.00	5,300.00	300.00
Fines and Costs:			
Municipal Court	63,000.00	63,927.88	927.88
Interest and Costs on Taxes	110,000.00	106,679.91	(3,320.09)
Interest Earned on Investments	22,000.00	23,223.97	1,223.97
EMS Ambulance Fees	264,000.00	205,329.01	(58,670.99)
Host Community Benefits	497,000.00	473,817.72	(23,182.28)
Cable TV Fees	50,000.00	57,834.21	7,834.21
Cell Tower Fees	40,000.00	27,311.86	(12,688.14)
<b>Total Section A: Local Revenues</b>	<b>1,051,000.00</b>	<b>963,424.56</b>	<b>(87,575.44)</b>
Section B: State Aid Without Offsetting Appropriations			
Energy Receipts Tax	6,191,482.00	6,191,482.00	-
Garden State Preservation Trust Fund	132,171.00	132,171.00	-
<b>Total Section B: State Aid Without Offsetting Appropriations</b>	<b>6,323,653.00</b>	<b>6,323,653.00</b>	<b>-</b>
Section C: Uniform Construction Code Fees			
Uniform Construction Code Fees	160,000.00	210,382.00	50,382.00
<b>Total Section C: Uniform Construction Code Fees</b>	<b>160,000.00</b>	<b>210,382.00</b>	<b>50,382.00</b>

**CURRENT FUND  
STATEMENT OF REVENUES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

	Anticipated		Excess or (Deficit)
	Budget	N.J.S. 40A:4-87	
Section F: Special Items - Public and Private Programs			
Off-Set with Appropriations			
Municipal Alliance on Alcoholism and Drug Abuse	24,393.00		-
FEMA Energy Mitigation Grant	112,090.00		-
NJDEP Resiliency Grant	61,000.00		-
Clean Communities		39,018.56	-
Total Section F: Special Items - Public and Private Programs	<u>197,483.00</u>	<u>39,018.56</u>	<u>-</u>
Off-Set with Appropriations			
Dennis Township & Corbin City - Municipal Court	117,000.00		35,916.72
Total Section G: Other Special Items	<u>117,000.00</u>	<u>-</u>	<u>35,916.72</u>
Total Miscellaneous Revenues:	<u>7,849,136.00</u>	<u>39,018.56</u>	<u>(1,276.72)</u>
Receipts from Delinquent Taxes	<u>520,000.00</u>		<u>(11,436.50)</u>
Amount to be Raised by Taxes for Support of Municipal Budget			
Local Tax for Municipal Purposes	2,689,884.49		410,734.56
Total Amount to be Raised by Taxes for Support of Municipal Budget	<u>2,689,884.49</u>	<u>-</u>	<u>410,734.56</u>
Budget Totals	<u>11,989,020.49</u>	<u>39,018.56</u>	<u>398,021.34</u>
Non- Budget Revenues:			
Other Non- Budget Revenues:			
		411,475.47	411,475.47
	<u>\$ 11,989,020.49</u>	<u>39,018.56</u>	<u>809,496.81</u>

**CURRENT FUND  
STATEMENT OF REVENUES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

Analysis of Realized Revenues

Allocation of Current Tax Collections:

Revenue from Collections 31,840,487.09

Less: Reserve for Tax Appeals Pending

Net Revenue from Collections 31,840,487.09

Allocated to:

School, County and Other Taxes 29,687,874.69

Balance for Support of Municipal Budget Appropriations 2,152,612.40

Increased by:

Appropriation "Reserved for Uncollected Taxes" 948,006.65

Amount for Support of Municipal Budget Appropriations 3,100,619.05

Receipts from Delinquent Taxes:

Delinquent Tax Collection 508,563.50

Tax Title Lien Collections -

Total Receipts from Delinquent Taxes 508,563.50

Analysis of Non-Budget Revenue:

Miscellaneous Revenue Not Anticipated:

FEMA Reimbursement	63,173.05
Sale of Municipal Assets	70,425.06
Township Facilities Use Fees	3,875.00
Boat Ramp Fees	14,806.00
Street Openings	17,320.00
Mining Permits	22,500.00
Planning and Zoning Board Deposits	14,559.00
MAC Repayment	7,374.80
MUA Permit Fees	9,668.81
State Wildlife	365.00
Property Lists	690.00
County Fleet Maintenance	45,645.70
Municipal Searches	10.00
Clerk's Receipts	183.00
Engineer/Zoning Escrow Fees	12,405.00
Passport Fees	5,599.91
Tax Collector Receipts	3,083.23
Cobra Insurance Repayment	17,715.73
Fish and Game	9,764.58
Land Sale Fees Non-Ref	50.00
JIF Dividend	5,258.66
Campground Fees/Mobile Park Fees	2,720.00
Dog Park Receipts	1,442.50
2% Administration Fee	2,773.73
EHT Public Works Wash Bay	1,310.00
Ambulance Fees Corbin City	22,118.00
W/C Employee Reimbursement	22,924.54
Miscellaneous	33,714.17

Total Miscellaneous Revenue Not Anticipated: 411,475.47

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

	Appropriations		Paid or Charged	Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications		Encumbered	Reserved	
<b>OPERATIONS WITHIN "CAPS"</b>						
<b>GENERAL GOVERNMENT:</b>						
Mayor and Committee						
Salaries and Wages	\$ 61,250.00	61,250.00	61,249.82		0.18	-
Other Expenses	18,000.00	18,000.00	12,981.70	471.88	4,546.42	-
Township Clerk						
Salaries and Wages	188,000.00	188,000.00	185,974.66		2,025.34	-
Other Expenses	40,000.00	40,000.00	38,764.25	1,192.86	42.89	-
Financial Administration						
Salaries and Wages	121,200.00	121,200.00	119,841.64		1,358.36	-
Other Expenses						
Audit Services	36,100.00	36,100.00	36,100.00		-	-
Computer Services	90,334.00	90,334.00	81,796.20	7,498.45	1,039.35	-
Miscellaneous Other Expenses	17,000.00	17,000.00	9,493.80	989.71	6,516.49	-
Assessment of Taxes						
Salaries and Wages	104,600.00	102,100.00	101,534.94		565.06	-
Preparation of Tax Map	40,000.00	40,000.00	40,000.00		-	-
Other Expenses	9,500.00	4,500.00	2,890.70	219.60	1,389.70	-
Collection of Taxes						
Salaries and Wages	93,000.00	93,000.00	91,964.08		1,035.92	-
Other Expenses						
Purchase of Tax Title Liens	1,000.00	1,000.00			1,000.00	-
Miscellaneous Other Expenses	5,000.00	5,000.00	3,390.58	79.90	1,529.52	-
Liquidation of Tax Title Liens						
Other Expenses	1,000.00	1,000.00			1,000.00	-
Legal Services						
Other Expenses	130,000.00	140,000.00	130,628.22		9,371.78	-
Special Litigation						
Other Expenses	30,000.00	45,000.00	33,636.49	793.99	10,569.52	-
Engineering Services						
Salaries and Wages	101,360.00	101,360.00	100,355.99		1,004.01	-
Other Expenses	42,050.00	40,050.00	15,971.58	23,043.55	1,034.87	-
Public Information						
Other Expenses						
UTTV2	4,300.00	4,300.00		3,120.00	1,180.00	-
Miscellaneous Other Expenses	1,000.00	1,000.00			1,000.00	-

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

	Appropriations		Paid or Charged	Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications		Encumbered	Reserved	
<b>INSURANCE</b>						
General Liability	158,550.00	168,050.00	166,828.03	879.00	342.97	-
Workers Compensation Insurance	375,000.00	375,000.00	372,478.66		2,521.34	-
Employee Group Health	1,750,699.00	1,750,699.00	1,369,437.32	150,280.32	230,981.36	-
Health Benefit						
Salaries and Wages	12,000.00	12,000.00	12,000.00		-	-
<b>LAND USE ADMINISTRATION</b>						
Planning Board						
Salaries and Wages	28,860.00	28,860.00	28,409.04		450.96	-
Other Expenses	15,000.00	14,000.00	12,406.31	750.00	843.69	-
Zoning Board of Adjustment						
Salaries and Wages	28,860.00	28,860.00	28,409.04		450.96	-
Other Expenses	15,000.00	16,000.00	15,131.29	131.85	736.86	-
<b>PUBLIC SAFETY</b>						
First Aid Organization						
Salaries and Wages	554,000.00	554,000.00	548,876.36		5,123.64	-
Other Expenses	104,000.00	104,000.00	88,029.66	5,480.53	10,489.81	-
Emergency Management Services						
Salaries and Wages	22,600.00	22,600.00	22,589.72		10.28	-
Other Expenses	66,200.00	75,200.00	54,162.59	21,019.11	18.30	-
Crossing Guard						
Salaries and Wages	7,800.00	7,000.00	6,812.00		188.00	-
Other Expenses	500.00	500.00		500.00	-	-
Regional Dispatch - Contractual						
Municipal Court	251,289.00	251,289.00	251,289.00			-
Salaries and Wages	162,700.00	168,300.00	168,230.82		69.18	-
Other Expenses	28,000.00	46,000.00	42,981.84	2,851.72	166.44	-
Public Defender						
Salaries and Wages	19,000.00	19,000.00	18,999.96		0.04	-
Municipal Prosecutor						
Salaries and Wages	39,000.00	39,000.00	39,000.00		-	-
Other Expenses	1,000.00	1,000.00			1,000.00	-

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

	Appropriations		Paid or Charged	Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications		Encumbered	Reserved	
<b>PUBLIC WORKS</b>						
Road Repairs and Maintenance						
Salaries and Wages	846,200.00	842,000.00	840,616.83		1,383.17	-
Other Expenses						
Surfacing of Roads	15,000.00	15,000.00		14,275.00	725.00	-
Miscellaneous Other Expenses	284,000.00	284,000.00	215,305.55	62,246.19	6,448.26	-
Recycling						
Salaries and Wages	394,100.00	392,100.00	390,086.10		2,013.90	-
Other Expenses	77,000.00	77,000.00	75,583.33	1,416.67	(0.00)	-
Garbage and Trash						
Salaries and Wages	394,100.00	350,500.00	347,092.96		3,407.04	-
Other Expenses						
Tipping Fees	375,000.00	375,000.00	349,793.08		25,206.92	-
Miscellaneous Other Expenses	92,000.00	92,000.00	85,754.83	5,843.26	401.91	-
Public Buildings and Grounds						
Salaries and Wages	681,100.00	589,100.00	575,344.14		13,755.86	-
Other Expenses	184,700.00	206,700.00	190,035.06	15,571.55	1,093.39	-
<b>HEALTH AND WELFARE</b>						
Board of Health						
Salaries and Wages	550.00	550.00	549.90		0.10	-
Other Expenses	1,000.00	1,000.00	660.00		340.00	-
Dog Regulation						
Other Expenses	87,800.00	87,800.00	83,289.00		4,511.00	-
<b>PARK AND RECREATION</b>						
Emergency Shore Protection						
Other Expenses	40,700.00	40,700.00	1,800.37		38,899.63	-
Beach Protection						
Salaries and Wages	220,000.00	249,000.00	248,780.15		219.85	-
Other Expenses	23,920.00	29,920.00	23,928.85	5,500.56	490.59	-
Community Center						
Other Expenses	35,000.00	35,000.00	29,857.87	2,807.94	2,334.19	-
Affordable Housing						
Salaries and Wages	2,500.00	2,500.00	2,499.90		0.10	-
Other Expenses	2,500.00	2,500.00	2,000.00		500.00	-
Sports and Recreation						
Salaries and Wages	16,600.00	16,600.00	15,147.86		1,452.14	-
Other Expenses	207,000.00	207,000.00	199,983.82	6,996.18	20.00	-

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

	Appropriations		Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications	Paid or Charged	Encumbered Reserved	
<b>UNIFORM CONSTRUCTION CODE</b>					
State Uniform Construction Code					
Construction Official					
Salaries and Wages	150,000.00	121,750.00	121,676.62	73.38	-
Other Expenses	5,000.00	38,750.00	4,920.10	33,829.90	-
Zoning/Code Official					
Salaries and Wages	15,000.00	15,000.00	14,999.92	0.08	-
Other Expenses	1,000.00	1,000.00	938.60	38.60	22.80
<b>UNCLASSIFIED</b>					
Celebration of Public Events	10,000.00	10,000.00	9,388.44	611.56	-
Compensation for Accumulated Absence	100.00	20,100.00	20,100.00	-	-
Drug and Alcohol Testing	9,500.00	5,500.00	4,102.00	136.00	1,262.00
<b>UTILITY EXPENSES AND BULK PURCHASES</b>					
Street Lighting	175,000.00	181,000.00	162,525.34	18,474.66	-
<b>TOTAL OPERATIONS WITHIN "CAPS"</b>	<b>9,121,122.00</b>	<b>9,120,622.00</b>	<b>8,329,406.91</b>	<b>367,964.32</b>	<b>423,250.77</b>
Contingent	-	-	-	-	-
<b>TOTAL OPERATIONS INCLUDING CONTINGENT WITHIN "CAPS"</b>	<b>9,121,122.00</b>	<b>9,120,622.00</b>	<b>8,329,406.91</b>	<b>367,964.32</b>	<b>423,250.77</b>
Detail:					
Salaries and Wages	4,264,480.00	4,145,730.00	4,111,142.45	34,587.55	-
Other Expenses	4,856,642.00	4,974,892.00	4,218,264.46	367,964.32	388,663.22
<b>DEFERRED CHARGES AND STATUTORY EXPENDITURES:</b>					
Deferred Charges:					
None	-	-	-	-	-
Statutory Expenditures:					
Contributions to:					
Public Employees' Retirement System	427,828.00	427,828.00	427,828.00	-	-
Social Security System (O.A.S.I.)	335,000.00	335,000.00	314,772.02	20,227.98	-
Unemployment Compensation Insurance	3,500.00	3,500.00	2,693.85	806.15	-
Defined Contribution Retirement Program	6,000.00	6,500.00	5,876.11	623.89	-

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

	Appropriations		Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications	Paid or Charged	Encumbered Reserved	
TOTAL DEFERRED CHARGES AND STATUTORY EXPENDITURES:	772,328.00	772,828.00	751,169.98	-	21,658.02
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES WITHIN "CAPS"	9,893,450.00	9,893,450.00	9,080,576.89	367,964.32	444,908.79
OPERATIONS - EXCLUDED FROM "CAPS" (A) Operations - Excluded from "CAPS" Insurance (N.J.S.A. 40A:4-45.3(00)) Employee Group Health	57,141.00	57,141.00	57,141.00	-	-
(A) Public and Private Programs Off-Set by Revenues	57,141.00	57,141.00	57,141.00	-	-
Municipal Alliance Grant	24,393.00	24,393.00	24,393.00	-	-
Municipal Alliance Grant - Match	6,098.00	6,098.00	6,098.00	-	-
FEMA Energy Mitigation Grant	112,090.00	112,090.00	112,090.00	-	-
NJDEP Resiliency Grant	61,000.00	61,000.00	61,000.00	-	-
Clean Communities	39,018.56	39,018.56	39,018.56	-	-
Total Public and Private Programs Off-Set by Revenues	203,581.00	242,599.56	242,599.56	-	-
Total Operations - Excluded from "CAPS" Detail:	260,722.00	299,740.56	299,740.56	-	-
Salaries and Wages	-	-	-	-	-
Other Expenses	260,722.00	299,740.56	299,740.56	-	-
(C) Capital Improvements Capital Improvement Fund	40,000.00	40,000.00	40,000.00	-	-
Repairs to Municipal Buildings	12,000.00	12,000.00	12,000.00	-	-
Total Capital Improvements	52,000.00	52,000.00	52,000.00	-	-

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

	Appropriations		Paid or Charged	Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications		Encumbered	Reserved	
(D) Debt Service						
Payment of Bond Anticipation Notes	640,000.00	640,000.00	640,000.00	-	-	-
Interest on Notes	34,841.84	34,841.84	34,841.84	-	-	-
Total Debt Service	<u>674,841.84</u>	<u>674,841.84</u>	<u>674,841.84</u>	<u>-</u>	<u>-</u>	<u>-</u>
(E) Deferred Charges						
Special Emergency Authorization - 5 Years	160,000.00	160,000.00	160,000.00	-	-	-
Total Deferred Charges	<u>160,000.00</u>	<u>160,000.00</u>	<u>160,000.00</u>	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES EXCLUDED FROM "CAPS"	<u>1,147,563.84</u>	<u>1,186,582.40</u>	<u>1,186,582.40</u>	<u>-</u>	<u>-</u>	<u>-</u>
SUBTOTAL GENERAL APPROPRIATIONS	<u>11,041,013.84</u>	<u>11,080,032.40</u>	<u>10,267,159.29</u>	<u>367,964.32</u>	<u>444,908.79</u>	<u>-</u>
(M) Reserve for Uncollected Taxes	<u>948,006.65</u>	<u>948,006.65</u>	<u>948,006.65</u>	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL GENERAL APPROPRIATIONS	<u>\$ 11,989,020.49</u>	<u>12,028,039.05</u>	<u>11,215,165.94</u>	<u>367,964.32</u>	<u>444,908.79</u>	<u>-</u>
Budget		11,989,020.49			Cancelled	-
Appropriations by 40A.4-87		39,018.56			Overexpended	-
		<u>12,028,039.05</u>				<u>-</u>
Reserve for Uncollected Taxes		948,006.65				
Federal and State Grants		242,599.56				
Deferred Charges		160,000.00				
Capital Improvement Fund		52,000.00				
Disbursements		9,812,559.73				
		<u>11,215,165.94</u>				<u>-</u>

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**EXHIBIT - B  
TRUST FUND**



**TRUST FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
AS OF DECEMBER 31,**

	2015	2014
<u>Assets</u>		
<u>Animal Control Fund</u>		
Cash and Investments	\$ 8,297.57	8,952.10
	8,297.57	8,952.10
<u>Other Funds</u>		
Cash and Investments - Treasurer	2,006,972.55	1,623,737.74
Due from Grant Fund	228,595.08	228,595.08
	2,235,567.63	1,852,332.82
	\$ 2,243,865.20	1,861,284.92

**TRUST FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
AS OF DECEMBER 31,**

	2015	2014
<u>Liabilities, Reserves and Fund Balance</u>		
<u>Animal Control Fund</u>		
Reserve for Animal Control Expenditures	\$ 7,519.27	8,297.57
Due to Current Fund	778.30	654.53
	8,297.57	8,952.10
<u>Other Funds</u>		
Deposits for Tax Title Lien Certificates	92,556.80	18,168.45
Premiums Received at Tax Sale	169,500.00	228,600.00
Due to Current Fund	465.45	354.69
Reserve for Fire Safety	12,114.40	12,114.40
Reserve for Unemployment Compensation	78,201.39	63,957.13
Reserve for Developers' Escrow	37,187.67	40,762.99
Reserve for Client Funds Escrow	366,467.51	153,894.01
Reserve for Landfill Closure Fund	33,408.08	33,306.01
Reserve for Planning Board Escrow	49,477.41	37,109.91
Reserve for Recycling	354,801.12	338,710.41
Reserve for Recreation Fund	21,172.84	21,172.84
Reserve for Municipal Alliance	11,592.52	15,199.78
Reserve for Sick Pay	476,703.66	465,855.49
Reserve for Affordable Housing Trust	530,628.22	422,351.74
Reserve for UT Cafeteria Fund	513.56	774.97
Reserve for Recreation Donations	775.00	-
Reserve for Parking Offenses Adjudication Act	2.00	-
	2,235,567.63	1,852,332.82
	\$ 2,243,865.20	1,861,284.92

**EXHIBIT - C**  
**GENERAL CAPITAL FUND**



**GENERAL CAPITAL FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
AS OF DECEMBER 31,**

<u>ASSETS</u>	<u>2015</u>	<u>2014</u>
Deferred Charges to Future Taxation - Unfunded	\$ 5,230,600.00	5,870,600.00
Interfunds and Receivables Due from Current Fund	938,231.04	1,311,602.89
	<u>6,168,831.04</u>	<u>7,182,202.89</u>
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>		
Encumbrances Payable	263,948.97	514,483.59
Bond Anticipation Notes Payable	3,065,000.00	3,480,000.00
Improvement Authorizations:		
Funded	580,536.22	636,697.36
Unfunded	1,316,017.71	1,648,522.65
Reserve for PW Equipment	50,000.00	50,000.00
Reserve for Beach Replenishment	345,000.00	345,000.00
Reserve for Capital Projects	195,218.00	195,218.00
Reserve for Building Repairs	828.85	-
Reserve for Debt Service	72,090.50	72,090.50
Capital Improvement Fund	227,268.45	187,268.45
Fund Balance	52,922.34	52,922.34
	<u>\$ 6,168,831.04</u>	<u>7,182,202.89</u>

There were bonds and notes authorized but not issued at December 31,

2014	2,390,600.00
2015	2,165,600.00

**GENERAL CAPITAL FUND  
COMPARATIVE STATEMENT OF FUND BALANCE -  
REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31,**

	<u>2015</u>	<u>2014</u>
Beginning Balance January 1	\$ 52,922.34	52,922.34
Increased by:		
None	-	-
Decreased by:		
None	-	-
Ending Balance December 31	<u>\$ 52,922.34</u>	<u>52,922.34</u>

**EXHIBIT - G**  
**GENERAL FIXED ASSETS ACCOUNT GROUP**



**GENERAL FIXED ASSETS ACCOUNT GROUP**  
**STATEMENT OF GENERAL FIXED ASSETS - REGULATORY BASIS**  
**AS OF DECEMBER 31,**

	<u>2015</u>	<u>2014</u>
General Fixed Assets:		
Land	\$ 305,136.67	305,136.67
Buildings	2,940,661.89	2,940,661.89
Machinery and Equipment	<u>5,948,935.40</u>	<u>5,891,848.24</u>
Total General Fixed Assets	<u>9,194,733.96</u>	<u>9,137,646.80</u>
Investment in General Fixed Assets	\$ <u>9,194,733.96</u>	<u>9,137,646.80</u>

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**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

Except as noted below, the financial statements of the Township of Upper include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the Township of Upper, as required by N.J.S. 40A:5-5.

Component units are legally separate organizations for which the township is financially accountable. The township is financially accountable for an organization if the township appoints a voting majority of the organization's governing board and (1) the township is able to significantly influence the programs or services performed or provided by the organization; or (2) the township is legally entitled to or can otherwise access the organization's resources; the township is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the township is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the township in that the township approves the budget, the issuance of debt or the levying of taxes. The Township of Upper has component units consisting of four fire districts as defined by Governmental Accounting Standards Board (GASB).

**B. Description of Funds**

The accounting policies of the Township of Upper conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with the respect to public funds. Under this method of accounting, the Township of Upper accounts for its financial transactions through the following separate funds:

Current Fund -- resources and expenditures for governmental operations of a general nature, including Federal and State grant funds.

Trust Funds -- receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

General Capital Fund -- receipt and disbursement of funds for the acquisition of general facilities, other than those acquired in the Current Fund.

General Fixed Assets Account Group -- All fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in governmental funds.

**C. Basis of Accounting**

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from generally accepted accounting principles applicable to local governmental units. The more significant policies in New Jersey follow.

A modified accrual basis of accounting is followed with minor exceptions.

Revenues -- are recorded as received in cash except for certain amounts, which are due from other governmental units. Receipts from Federal and State grants are realized as revenue when anticipated in the township budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the Township's Current Fund, such amounts are not recorded as revenue until collected. Other amounts that are due to the township which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

Expenditures -- are recorded on the "budgetary" basis of accounting. Generally expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements. Appropriation reserves covering unencumbered appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be canceled by the Governing Body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis. Compensated absences are treated on a pay as you go basis. The Township charges appropriations in their annual budget and transfers these funds to a dedicated trust fund for Sick Pay.

Foreclosed Property -- Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

Interfunds -- Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

Inventories of Supplies -- The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories is not included on the various balance sheets.

General Fixed Assets -- The Township has developed a fixed assets accounting and reporting system, as promulgated by the Division of Local Government Services, which differs in certain respects from generally accepted accounting principles.

As required by New Jersey Statutes, foreclosed property is reported in the current operating fund of the municipality.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available except for land which is valued at estimated market value on the date of acquisition. Expenditures for long lived assets with an original cost in excess of \$2,000 are capitalized.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital fund until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

Levy of Taxes -- The County Board of Taxation certifies the tax levy of the municipality each year. The tax levy is based on the assessed valuation of taxable property within the municipality. Taxes are payable on the first day of February, May, August, and November. Any taxes that have not been paid by 11th day of the 11th month in the fiscal year levied are subject to being included in the tax sale and the lien enforced by selling the property in accordance with NJSA 54:5 et. seq.

## **NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014**

The municipality is responsible for remitting 100% of the school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the municipality and not the school district or county.

Interest on Delinquent Taxes – It is the policy of the Township of Upper to collect interest for the nonpayment of taxes or assessments on or before the date when they would become delinquent. The Tax Collector is authorized to charge eight percent (8%) per annum on the first \$1,500.00 of taxes becoming delinquent after due date and eighteen percent (18%) per annum on any amount of taxes in excess of \$1,500.00 becoming delinquent after due date and if a delinquency is in excess of \$10,000.00 and remains in arrears beyond December 31st, an additional penalty of six percent (6%) shall be charged against the delinquency. There is a ten day grace period.

Capitalization of Interest -- It is the policy of the Township of Upper to treat interest on projects as a current expense and the interest is included in the current operating budget.

Use of Estimates -- The preparation of financial statements in conformity with generally accepted accounting principles or the statutory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### **D. Required Financial Statements**

The State of New Jersey requires the following financial statements to be presented for each fund on the regulatory basis of accounting: Balance Sheet, Statement of Operations and Changes in Fund Balance, Statement of Revenue and Statement of Expenditures. These statements differ from those presented under Generally Accepted Accounting Principles, which requires a Statement of Net Position and Statement of Activities in addition to the fund financial statements.

### **E. Comparative Data**

Comparative total data for the prior year has been presented in the accompanying Balance Sheets and Statement of Operations in order to provide an understanding of changes in the township's financial position. However, comparative (i.e., presentation of prior year totals by fund type) data have not been presented in the Statement of Revenue-Regulatory Basis and Statement of Expenditures-Regulatory Basis since their inclusion would make the statements unduly complex and difficult to read.

### **F. Recent Accounting Pronouncements Not Yet Effective**

In February 2015, the Governmental Accounting Standards Board (GASB) issued Statement No. 72, "Fair Value Measurement and Application". This statement is effective for fiscal periods beginning after June 15, 2015, will not have any effect on the Township's financial reporting.

In June 2015, the Governmental Accounting Standards Board (GASB) issued Statement No. 73, "Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68". This statement is effective for fiscal periods beginning after June 30, 2016, will not have any effect on the Township's financial reporting.

In June 2015, the Governmental Accounting Standards Board (GASB) issued Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans". This statement is effective for fiscal periods beginning after June 30, 2016, establishes new accounting and financial reporting requirements for OPEB plans. It is anticipated that this statement will not have any effect on the Township's financial reporting.

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

In June 2015, the Governmental Accounting Standards Board (GASB) issued Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions". This statement is effective for fiscal periods beginning after June 30, 2017. Although not determinable, the impact of this statement on the net position of the Township is anticipated to be significant.

In June 2015, the Governmental Accounting Standards Board (GASB) issued Statement No. 76, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments". This statement is effective for fiscal periods beginning after June 30, 2015, will not have any effect on the Township's financial reporting.

**NOTE 2: BUDGETARY INFORMATION**

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2015 and 2014 statutory budgets included a reserve for uncollected taxes in the amount of \$948,006.65 and \$931,575.20. To balance the budget, the municipality is required to show a budgeted fund balance. The amount of fund balance budgeted to balance the 2015 and 2014 statutory budgets was \$930,000.00 and \$910,000.00.

The Chief Financial Officer has the discretion of approving intra department budgetary transfers throughout the year. Inter department transfers are not permitted prior to November 1. After November 1 these transfers can be made in the form of a resolution and approved by the Township Committee. The following significant budget transfers were approved in the 2015 and 2014 calendar years:

<u>Budget Category</u>	<u>2015</u>	<u>2014</u>
<u>Current Fund:</u>		
Legal Services		
Other Expenses	10,000.00	10,000.00
Special Litigation		
Other Expenses	15,000.00	(35,000.00)
First Aid Organization		
Salaries and Wages		(20,000.00)
Municipal Court		
Salaries and Wages	18,000.00	(19,000.00)
Garbage and Trash		
Tipping Fees	(43,600.00)	(10,000.00)
Public Buildings and Grounds		
Salaries and Wages	(92,000.00)	
Other Expenses	22,000.00	
Sports and Recreation		
Other Expenses		20,000.00
Beach Protection		
Salaries and Wages	29,000.00	(11,000.00)
Construction Official		
Salaries and Wages	(28,250.00)	
Other Expenses	33,750.00	
Compensation for Accumulated Absences	20,000.00	30,000.00

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**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

NJSA 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. During 2015 and 2014, the following significant budget insertions were approved:

<u>Budget Category</u>	<u>2015</u>	<u>2014</u>
Clean Communities Program	\$ 39,018.56	32,099.13
NJ Department of Environmental Protection		3,000.00
Sustainable Jersey Small Grants Program		2,000
NJ Department of Transportation		172,000
Office of Emergency Management		5,000

The township may make emergency appropriations, after the adoption of the budget, for a purpose which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budgets of the succeeding year. Special emergency appropriations are permitted to be raised in the budgets of the succeeding three or five years. In 2013, the township approved a special emergency appropriation for \$750,000.00. This emergency was for a revaluation in the township. In 2014, the township approved a special emergency appropriation for \$50,000.00. This emergency was for the preparation of an approved tax map. The unfunded balance as of December 31, 2015 for both special emergencies was \$490,000.00.

**NOTE 3: INVESTMENTS**

As of December 31, 2015 and 2014, the municipality held certificates of deposit in the amount of \$33,408.08 and \$33,306.01 respectively with Ocean City Home Bank. The certificates matured in 2015 and were rolled over for one year with an interest rate of .349%.

**Interest Rate Risk** - The municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

**Credit Risk** - New Jersey Statutes 40A:5-15.1(a) limits municipal investments to those specified in the Statutes. The type of allowable investments are Bonds of the United States of America or of the local unit or school districts of which the local unit is a part of: obligations of federal agencies not exceeding 397 days; government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

**Concentration of Credit Risk** - The municipality places no limit on the amount the township can invest in any one issuer.

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**NOTES TO FINANCIAL STATEMENTS**  
**YEARS ENDED DECEMBER 31, 2015 AND 2014**

**NOTE 4: CASH**

**Custodial Credit Risk – Deposits.** Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The municipality's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in the New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. Under the act, all demand deposits are covered by the Federal Deposit Insurance Corporation (FDIC). Public funds owned by the municipality in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled trust funds such as salary withholdings, bail funds or fund that may pass to the municipality relative to the happening of a future condition. As of December 31, 2015, \$0 of the government's bank balance of \$11,241,835.48 was exposed to custodial credit risk. As of December 31, 2014, \$0 of the government's bank balance of \$11,212,683.46 was exposed to custodial credit risk.

**NOTE 5: FIXED ASSETS**

The following schedules are a summarization of the changes in general fixed assets for the calendar years ended December 31, 2015 and 2014:

	Balance 12/31/2013	Additions	Retirements/ Adjustments	Balance 12/31/2014
Land	\$ 305,136.67			305,136.67
Building	2,940,661.89			2,940,661.89
Machinery and Equipment	4,962,636.57	977,456.83	(48,245.16)	5,891,848.24
	<u>\$ 8,208,435.13</u>	<u>977,456.83</u>	<u>(48,245.16)</u>	<u>9,137,646.80</u>

	Balance 12/31/2014	Additions	Retirements/ Adjustments	Balance 12/31/2015
Land	\$ 305,136.67			305,136.67
Building	2,940,661.89			2,940,661.89
Machinery and Equipment	5,891,848.24	369,192.66	(312,105.50)	5,948,935.40
	<u>\$ 9,137,646.80</u>	<u>369,192.66</u>	<u>(312,105.50)</u>	<u>9,194,733.96</u>

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**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

**NOTE 6: SHORT-TERM OBLIGATIONS**

	Balance 12/31/2013	Issued	Retired	Balance 12/31/2014
Bond Anticipation Notes payable:				
General	\$ 2,080,000.00	3,480,000.00	2,080,000.00	3,480,000.00
	<u>\$ 2,080,000.00</u>	<u>3,480,000.00</u>	<u>2,080,000.00</u>	<u>3,480,000.00</u>

	Balance 12/31/2014	Issued	Retired	Balance 12/31/2015
Bond Anticipation Notes payable:				
General	\$ 3,480,000.00	3,065,000.00	3,480,000.00	3,065,000.00
	<u>\$ 3,480,000.00</u>	<u>3,065,000.00</u>	<u>3,480,000.00</u>	<u>3,065,000.00</u>

The original note was issued on January 30, 2014 and was due and payable on January 30, 2015 with interest at 0.82%. On January 30, 2015, the Township issued \$3,065,000.00 in bond anticipation notes. The note includes \$225,000.00 of new money and \$2,840,000.00 of notes rolled over. The note matures January 29, 2016 with a 0.70% interest rate. As of December 31, 2015 the township has authorized but not issued bonds in the amount of \$2,165,600.00 in the General Capital Fund.

**NOTE 7: LONG TERM DEBT**

Long-term debt as of December 31, 2015 and 2014 consisted of the following:

	Balance 12/31/2013	Issued	Retired	Balance 12/31/2014	Amounts Due Within One Year
Other liabilities:					
Compensated Absences Payable	\$ 711,752.67	23,601.37		735,354.04	-
Total long-term liabilities	<u>\$ 711,752.67</u>	<u>23,601.37</u>	<u>-</u>	<u>735,354.04</u>	<u>-</u>

	Balance 12/31/2014	Issued	Retired	Balance 12/31/2015	Amounts Due Within One Year
Other liabilities:					
Compensated Absences Payable	\$ 735,354.04		30,562.99	704,791.05	-
Total long-term liabilities	<u>\$ 735,354.04</u>	<u>-</u>	<u>30,562.99</u>	<u>704,791.05</u>	<u>-</u>

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

<u>Summary of Municipal Debt</u>	<u>Year 2015</u>	<u>Year 2014</u>	<u>Year 2013</u>
<u>Issued:</u>			
General - Bonds and Notes	\$ 3,065,000.00	3,480,000.00	2,080,000.00
Total Issued	<u>3,065,000.00</u>	<u>3,480,000.00</u>	<u>2,080,000.00</u>
<u>Authorized but not issued:</u>			
General - Bonds and Notes	2,165,600.00	2,390,600.00	4,438,100.00
Total Authorized But Not Issued	<u>2,165,600.00</u>	<u>2,390,600.00</u>	<u>4,438,100.00</u>
Total Bonds & Notes Issued and Authorized But Not Issued	<u>\$ 5,230,600.00</u>	<u>5,870,600.00</u>	<u>6,518,100.00</u>

Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 0.268%.

	<u>Gross Debt</u>	<u>Deductions</u>	<u>Net Debt</u>
Local School District Debt	\$ -		-
General Debt	5,230,600.00	72,090.50	5,158,509.50
	<u>\$ 5,230,600.00</u>	<u>72,090.50</u>	<u>5,158,509.50</u>

Net Debt \$5,158,509.50 ÷ Equalized Valuation Basis per N.J.S.A. 40A:2-2 as amended, \$1,925,015,135.33 = 0.268%.

Borrowing Power Under N.J.S.A. 40A:2-6 as Amended

3 1/2 % of Equalized Valuation Basis ( Municipal)	\$ 67,375,530.00
Net Debt	5,158,509.50
Remaining Borrowing Power	<u>\$ 62,217,020.50</u>

**NOTE 8: FUND BALANCES APPROPRIATED**

Fund balances at December 31, 2015 and 2014, which were appropriated and included as anticipated revenue in their respective funds for the year ending December 31, 2016 and 2015 were as follows:

	<u>2016</u>	<u>2015</u>
Current Fund	\$ 930,000.00	930,000.00

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**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

**NOTE 9: DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS**

Certain expenditures are required to be deferred to budgets of succeeding years. At December 31, 2015, the following deferred charges are shown on the balance sheets of the various funds:

	Balance December 31, 2015	2016 Budget Appropriation	Balance to Succeeding
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Current fund:			
Special Emergency Appropriation	\$ 490,000.00	160,000.00	330,000.00
	<u>490,000.00</u>	<u>160,000.00</u>	<u>330,000.00</u>

**NOTE 10: SCHOOL TAXES**

Local District School Taxes have been raised and a liability deferred by statute, resulting in the school tax payable set forth in the Current Fund liabilities as follows:

	12/31/2015	12/31/2014
	<u>                    </u>	<u>                    </u>
Balance of Tax	\$ 11,600,001.00	11,487,501.00
Deferred	7,300,000.00	7,300,000.00
Tax Payable	<u>\$ 4,300,001.00</u>	<u>4,187,501.00</u>

**NOTE 11: TAXES COLLECTED IN ADVANCE**

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

	Balance 12/31/15	Balance 12/31/14
	<u>                    </u>	<u>                    </u>
Prepaid Taxes	\$ 377,125.03	333,788.43
Cash Liability for Taxes Collected in Advance	<u>\$ 377,125.03</u>	<u>333,788.43</u>

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**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

**NOTE 12: PENSION FUNDS**

Description of Plans

Substantially all of the township's employees participate in the Public Employees' Retirement System (PERS) cost sharing multiple-employer defined benefit pension plan which has been established by State Statute and is administered by the New Jersey Division of Pensions and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the System will be assumed by the State of New Jersey should the system terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the systems. This report may be obtained by writing to the Division of Pension and Benefits, PO Box 295, Trenton, New Jersey 08625 or the report can be accessed on the internet at -

<http://www.state.nj.us/treasury/pensions/annrpts.shtml>.

Public Employees' Retirement System

The Public Employees' Retirement System was established in January, 1955 under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The PERS is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full time employees of the State or any county, municipality, school district or public agency provided the employee is not required to be a member of another State-administered retirement system.

Funding Policy

The contribution policy is set by N.J.S.A. 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PERS provided for employee contributions of 6.92% through June 30, 2015 and 7.06% thereafter of employee's annual compensation, as defined. Employers are required to contribute to an actuarially determined rate in PERS. The current PERS rate is 12.46% of covered payroll. The township's contributions to PERS for the years ended December 31, 2015, 2014, and 2013 were \$427,828.00, \$388,198.00 and \$407,149.00.

The total payroll for the year ended December 31, 2015, 2014 and 2013 was \$3,641,548.05, \$3,795,032.87 and \$3,848,446.15. Payroll covered by PERS was \$3,367,503.00, \$3,596,492.00 and \$3,610,632.00.

Significant Legislation

Chapter 78, P.L. 2011, effective June 28, 2011 made various changes to the manner in which the Public Employees' Retirement System (PERS) operates and to the benefit provisions of those systems.

Chapter 78's provisions impacting employee pension and health benefits include:

- New members of the PERS hired on or after June 28, 2011 (Tier 5 members) will need 30 years of creditable service and age 65 for receipt of the early retirement benefit without a reduction of  $\frac{1}{4}$  of 1% for each month that the member is under age 65.
- The eligibility age to qualify for a service retirement in the PERS is increased from age 63 to 65 for Tier 5 members.
- Increases in active member contribution rates. PERS active member rates increase from 5.5% of annual compensation to 6.5% plus an additional 1% phased-in over 7 years; PERS active member rate increase from 8.5% to 10%. For fiscal year 2014, the member contribution rates increased in October 2011. The phase-in of the additional incremental member contribution rates for PERS members will take place in July of each subsequent fiscal year.
- The payment of automatic cost-of-living adjustment (COLA) additional increases to current and future retirees and beneficiaries is suspended until reactivated as permitted by this law.

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

- New employee contribution requirements towards the cost of employer-provided health benefit coverage. Employees are required to contribute a certain percentage of the cost of coverage. The rate of contribution is determined based on the employee's annual salary and the selected level of coverage. The increased employee contributions will be phased in over a 4-year period for those employed prior to Chapter 78's effective date with a minimum contribution required to be at least 1.5% of salary.
- In addition, this new legislation changes the method for amortizing the pension systems' unfunded accrued liability (from a level percent of pay method to a level dollar of pay).

Chapter 1, P.L. 2010, effective May 21, 2010, made a number of changes to the State-administered retirement systems concerning eligibility, the retirement allowance formula, the definition of compensation, the positions eligible for service credit, the non-forfeitable right to a pension, the prosecutor's part of the PERS and employer contributions to the retirement systems.

Also, Chapter 1, P.L. 2010 changed the membership eligibility criteria for new members of PERS from the amount of annual compensation to the number of hours worked weekly. Also, it returned the benefit multiplier for new members of PERS to  $1/60^{\text{th}}$  from  $1/55^{\text{th}}$ , and it provided that new members of PERS have the retirement allowance calculated using the average annual compensation for the last five years of service instead of the last three years of service. New members of PERS will no longer receive pension service credit from more than one employer. Pension service credit will be earned for the highest paid position only. This law also closed the Prosecutors Part of the PERS to new members and repealed the law for new members that provided a non-forfeitable right to receive a pension based on the laws of the retirement system in place at the time 5 years of pension service credit is attained. The law also requires the State to make its full pension contribution, defined a  $1/7^{\text{th}}$  of the required amount, beginning in fiscal years 2013.

Chapter 3, P.L. 2010, effective May 21, 2010, replaced the accidental and ordinary disability retirement for new members of the PERS with disability insurance coverage similar to that provided by the State to individuals enrolled in the State's Defined Contribution Retirement Program.

Chapter 92, P.L. 2007 implemented certain recommendations contained in the December 1, 2006 report of the Joint Legislative Committee on Public Employee Benefits Reform; established a DCRP for elected and certain appointed officials, effective July 1, 2007; the new pension loan interest rate became 4.69% per year, and an \$8.00 processing fee per loan was charged, effective January 1, 2008. The legislation also removed language from existing law that permits the State Treasurer to reduce employer pension contributions needed to fund the Funds and Systems when excess assets are available.

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**NOTES TO FINANCIAL STATEMENTS**  
**YEARS ENDED DECEMBER 31, 2015 AND 2014**

**Note 13: PENSION LIABILITIES**

In 2012, the Governmental Accounting Standards Board issued GASB statement 68. This statement is effective for fiscal years beginning after June 15, 2014. This statement changes the method of reporting the municipality's pension liabilities. However, due to the fact that the municipality reports on the regulatory basis of accounting, no financial statement impact will be recognized. GASB statement 68 requires that the June 30, 2015 actuarial valuation be used for this disclosure, but as of the date of this report the 2015 actuarial valuations are not yet available from the Division of Pensions. The Division of Local Government Services has stated that disclosing the 2014 valuation is in compliance with the Regulatory Basis of Accounting described in Note 1.

The following represents the municipality's pension liabilities as June 30, 2014:

**Public Employees' Retirement System**

The Municipality has a liability of \$10,560,884.00 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Municipality's proportion of the net pension liability was based on a projection of the Municipality's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2014, the Municipality's proportion would be 0.05640673650%, which would be an increase of 9.48% from its proportion measured as of June 30, 2013.

For the year ended December 31, 2015, the Municipality would have recognized pension expense of \$697,727.00. At December 31, 2015, the Municipality would report deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 322,091	
Net difference between projected and actual earnings on pension plan investments		(629,371)
Changes in proportion and differences between Municipality contributions and proportionate share of contributions	788,815	-
Total	<u>\$ 1,110,906</u>	<u>(629,371)</u>

Amounts that would be reported as deferred outflows of resources and deferred inflows of resources related to pensions would be recognized in pension expense as follows:

Year ended June 30,		
2015	\$	167,797
2016		167,797
2017		167,797
2018		167,797
2019		(131,705)
Thereafter		(57,950)
Total	<u>\$</u>	<u>481,535</u>

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

**Actuarial Assumptions**

The total pension liability for the June 30, 2014 measurement date was determined by an actuarial valuation of July 1, 2013, which was rolled forward to June 30, 2014. The total pension liability for the June 30, 2013 measurement date was determined by an actuarial valuation as of July 1, 2013. This actuarial valuation used the following assumptions, applied to all period in the measurement:

Inflation rate	3.01%
Salary increases:	
2012-2021	2.15% - 4.40% (based on age)
Thereafter	3.15% - 5.40% (based on age)
Investment rate of return:	7.90%

Mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (setback 1 year for females) with adjustments for mortality improvements from the base year of 2012 based on Projections Scale AA.

The actuarial assumptions used in the July 1, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2008 to June 30, 2011.

In accordance with State statute, the long-term expected rate of return on plan investments is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2014 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	6.00%	0.80%
Core Bonds	1.00%	2.49%
Intermediate-Term Bonds	11.20%	2.26%
Mortgages	2.50%	2.17%
High Yield Bonds	5.50%	4.82%
Inflation-Indexed Bonds	2.50%	3.51%
Broad US Equities	25.90%	8.22%
Developed Foreign Equities	12.70%	8.12%
Emerging Market Equities	6.50%	9.91%
Private Equity	8.25%	13.02%
Hedge Funds/Absolute Return	12.25%	4.92%
Real Estate (Property)	3.20%	5.80%
Commodities	2.50%	5.35%

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

*Discount Rate*

The discount rate used to measure the total pension liability was 5.39% and 5.55% as of June 30, 2014 and 2013, respectively. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.9%, and a municipal bond rate of 4.29% and 4.63% as of June 30, 2014 and 2013, respectively, based on the Bond Buyer Go 20-Bond Municipal Bod Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the average of the last five years of contributions made in relation to the last five years of recommended contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2033, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

*Sensitivity of the Municipality's proportionate share of the net pension liability to changes in the discount rate.*

The following presents the Municipality's proportionate share of the net pension liability calculated using the discount rate of 5.39%, as well as what the Municipality's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (4.39%) or 1-percentage point higher (6.39%) than the current rate:

	1% Decrease (4.39%)	Current Discount Rate (5.39%)	1% Increase (6.39%)
Municipality's proportionate share of the net pension liability	\$ 12,865,110	10,560,884	8,627,003

*Pension plan fiduciary net position.*

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial report.

**NOTE 14: POST-RETIREMENT BENEFITS**

The Township utilizes Horizon Blue Cross Blue Shield of New Jersey to provide post-retirement benefits. During 2015, the Township provided post-employment health care benefits of \$302,915.60 to fifteen (15) retired employees. In accordance with GASB 45 and the State of New Jersey, the Township obtained an actuarial valuation of the liability for providing these benefits.

As of December 31, 2015, the actuarial valuation report was based on 82 participants including 13 retirees and dependent spouses. The actuarial determined valuation of these benefits has been reviewed and will be reviewed bi-annually for the purpose of estimating the present value of future benefits for active and retired employees and their dependents as required by GASB 45.

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**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

**Annual OPEB Cost and Net OPEB Obligation**

The Township's annual OPEB cost represents the accrued cost for post-employment benefits under GASB 45. The cumulative difference between the annual OPEB cost and the benefits paid during a year will result in a net OPEB obligation. The annual OPEB cost is equal to the annual required contribution (ARC) less adjustment if a net OPEB obligation exists. The ARC is equal to the normal cost and amortization of the Unfunded Actuarial Accrued Liability (UAAL) plus interest. The Actuarial Accrued Liability (AAL) as of December 31, 2015 is \$20,270,000.00 based upon a discount rate of 4.5% per annum and the plan provisions in effect as of yearend. As of the measurement date, the plan has no assets to offset any portion of the Actuarial Accrued Liability (AAL), therefore the UAAL and AAL are equal.

**Actuarial Methods and Assumptions**

Actuarial valuations of an ongoing plan involve estimates and assumptions about the probability of occurrences of events far into the future, including future employment, mortality and healthcare cost trends. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**Other Post-Employment Benefit Costs and Obligations**

In the December 31, 2015 actuarial valuation, the Annual Required Contribution (ARC) for the year ending December 31, 2015 was projected as follows:

	12/31/2015
Normal Cost	\$ 930,000
AAL	20,270,000
Less Assets	-
UAAL	20,270,000
30 Year Amortization of UAAL at Discount Rate	1,190,000
Interest	100,000
Total ARC	\$ <u>2,220,000</u>

**NOTE 15: ACCRUED SICK AND VACATION BENEFITS**

The Township has permitted employees to accrue unused vacation, personal and sick time. It is the Township's policy that any unused vacation time may be carried forward into the next succeeding year only. Personal days must be taken during the current calendar year. Any unused personal time may not be carried forward into the next succeeding year. Employees will be paid for earned but unused sick days upon retirement at a rate of 50%, with a maximum of \$10,000.00. Department heads and supervisors are compensated at the rate of 75% of their unused sick time upon retirement. It is estimated that the cost for the most current calendar year of such unpaid compensation would approximate \$704,791.05 in 2015 and \$735,354.04 in 2014. This amount is not reported either as an expenditure or liability due to the likelihood of all employees terminating in one fiscal year being improbable. Effective January 1, 2002 the State of New Jersey is allowing municipalities to accrue a compensated absences liability. The township does not accrue the liability.

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**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

**NOTE 16: ECONOMIC DEPENDENCY**

The Township of Upper has a major source of revenue from the State of New Jersey in the form of the Energy Receipts Tax and Garden State Trust. For 2015, the Township received \$6,323,653.00, which represents approximately 53% of budgeted revenues. Any significant reduction in this State aid would have a negative impact on the Township, specifically in the form of a significant effect on the local tax levy. The Township utilizes State Police protection. Any change in this would have a negative impact on the Township.

**NOTE 17: RISK MANAGEMENT**

The township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

**Property and Liability Insurance** - The Township maintains commercial insurance coverage for property, liability and surety bonds. During the year ended December 31, 2015 and 2014 the township did not incur claims in excess of their coverage and the amount of coverage did not significantly decrease.

The township is a member of the Atlantic County Joint Insurance Fund (JIF) and the Municipal Excess Liability Fund (MEL) which also includes other municipalities throughout the region. The township is obligated to remit insurance premiums into these funds for sufficient insurance coverage. There is an unknown contingent liability with the Atlantic County Municipal Joint Insurance Fund if there is a catastrophic insurance claim from any member of the fund. The township has a general liability limit of \$50,000 under JIF, which increases to \$1,000,000 under MEL.

**New Jersey Unemployment Compensation Insurance** – The Township has elected to fund its New Jersey Unemployment Compensation Insurance under the “Benefit Reimbursement Method”. Under this plan, the township is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The township is billed quarterly for amounts due to the State. The following is a summary of township contributions, employee contributions, reimbursements to the State for benefits and the ending balance of the township’s trust fund for the previous three years:

<u>Calendar Year</u>	<u>Contributions</u>	<u>Interest Earned</u>	<u>Amount Reimbursed</u>	<u>Ending Balance</u>
2015	40,769.19	191.61	26,716.54	78,201.39
2014	45,464.93	165.21	45,220.32	63,957.13
2013	35,507.72	163.40	30,861.90	63,547.31

**NOTE 18: DEFERRED COMPENSATION**

Employees of the Township of Upper may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments). The deferred compensation plan is available to all employees of the township. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

An unrelated financial institution administers the deferred compensation plan. Under the terms of an IRC Section 457 deferred compensation plan, all deferred compensation and income attributable to the investment of the deferred compensation amounts held by the financial institution, until paid or made available to the employees or beneficiaries, are the property of the employees.

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2015 AND 2014**

As part of its fiduciary role, the township has an obligation of due care in selecting the third party administrator. In the opinion of the township's legal counsel, the township has acted in a prudent manner and is not liable for losses that may arise from the administration of the plan.

The plans are administered by Nationwide and Mass Mutual Financial Group.

**NOTE 19: CONTINGENT LIABILITIES**

From time to time, the township is a defendant in legal proceedings relating to its operations as a municipality. In the best judgment of the township's management, the outcome of any present legal proceedings will not have any adverse material effect on the accompanying financial statements.

**NOTE 20: INTERFUND BALANCES**

During the most current calendar year ended December 31, 2015, the following interfunds were included on the balance sheets of the various funds of the Township of Upper:

	Due From	Due To
	<u>                    </u>	<u>                    </u>
Current Fund:		
General Capital Fund	\$	938,231.04
Tax Title Lien Redemption	465.45	
Grant Fund		122,529.49
Animal Control Fund	778.30	
Grant Fund:		
Current Fund	122,529.49	
Trust Fund		228,595.08
Trust Fund:		
Current - Tax Title Lien		465.45
Current - Animal Control		778.30
Grant Fund	228,595.08	
General Capital Fund:		
Current Fund	938,231.04	
	\$ <u>1,290,599.36</u>	<u>1,290,599.36</u>

The amount due to the General Capital and Grant funds from the Current fund is due to the fact that there is only one bank account. The amount due from the Animal Control Fund represents the statutory excess accumulated in the Animal Control Fund in the current year. The remaining tax title lien redemption trust interfund is due to amounts that should have been transferred to the proper bank accounts for interest earned on the accounts.

**NOTE 21: SUBSEQUENT EVENTS**

The township has evaluated subsequent events through April 8, 2016, the date which the financial statements were available to be issued. The following event was identified:

On January 28, 2016, the Township issued \$2,425,000.00 in bond anticipation notes. The new note includes a \$640,000.00 pay down from the 2016 municipal budget and \$2,425,000.00 of notes rolled over. The note matures January 27, 2017 with a 0.92% interest rate.

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## **SUPPLEMENTARY INFORMATION**





# FORD - SCOTT

& ASSOCIATES, L.L.C.

CERTIFIED PUBLIC ACCOUNTANTS

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## Independent Auditor's Report

To the Honorable Mayor and  
Members of the Township Committee  
Township of Upper  
2100 Tuckahoe Road  
Tuckahoe, New Jersey 08250

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the various funds and account group as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Township of Upper's basic financial statements, and have issued our report thereon dated April 8, 2016, which was adverse due to being presented in accordance with the New Jersey regulatory basis of accounting.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Township of Upper's control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Township of Upper's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township of Upper's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township of Upper's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Ford, Scott & Associates, L.L.C.*  
**FORD, SCOTT & ASSOCIATES, L.L.C.**  
**CERTIFIED PUBLIC ACCOUNTANTS**

*Leon P. Costello*

**Leon P. Costello**  
**Certified Public Accountant**  
**Registered Municipal Accountant**  
**No. 393**

**April 8, 2016**

**TOWNSHIP OF UPPER**  
**SCHEDULE OF FINDINGS AND RESPONSES**  
**FOR THE YEAR ENDING DECEMBER 31, 2015**

**I. SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued: **Unmodified Opinion issued on the Financial Statements – Regulatory Basis, presented in accordance with an “Other Comprehensive Basis of Accounting”.**

Internal control over financial reporting:

- |                                       |           |
|---------------------------------------|-----------|
| 1) Material Weakness identified?      | <b>NO</b> |
| 2) Significant Deficiency identified? | <b>NO</b> |

Non-Compliance material to Financial Statements – Regulatory Basis noted? **NO**

**II. FINDINGS RELATING TO THE FINANCIAL STATEMENTS – REGULATORY BASIS WHICH ARE REQUIRED TO BE REPORTED IN ACCORDANCE WITH GENERALLY ACCEPTED GOVERNMENT AUDITING STANDARDS**

In accordance with Government Auditing Standards, our audit disclosed no findings relating to the financial statements – regulatory basis that are required to be reported. However, we have issued an accompanying Management Letter.

**MANAGEMENT RESPONSES**

Management is required to respond to any findings and recommendations in the audit report. A corrective action plan is required to be filed with the Division of Local Government Services, Department of Community Affairs, State of New Jersey within 45 days of the filing of this report.

A corrective action plan is not required for 2015.

**STATUS OF PRIOR YEAR FINDINGS**

**Finding 2014-1:**

**Recommendation**

We recommend that cash receipt procedures for the municipal court be reviewed. To ensure bank reconciliations are accurately maintained; we recommend that all discrepancies be investigated in a timely manner and that monthly reconciliations be reviewed.

We recommend that the cash bail on account be analyzed monthly ensuring that the balance is equal to the reconciled bail account book balance.

**This recommendation was corrected during 2015.**

**CURRENT FUND  
SCHEDULE OF CASH - TREASURER**

		Current Fund
Balance December 31, 2014	\$	9,580,820.25
Increased by Receipts:		
Tax Collector		32,379,232.66
Revenue Accounts Receivable		7,543,230.92
Miscellaneous Revenue		406,372.75
Due from State - Veterans and Senior Citizens		138,686.30
Accrued Payroll Taxes		4,805,427.11
Marriage & Civil Union License Fees Due to State		1,525.00
Hunting and Fishing License Fees Due to State		10,139.25
Dog License Fees Due to State		1,593.00
DCA Training Fees Due to State		16,975.00
Burial Permits Due to State		10.00
Due from Federal and State Grant Fund		350,861.44
Due from General Capital		225,000.00
Due from Other Trusts		346.52
Due from Animal Control		8,014.07
Reserve for Capital Projects		25,870.00
		45,913,284.02
		55,494,104.27
Decreased by Disbursements:		
Current Year Appropriation		9,812,559.73
Prior Year Appropriations		458,684.38
County Taxes		4,894,203.53
Local District School Taxes		23,087,500.00
Special District Taxes		1,590,838.00
Refund of Tax Overpayments		9,657.23
Payroll Taxes and Deductions		4,805,427.48
Due State For Marriage Licenses & Civil Unions		1,475.00
Due State for Hunting and Fishing Licenses		9,448.00
Due to State for Dog Licenses		1,594.40
Due State for DCA Training Fees		15,852.00
Due State for Burial Permits		5.00
Due to General Capital		650,371.85
Due to Animal Control		5,219.35
Due to Federal and State Grant Fund		463,042.22
Due to Other Trusts		2.00
Reserve for Capital Projects		1,700.00
Reserve for Tax Maps		33,368.00
Reserve for Revaluation		301,718.00
Emergency Note Payable		150,000.00
		46,292,666.17
Balance December 31, 2015	\$	9,201,438.10



**CURRENT FUND  
SCHEDULE OF TAX TITLE AND OTHER LIENS**

Balance December 31, 2014		\$	274,436.71
Increased by:			
Transfers from Taxes Receivable	32,649.03		
Interest and Costs Accrued by Sale October 6, 2015	291.13		
	<hr/>		<hr/>
			32,940.16
			307,376.87
Decreased by:			
Cancelled by Resolution	5,745.92		
	<hr/>		<hr/>
			5,745.92
Balance December 31, 2015		\$	<u><u>301,630.95</u></u>

**CURRENT FUND  
SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE**

	Balance Dec. 31, 2014	Accrued in 2014	Collector	Collected by Treasurer	Other	Balance Dec. 31, 2015
Licenses:						
Alcoholic Beverages	-	5,300.00		5,300.00		-
Fines and Costs:						
Municipal Court	4,230.35	62,721.28		63,927.88		3,023.75
Interest and Costs on Taxes	-	106,679.91	106,679.91			-
Interest Earned on Investments	-	23,223.97		23,223.97		-
Energy Receipts Tax	-	6,191,482.00		6,191,482.00		-
Garden State Preservation Trust Fund	-	132,171.00		132,171.00		-
EMS Ambulance Fees	-	205,329.01		205,329.01		-
Host Community Benefits	-	473,817.72		473,817.72		-
Cable TV Fees	-	57,834.21		57,834.21		-
Cell Tower Fees	-	27,311.86		27,311.86		-
Dennis Twp & Corbin City - Municipal Court	-	152,916.72		152,916.72		-
Uniform Construction Code Fees	-	210,382.00		210,382.00		-
Miscellaneous Revenue Not Anticipated		411,475.47	2,183.23	409,292.24		-
	<u>4,230.35</u>	<u>8,060,645.15</u>	<u>108,863.14</u>	<u>7,952,988.61</u>	<u>-</u>	<u>3,023.75</u>

**CURRENT FUND  
SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR**

	Balance Dec. 31, 2014	Balance After Transfers	Paid or Charges	Balance Lapsed	Over- Expended
<b>OPERATIONS WITHIN "CAPS"</b>					
<b>GENERAL GOVERNMENT:</b>					
Mayor and Committee	\$ 2,283.01	2,283.01	1,584.93	698.08	-
Other Expenses					
Township Clerk					
Other Expenses	8,880.51	8,880.51	6,891.18	1,989.33	-
Financial Administration					
Computer Services	17,337.60	17,337.60	16,807.72	529.88	-
Miscellaneous Other Expenses	7,422.91	7,422.91	5,613.31	1,809.60	-
Collection of Taxes					
Miscellaneous Other Expenses	586.64	586.64	523.21	63.43	-
Assessment of Taxes					
Other Expenses	3,693.13	3,693.13	156.46	3,536.67	-
Legal Services					
Other Expenses	10,000.00	10,000.00	10,000.00	-	-
Special Litigation					
Other Expenses	27,256.25	27,256.25	770.25	26,486.00	-
Engineering Services					
Other Expenses	16,850.61	16,850.61	5,915.93	10,934.68	-
<b>INSURANCE</b>					
Employee Group Health	188,022.93	188,022.93	161,691.60	26,331.33	-
<b>LAND USE ADMINISTRATION</b>					
Planning Board					
Other Expenses	7,971.91	7,971.91	1,335.00	6,636.91	-
Zoning Board of Adjustment					
Other Expenses	9,136.74	9,136.74	900.00	8,236.74	-
<b>PUBLIC SAFETY</b>					
First Aid Organization					
Other Expenses	9,798.32	9,798.32	9,786.95	11.37	-
Emergency Management Services					
Other Expenses	11,761.91	11,761.91	11,128.29	633.62	-
Regional Dispatch					
Contractual	6,520.00	6,520.00	6,520.00	-	-
Municipal Court					
Other Expenses	4,570.23	4,570.23	4,170.23	400.00	-

**CURRENT FUND  
SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR**

	Balance Dec. 31, 2014	Balance After Transfers	Paid or Charges	Balance Lapsed	Over- Expended
<b>PUBLIC WORKS</b>					
Road Repairs and Maintenance					
Salaries and Wages	5,733.31	733.31		733.31	-
Other Expenses					
Miscellaneous Other Expenses	65,706.24	70,706.24	70,471.35	234.89	-
Recycling					
Other Expenses	1,505.18	1,505.18	1,505.18		-
Garbage and Trash					
Tipping Fees	77,570.01	77,570.01	58,546.42	19,023.59	-
Miscellaneous Other Expenses	1,937.22	1,937.22	1,848.79	88.43	-
Public Buildings and Grounds					
Other Expenses	10,403.53	10,403.53	10,041.08	362.45	-
<b>HEALTH AND WELFARE</b>					
Dog Regulation					
Other Expenses	4,735.44	4,735.44	2,250.00	2,485.44	-
<b>PARK AND RECREATION</b>					
Sports & Recreation					
Other Expenses	6,927.55	6,927.55	6,856.88	70.67	-
Community Center					
Other Expenses	13,220.10	13,220.10	2,380.82	10,839.28	-
Emergency Shore Protection					
Other Expenses	66,956.42	66,956.42	36,958.77	29,997.65	-
Beach Protection					
Other Expenses	7,247.78	7,247.78	6,115.12	1,132.66	-
<b>UNIFORM CONSTRUCTION CODE</b>					
State Uniform Construction Code					
Construction Official					
Other Expenses	1,459.39	1,459.39	38.50	1,420.89	-
<b>UTILITY EXPENSES AND BULK PURCHASES</b>					
Street Lighting	17,773.02	17,773.02	17,773.02	(0.00)	-
<b>STATUTORY EXPENDITURES</b>					
Contribution to:					
Defined Contribution Retirement Program	233.83	233.83	103.39	130.44	-
All Other Accounts - No Change	191,903.16	191,903.16		191,903.16	-
	\$ 805,404.88	805,404.88	458,684.38	346,720.50	-

**CURRENT FUND  
SCHEDULE OF LOCAL DISTRICT SCHOOL TAX**

Balance December 31, 2014			
School Tax Payable	\$	4,187,501.00	
School Tax Deferred		7,300,000.00	
		11,487,501.00	\$ 11,487,501.00
Increased by:			
Levy - School Year July 1, 2015 to June 30, 2016			23,200,000.00
			34,687,501.00
Decreased by:			
Payments			23,087,500.00
Balance December 31, 2015			
School Tax Payable		4,300,001.00	
School Tax Deferred		7,300,000.00	
		11,600,001.00	11,600,001.00
Current Year Liability for Local School District School Tax:			
Tax Paid			23,087,500.00
Tax Payable Ending			4,300,001.00
			27,387,501.00
Less: Tax Payable Beginning			4,187,501.00
Amount charged to Current Year Operations			\$ 23,200,000.00

**CURRENT FUND  
SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE**

<u>Purpose</u>	Balance Dec. 31, 2014	Transferred From 2015 Revenues	Received	Adjustments	Balance Dec. 31, 2015
<b>FEDERAL GRANTS:</b>					
FEMA Energy Mitigation Grant	\$ -	112,090.00			112,090.00
Total Federal	<u>-</u>	<u>112,090.00</u>	<u>-</u>	<u>-</u>	<u>112,090.00</u>
<b>STATE GRANTS:</b>					
Clean Communities	296.53	39,018.56	39,018.56		296.53
NJ Transportation Trust	37,500.00		37,500.00		-
NJ Hazardous Site Remediation	94,935.00				94,935.00
NJ Dept of Transportation-Bayview Phase I	175,000.00		175,000.00		-
NJ Dept of Transportation-Bayview Phase II	172,000.00		72,132.88		99,867.12
CMC Open Space - Amanda's Field	220,000.00				220,000.00
CMC Open Space - Boat Ramp	280,350.00				280,350.00
NJ Dept of Environmental Protection	3,000.00				3,000.00
NJDEP Resiliency Grant	-	61,000.00			61,000.00
Total State	<u>983,081.53</u>	<u>100,018.56</u>	<u>323,651.44</u>	<u>-</u>	<u>759,448.65</u>
<b>LOCAL GRANTS:</b>					
Municipal Alliance	62,636.43	24,393.00	22,199.58		64,829.85
Main Street Market Assessment	86.00				86.00
Total Local	<u>62,722.43</u>	<u>24,393.00</u>	<u>22,199.58</u>	<u>-</u>	<u>64,915.85</u>
	<u>\$ 1,045,803.96</u>	<u>236,501.56</u>	<u>345,851.02</u>	<u>-</u>	<u>936,454.50</u>

**CURRENT FUND  
SCHEDULE OF APPROPRIATED RESERVES FOR FEDERAL AND STATE GRANTS**

	Balance December 31, 2014		2015		Encumbrances	Disbursed	Encumbrances	Canceled	Balance Dec. 31, 2015
	Appropriated	Reserve for Encumbrances	Appropriations	Appropriations					
<b>FEDERAL GRANTS:</b>									
NJ Office of Emergency Management	\$ 15,000.00		112,090.00			88,430.00			15,000.00
FEMA Energy Mitigation Grant	-								23,660.00
<b>Total Federal</b>	<u>15,000.00</u>	<u>-</u>	<u>112,090.00</u>	<u>-</u>	<u>88,430.00</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>38,660.00</u>
<b>STATE GRANTS:</b>									
Clean Communities	6,870.14	11,073.30	39,018.56			34,133.56	14,344.78		8,483.66
Drunk Driving Enforcement	125.68								125.68
NJ Hazardous Site Remediation	65,191.50	28,470.00				12,755.00			80,906.50
Sustainable Jersey Grant	437.35	730.70				806.93			361.12
NJ Dept of Transportation-Bayview Phase I	-	175,000.00				175,000.00			-
NJ Dept of Transportation-Bayview Phase II	17,489.50	154,510.50				172,000.00			-
NJ Transportation Trust	-								-
CMC Open Space - Amanda's Field	220,000.00					31,835.41	110,443.87		77,720.72
CMC Open Space - Boat Ramp	280,350.00								280,350.00
NJ Dept of Environmental Protection	3,000.00		61,000.00			7,774.22	2,875.00		125.00
NJDEP Resiliency Grant	-						1,130.00		52,095.78
<b>Total State</b>	<u>593,464.17</u>	<u>369,784.50</u>	<u>100,018.56</u>	<u>434,305.12</u>	<u>128,793.65</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>500,168.46</u>
<b>LOCAL GRANTS:</b>									
Municipal Alliance	49,875.92	2,610.56	30,491.00			28,726.68	426.37		53,824.43
Main Street Market Assessment	86.00								86.00
<b>Total Local</b>	<u>49,961.92</u>	<u>2,610.56</u>	<u>30,491.00</u>	<u>28,726.68</u>	<u>426.37</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>53,910.43</u>
<b>Total</b>	<u>\$ 658,426.09</u>	<u>372,395.06</u>	<u>242,599.56</u>	<u>463,031.80</u>	<u>217,650.02</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>592,738.89</u>

**CURRENT FUND  
SCHEDULE OF FEDERAL AND STATE GRANTS - UNAPPROPRIATED RESERVES**

<u>Purpose</u>	<u>Balance Dec. 31, 2014</u>	<u>Transferred To 2015 Appropriations</u>	<u>Received</u>	<u>Adjustments</u>	<u>Balance Dec. 31, 2015</u>
<b>FEDERAL GRANTS:</b>					
None	-				-
Total Federal	-		-		-
<b>STATE GRANTS:</b>					
Emergency Management	15,000.00		5,000.00		20,000.00
Total State	15,000.00		5,000.00	-	20,000.00
	\$ 15,000.00		5,000.00	-	20,000.00

**TRUST FUND**  
**SCHEDULE OF ANIMAL CONTROL CASH - TREASURER**

Balance December 31, 2014	\$	8,952.10
Increased By Receipts:		
Dog License Fees	4,245.70	
Interest Earned	23.96	
		4,269.66
		13,221.76
Decreased By Disbursements:		
Paid to Current Fund - Interest Earned	23.96	
Paid to Current Fund - Misc.	2,794.72	
Animal Control Expenditures	2,105.51	
		4,924.19
Balance December 31, 2015	\$	8,297.57

**TRUST FUND  
SCHEDULE OF OTHER TRUST CASH - TREASURER**

Balance December 31, 2014	\$	1,623,737.74
Increased By Receipts:		
Recycling	37,315.71	
Developers Escrow	91,733.35	
Sick Pay Reserve	21,048.72	
Affordable Housing Trust	144,947.39	
Client Funds Escrow Deposits	212,573.50	
Landfill Closure	102.07	
Planning Board Escrow Review Fees	48,300.00	
Municipal Alliance	1,271.65	
Unemployment Compensation	40,960.80	
Tax Sale Premiums	26,600.00	
TTL Redemptions	202,250.52	
UT Cafeteria Fund	3,299.76	
Recreation Donations	1,750.00	
Parking Offenses Adjudication Act	2.00	
Interest Earned on Deposits - Due to Current Fund	1,299.61	
	<hr/>	<hr/>
		833,455.08
		<hr/>
		2,457,192.82
Decreased By Disbursements:		
Sick Pay Reserve	10,210.72	
Planning Board Escrow	35,932.50	
Developers Escrow	95,308.67	
Municipal Alliance	4,878.91	
Unemployment Compensation	26,716.54	
Refunds - Tax Sale Certificates	127,862.17	
Premiums Forfeited to Treasurer	85,700.00	
Recycling	21,225.00	
Affordable Housing Trust	36,670.91	
UT Cafeteria Fund	3,561.17	
Recreation Donations	975.00	
Payments to Current Fund - Revenues	1,178.68	
	<hr/>	<hr/>
		450,220.27
		<hr/>
Balance December 31, 2015	\$	<u><u>2,006,972.55</u></u>

**TRUST FUND**  
**SCHEDULE OF RESERVE FOR ANIMAL CONTROL EXPENDITURES**

Balance December 31, 2014		\$	8,297.57
Increased By:			
Dog Licenses Fees	2,811.20		
Interest on Deposits	23.96		
Duplicate & Late Fees Collected	1,435.50		
			4,270.66
			12,568.23
Decreased By Disbursements:			
Animal Control Expenditures	2,105.51		
Due to Current - Statutory Excess	2,919.49		
Interest Paid to Current Fund	23.96		
			5,048.96
Balance December 31, 2015		\$	7,519.27

License and Other Fees Collected	<u>Year</u>	
	2014	3,382.80
	2013	4,136.47
		7,519.27
	\$	7,519.27

**TRUST FUND**  
**SCHEDULE OF DUE TO (FROM) CURRENT FUND - ANIMAL CONTROL FUND**

Balance December 31, 2014	\$	654.53
Increased By:		
Dog License Fees Collected In Current Fund		4,246.70
Interest Paid to Current Fund		23.96
Due to Current Fund - Statutory Excess		654.53
		4,925.19
		5,579.72
Decreased By:		
Dog License Fees Received from Current Fund		4,245.70
Interest Earned		23.96
Due to Current Fund - Statutory Excess		779.30
		5,048.96
Balance December 31, 2015	\$	778.30

**GENERAL CAPITAL FUND  
ANALYSIS OF CASH**

	Balance		Receipts		Disbursements		Transfers		Balance
	Dec. 31, 2014	Dec. 31, 2015	Miscellaneous	Debt Issued	Improvement Authorizations	Miscellaneous	From	To	
Fund Balance	\$ 52,922.34	52,922.34							
Capital Improvements Fund	187,268.45	227,268.45						40,000.00	
Encumbrances Payable	514,483.59	263,948.97					514,483.59		
Due from Current Fund	(1,311,602.89)	(938,231.04)	650,371.85			225,000.00	52,000.00		
Reserve for PW Equipment	50,000.00	50,000.00							
Reserve for Beach Replenishment	345,000.00	345,000.00							
Reserve for Building repairs	-	828.85			6,971.15		4,200.00	12,000.00	
Reserve for Capital Projects	195,218.00	195,218.00							
Reserve to Pay Debt Service	72,090.50	72,090.50							
<b>Improvement Authorizations:</b>									
1-00 Rescue Squad Improvements	2,511.45	2,511.45							
7-00 Community Center	2,179.00	2,179.00							
14-06 Imp to Recreation Fields	1,728.75	1,728.75							
12-07 Purchase of Ambulance	3,810.23	3,810.23							
13-08 Beach Replenishment	174,423.77	171,863.69			2,560.08				
16-09 Street Sweeper	55,725.00	55,725.00							
09-10 Ambulance	5,122.20	5,122.20							
11-10 Phone System	4,090.26	4,090.26							
19-11 Beach Replenishment	263,235.20	209,634.14			53,286.06		315.00		
15-12 Sand Fence Replacement	122,175.00	122,175.00							
5-13 Multi-Purpose Equipment/Paving	(742,077.35)	(849,582.29)		225,000.00	587,554.56		259,433.97	514,483.59	
10-13 Street Signs	1,696.50	1,696.50							
	\$ 0.00	-	650,371.85	225,000.00	650,371.85	225,000.00	830,432.56	830,432.56	

**GENERAL CAPITAL FUND  
SCHEDULE OF CAPITAL IMPROVEMENT FUND**

Balance December 31, 2014		\$	187,268.45
Increased by:			
Current Fund Budget Appropriations	40,000.00		
			40,000.00
			227,268.45
Decreased by:			
None	-		
	-		-
Balance December 31, 2015		\$	227,268.45



**GENERAL CAPITAL FUND  
SCHEDULE OF IMPROVEMENT AUTHORIZATIONS**

Ord #	Improvement Description	Ord. Date	Amount	Balance December 31, 2014		Authorizations		Paid or Charged	Balance December 31, 2015	
				Funded	Unfunded	Other Funding	Deferred Charges to Future Taxation		Funded	Unfunded
1-00	Improvements	4/10/2000	16,000	\$ 2,511.45					2,511.45	
7-00	Comm'y Center Improvements	9/1/2000	11,000	2,179.00					2,179.00	
14-06	Imp to Recreation Fields	5/8/2006	163,730	1,728.75					1,728.75	
12-07	Purchase of Ambulance	7/9/2007	190,000	3,810.23					3,810.23	
13-08	Beach Replenishment	8/11/2008	3,000,000	174,423.77	150,000.00			2,560.08	171,863.69	150,000.00
16-09	Street Sweeper	7/13/2009	250,000	55,725.00					55,725.00	
09-10	Ambulance	8/23/2010	90,000	5,122.20					5,122.20	
11-10	Phone System	10/18/2010	23,000	4,090.26					4,090.26	
19-11	Beach Replenishment	8/9/2011	4,400,000	263,235.20	680,000.00			53,601.06	209,634.14	680,000.00
15-12	Sand Fence Replacement	12/17/2012	255,000	122,175.00					122,175.00	
05-13	Multi-Purpose Equipment/Paving	4/8/2013	3,748,000	818,522.65				332,504.94		486,017.71
10-13	Street Signs	8/12/2013	20,000	1,696.50					1,696.50	
				\$ 636,697.36	1,648,522.65	-	-	388,666.08	580,536.22	1,316,017.71

**GENERAL CAPITAL FUND  
SCHEDULE OF BOND ANTICIPATION NOTES**

Improvement Description	Ordinance Number	Date of Original Issue	Date of Issue	Date of Maturity	Interest Rate	Balance Dec. 31, 2014	Increased	Decreased	Balance Dec. 31, 2015
Beach Replenishment	13-2008	2/4/2010	1/30/2014	1/30/2015	0.820%	540,000.00		540,000.00	-
Beach Replenishment	19-2011	9/8/2011	1/30/2014 1/29/2015	1/30/2015 1/29/2016	0.820% 0.700%	940,000.00	840,000.00	940,000.00	840,000.00
Multi-Purpose Equipment/Paving	05-2013	1/30/2014	1/30/2014 1/29/2015	1/30/2015 1/29/2016	0.820% 0.700%	2,000,000.00	2,225,000.00	2,000,000.00	2,225,000.00
					\$	<u>3,480,000.00</u>	<u>3,065,000.00</u>	<u>3,480,000.00</u>	<u>3,065,000.00</u>

**GENERAL CAPITAL FUND  
SCHEDULE OF BOND AND NOTES AUTHORIZED BUT NOT ISSUED**

Ordinance Number	Improvement Description	Balance Dec. 31, 2014	2015 Authorizations	Debt Issued	Balance Dec. 31, 2015
13-08	Beach Replenishment	\$ 150,000.00			150,000.00
19-11	Beach Replenishment	680,000.00			680,000.00
05-13	Multi-Purpose Equipment/Paving	1,560,600.00		225,000.00	1,335,600.00
		<u>\$ 2,390,600.00</u>	<u>-</u>	<u>225,000.00</u>	<u>2,165,600.00</u>

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**TOWNSHIP OF UPPER**

**PART II**

**GENERAL COMMENTS AND RECOMMENDATIONS**

**FOR THE YEAR ENDED**

**DECEMBER 31, 2015**



## **GENERAL COMMENTS**

### **Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4**

N.J.S.A. 40A:11-4 states, "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. Due to the Township having a Qualified Purchasing Agent, pursuant to N.J.S.A. 40A:11-3(a), the maximum bid threshold is \$40,000.

The governing body of the Township of Upper has the responsibility of determining whether the expenditures in any category will exceed the bid threshold within the fiscal year. Where question arises as to whether any contract or agreement might result in a violation of the statute, the Township Committee's opinion should be sought before a commitment is made.

Our examination of expenditures did not reveal any payments in excess of the bid threshold for the provision or performance of any goods or services, other than those where bids had been previously sought by public advertisement, awarded under state or county cooperative purchasing agreements, or awarded in compliance with other provisions of the "Local Public Contracts Law," N.J.S.A. 40A:11

The minutes indicate that bids were sought by public advertising for the following items:

Antenna License agreements on the Cellular Tower site at 1721 Mt. Pleasant Road  
Roadway and Bike Path Paving at Amanda's Field  
Supply of Irrigation and Infield Mix at Amanda's Field

The minutes indicate that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" as required by N.J.S. 40A:11-5.

### **Collection of Interest on Delinquent Taxes and Assessments**

The statutes provide the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

The governing body adopted the following resolution authorizing interest to be charged on delinquent taxes:

**BE IT RESOLVED** by the Township Committee of the Township of Upper, in accordance with Chapter 75, New Jersey Laws of 1991, and N.J.S.A. 54:4-67, 54:5-32, 54:5-34 and 54:5-35, which authorizes the Governing Body inter alia to fix the rate of interest to be charged, in the Township of Upper, for the nonpayment of taxes, assessments and municipal charges, said rate of interest shall be and is hereby fixed at 8 per cent per annum on the first \$1,500 of delinquency and 18 per cent per annum on any amount in excess of \$1,500 to be calculated from the date when the taxes, assessments and charges become delinquent.

**BE IT FURTHER RESOLVED** by the Township Committee of the Township of Upper, in accordance with N.J.S.A. 54:4-67, Chapter 75, New Jersey Laws of 1991, and Chapter 32, New Jersey Laws of 1994, which permits a 6 per cent penalty on taxes and municipal charges greater than \$10,000 as of the close of the fiscal year, that said end-of-year penalty shall be fixed for the Year 2015.

This Resolution shall take effect January 1, 2015.

It appears from an examination of the collector's records that interest was charged in accordance with the forgoing resolution.

### Delinquent Taxes and Tax Title Liens

The tax sale was held on October 6, 2015 and was complete.

Inspection of tax sale certificates on file revealed that all tax sale certificates were available for audit.

The following comparison is made of the number of tax title liens receivable on December 31<sup>st</sup> of the last three years:

<u>Year</u>	<u>Number</u>
2015	116
2014	111
2013	105

It is essential to good management that all means provided by the statutes be utilized to liquidate tax title liens in order to get such properties back on a tax-paying basis.

### Verification of Delinquent Taxes and Other Charges

A test verification of delinquent taxes and charges as well as current payments was made in accordance with the regulations of the Division of Local Government Services, including the mailing of verification notices as follows:

<u>Type:</u>	<u>Number Mailed</u>
Payments of 2015 and 2016 Taxes	25
Delinquent Taxes	10
Total	<u>35</u>

As of the date of this audit report, all verifications have not been returned. However, no problems were noted with those that have been returned.

### Comparison of Tax Levies and Collections Currently

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

<u>Year</u>	<u>Tax Levy</u>	<u>Currently Cash Collections</u>	<u>Percentage of Collections</u>
2015 \$	32,467,509.64	31,840,487.09	98.07%
2014	32,004,521.83	31,376,378.17	98.04%
2013	31,363,467.94	30,448,767.53	97.08%
2012	30,954,582.16	30,043,429.93	97.06%
2011	30,430,452.88	29,562,997.97	97.15%

**Comparative Schedule of Tax Rate Information**

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Tax Rate	\$ 1.725	1.408	1.361	1.325	1.289
Apportionment of Tax Rate:					
Municipal	0.151	0.125	0.094	0.094	0.094
County	0.275	0.219	0.223	0.222	0.216
Local School	1.299	1.064	1.044	1.009	0.979
Assessed Valuation	1,786,193,417	2,159,746,783	2,186,232,405	2,217,582,198	2,239,992,764

**Delinquent Taxes and Tax Title Liens**

This tabulation includes a comparison, expressed in percentage, of the total delinquent taxes and tax title liens, in relation to the tax levies of the last five years.

<u>Year</u>	<u>Amount of Tax Title Liens</u>	<u>Amount of Delinquent Taxes</u>	<u>Total Delinquent</u>	<u>Percentage Of Tax Levy</u>
2015 \$	301,630.95	563,119.43	864,750.38	2.66%
2014	274,436.71	507,557.32	781,994.03	2.44%
2013	244,007.80	514,986.13	758,993.93	2.42%
2012	218,174.11	551,293.44	769,467.55	2.49%
2011	211,533.06	662,878.01	874,411.07	2.87%

**Uniform Construction Code**

The Township of Upper’s construction code official is in compliance with uniform construction code rules NJAC 5:23.17(b) 2 and NJAC 5:23.4.17(b) 3.

**Deposit of Municipal Funds**

N.J.S.A. 40A:5-15 states:

“All moneys, including moneys collected by taxation, received from any source by or on behalf of any local unit or any board or department thereof shall, within 48 hours after the receipt thereof, either

- a. be paid to the officer charged with the custody of the general funds of the local unit, who shall deposit all such funds within 48 hours after the receipt thereof to the credit of the local unit in its designated legal depository, or
- b. be deposited to the credit of the local unit in its designated legal depository.”

Our examination revealed that municipal funds were deposited within the mandated time.

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**FINDINGS AND RECOMMENDATIONS**

None

In accordance with the Division of Local Government Services Regulations, a corrective action plan must be prepared and filed by the Township Committee in response to comments, if any.

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing my recommendations, please do not hesitate to call me.

*Ford, Scott & Associates, L.L.C.*  
**FORD, SCOTT & ASSOCIATES, L.L.C.**  
**CERTIFIED PUBLIC ACCOUNTANTS**

*Leon P. Costello*

**Leon P. Costello**  
**Certified Public Accountant**  
**Registered Municipal Accountant**  
**No. 393**

**April 8, 2016**